

National Security Council Files

1943 Middle East War, 22 October, 1943 — File No. 14

(5)

**DOCUMENT WITHDRAWAL RECORD [NIXON PROJECT]**

DOCUMENT NUMBER	DOCUMENT TYPE	SUBJECT/TITLE OR CORRESPONDENTS	DATE	RESTRICTION
1	report	Intelligence Information Cable	11/1/73	B
2	reports	Sitration Reports	10/22/73	B
3	telegram	Amemb Amman to Sec State	10/22/73	B
4	cable	Amemb Amman to Sec State	10/22/73	B
5	cable	Amemb Amman to Sec State	10/22/73	B
6	cable	Sec State to Amemb London	10/22/73	B

FILE GROUP TITLE	NSC	BOX NUMBER
FOLDER TITLE	(5)	

**RESTRICTION CODES**

A. Release would violate a Federal statute or Agency Policy.	E. Release would disclose trade secrets or confidential commercial or financial information.
B. National security classified information.	F. Release would disclose investigatory information compiled for law enforcement purposes.
C. Pending or approved claim that release would violate an individual's rights.	G. Withdrawn and return private and personal material.
D. Release would constitute a clearly unwarranted invasion of privacy or a libel of a living person.	H. Withdrawn and returned non-historical material.



*ABK*

Department of State **TELEGRAM**

UNCLASSIFIED 631

PAGE 01 USUN N 04121 220812Z

<sup>13</sup>  
ACTION IO-14

INFO OCT=01 EUR=25 NEA=10 ISO=00 AF=10 ARA=16 EA=11 RSC=01  
CIAE=00 DODE=00 PM=07 H=03 INR=10 L=03 NSAE=00 NSC=10  
PA=04 PRS=01 SPC=03 SS=20 USIA=15 ACDA=19 OMB=01  
SSO=00 DRC=01 /185 W

047320

R 220651Z OCT 73  
FM USMISSION USUN NY  
TO SECSTATE WASHDC 406  
INFO AMEMBASSY MOSCOW  
AMEMBASSY AMMAN  
AMEMBASSY TELAVIV  
AMEMBASSY BEIRUT  
AMCONGEN JERUSALEM  
USINT CAIRO  
AMEMBASSY LONDON  
AMEMBASSY PARIS

UNCLAS USUN 4121

*Israel Statement  
on ceasefire*

E.O. 11652: N/A  
TAGS: PFOR XF UNSC ME  
SUBJ: AMB TEKOAH'S STATEMENT IN SC DEBATE ON ME

FOLLOWING IS TEXT OF STATEMENT MADE BY ISRAELI AMB TEKOAH'S STATEMENT IN SC DEBATE ON M.E.

QUOTE

IN THE GA ON 9 OCT, IN THE SC AT ITS RECENT MEETINGS, THE ISRAEL DELEGATION EXPLAINED ITS VIEW ON THE ORIGIN OF THE WAR NOW RAGING IN THE ME. ISRAEL HAS SUCCESSFULLY RESISTED AN ATTACK WHICH, HAD IT SUCCEEDED IN ITS OBJECTIVE, WOULD HAVE PLACED ITS SECURITY IN GREAT JEOPARDY.

OUR PRIMIN SAID ON 11 OCT THAT WE HAVE NO AMBITION IN THIS WAR

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EXCEPT TO REPEL AN ASSAULT ON OUR SECURITY. OUR SUPREME NATIONAL OBJECTIVE IS THE ATTAINMENT OF A NEGOTIATED PEACE. THESE CONSIDERATIONS EXPLAIN OUR POSITIVE ATTITUDE TO THE DRAFT RES OF WHICH PARA 1 "CALLS ON ALL PARTIES TO THE PRESENT FIGHTING TO CEASE ALL FIRING AND TERMINATE ALL MILITARY ACTIVITY IMMEDIATELY NO LATER THAN 12 HOURS AFTER THE MOMENT OF THE ADOPTION OF THIS DECISION IN THE POSITIONS THEY NOW OCCUPY".

IT IS EVIDENT THAT ISRAEL'S COMPLIANCE WITH THE PROPOSED CEASE-FIRE IS CONDITIONAL ON ITS ACCEPTANCE AND OBSERVANCE BY ALL THE STATES TAKING PART IN THIS FIGHTING. MOREOVER EVERY GOVT ACCEPTING THE CEASE-FIRE MUST OBVIOUSLY BE RESPONSIBLE FOR ENSURING THAT IT SHOULD APPLY TO NOT ONLY ITS OWN TROOPS BUT ALSO TO TROOPS FROM OTHER COUNTRIES OPERATING ON ITS SOIL AS WELL AS TO IRREGULARS OF ANY KIND.

WE HAVE IN MIND, FOR EXAMPLE, THE TERRORISTS FIRING ON VILLAGES IN NORTHERN ISRAEL FROM LEBANESE TERRITORY OR INFILTRATION ACROSS THE BORDER. THE "CESATION OF MILITARY ACTIVITY" MUST INCLUDE THE ELIMINATION OF THE BLOCKADE NOW IMPOSED BY THE REPUBLIC OF YEMEN AT THE BAB EL MANDAB STRAITS. THE OBSTRUCTION OF WATERWAYS TO INTERNATIONAL NAVIGATION IS CERTAINLY AN ACT OF WAR WHICH THIS RES SHOULD BRING TO AN END.

WE ACCEPT PARA 2 OF THE DRAFT RES IN THE SENSE DEFINED BY ISRAEL IN ITS DECISION OF 4 AUG 1974 IN CONNECTION WITH THE UNITED STATES CEASE FIRE INITIATIVE AND ALSO IN OUR COMMUNICATION TO THE SYG OF 4 AUG AND IN THE ADDRESS OF OUR PRIMIN MRS. GOLDA MEIR IN THE KNESSET ON THAT DAY.

WE ATTACH GREAT IMPORTANCE TO THE PROVISION OF THE DRAFT RES IN PARA 3 DECIDING "THAT IMMEDIATELY AND CONCURRENTLY WITH THE CEASE-FIRE, NEGOTIATIONS START BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE M.E."

WE HAVE CONSTANTLY EMPHASIZED THAT THE ABSENCE OF FREE DIRECT, NORMAL PEACE NEGOTIATIONS BETWEEN ISRAEL AND ITS NEIGHBOURS LIE AT THE HEART OF THE DEADLOCK IN THE M.E.

PARA 3 OF THE DRAFT RES AND THE STATEMENT MADE BY THE REP OF

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THE US REPRESENTS IMPORTANT PROGRESS IN INTERNATIONAL POLICY  
ON THIS CRUCIAL POINT.

THE HOSTILITIES LAUNCHED ON 6 OCT HAVE RESULTED IN HUNDREDS OF  
MILITARY PERSONNEL BECOMING PRISONERS OF WAR. WE REGARD THE  
RELEASE OF ALL PRISONERS OF WAR NOW HELD IN THE COUNTRIES INVOLVED  
IN THE CONFLICT AS AN INDISPENSABLE CONDITION OF ANY CEASE-FIRE  
AGREEMENT.

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IN CONVEYING ITS POSITIVE RESPONSE TO THE PROPOSAL MADE BY  
THE US OF AMERICA AND THE UNION OF SOVIET SOCIALIST REPUBLICS THE  
GOVT OF ISRAEL HOPES THAT THE BLOODSHED AND HOSTILITY WHICH HAVE  
TORMENTED THE M.E. FOR SO MANY YEARS WILL BE REPLACED BY ERA OF  
PEACE AND COOPERATION BETWEEN ALL THE STATES IN OUR REGION.

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NIXON PRESIDENTIAL MATERIALS PROJECT  
DOCUMENT CONTROL RECORD

ITEM REMOVED FROM THIS FILE FOLDER

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War  
10/22  
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PAGE 01 BEIRUT 12350 231310Z

43  
ACTION NEA=12

INFO OCT=01 EUR=25 ISO=00 SSO=00 NSCE=00 CIAE=00 PM=07  
H=03 INR=10 L=03 NSAE=00 NSC=10 PA=04 RSC=01 PRS=01  
SPC=03 SS=20 USIA=15 ACDA=19 IO=14 A=01 OPR=02 SY=10  
USSS=00 DRC=01 /162 W  
\*\*\*\*\* 053823

P R 231056Z OCT 73  
FM AMEMBASSY BEIRUT  
TO SECSTATE WASHDC PRIORITY 4854  
DIA PRIORITY  
INFO AMEMBASSY AMMAN  
AMEMBASSY JIDDA  
AMEMBASSY KUWAIT  
AMEMBASSY TEL AVIV  
AMEMBASSY MOSCOW  
USMISSION USUN

LIMITED OFFICIAL USE BEIRUT 12350

EO 11652: NA DECON 10/23/74  
TAGS: PINS MOPS XF LE IS  
SUBJ: OFFICIAL FEDAYEEN REACTION TO ME CEASE-FIRE

1. FOL IS FULL TEXT OF COMMUNIQUE ISSUED HERE LATE OCT 22 BY PLO EXECUTIVE COMMITTEE REJECTING SC RES 338 AND ME CEASE-FIRE!

BEGIN TEXT THE PLO EXCOMM DECLARES TO OUR PALESTINIAN PEOPLE, THE ARAB MASSES AND THE INTERNATIONAL FORCES FRIENDLY TO THE STRUGGLE OF OUR PEOPLE THAT THE (SECURITY COUNCIL) RESOLUTION DOES NOT PERTAIN TO THE PALESTININE REVOLUTION. IT VOWS TO CONTINUE THE ARMED AND POPULAR STRUGGLE BEGUN IN 1965 AGAINST THE ZIONIST ENTITY FOR THE LIBERATION OF OUR HOMELAND AND FOR THE RIGHT OF OUR PEOPLE TO DECIDE THEIR OWN DESTINY ON THEIR

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OWN LAND. THE PALESTINIAN REVOLUTION, WHICH WAS CREATED TO LIBERATE THE ENTIRE NATIONAL SOIL OF PALESTINE AT THE DARKEST MOMENT OF THE PALESTINE CAUSE AND THE ARAB NATION, ASSUMED ITS BATTLES INSIDE OUR OCCUPIED LAND AND ON THE ARAB FIGHTING FRONTS AT THE EARLIEST MOMENT OF FIGHTING ON OCT 6, 73. HAVING DONE SO, WE WILL CONTINUE THE ARMED STRUGGLE TOGETHER WITH THE FORCES OF OUR ARAB NATIONAL TO COMPLETE THE LIBERATION OF OUR ENTIRE OCCUPIED LAND FROM THE ZIONIST ENEMY WITHOUT RESTRICTIONS OR CONDITION. OUR SOLDIERS AND MASSES CONTINUE TO BEAR ARMS AND TO FIGHT. OUR DETERMINATION TO ELIMINATE THE 1948 AGGRESSION IS NO LESS THAN OUR DETERMINATION TO REMOVE THE 1967 AGGRESSION. THE SC RESOLUTION (SC RES 338) IS AN OBVIOUS ATTEMPT TO PREVENT THE ARAB MASSES FROM CONTINUING THEIR JUST STRUGGLE TO ATTAIN ALL THEIR LEGITIMATE RIGHTS. END TEXT.

2. IN SEPARATE COMMUNIQUE ISSUED HERE OCT 22, PFLP CALLED FOR CONTINUATION OF HOSTILITIES WITH ISRAEL AND REJECTION OF ANY CEASE-FIRE UNTIL "TOTAL LIBERATION OF PALESTINIAN SOIL" IS ACHIEVED.

3. MOSCOW-CONTROLLED LEBANESE COMMUNIST PARTY, IN ANOTHER STATEMENT OCT 22, CONTINUED DISPLAY SOV AMBIVALENT ATTITUDE TOWARD FEDAYEEN. IT NATURALLY REFRAINED FROM DEMOUNCING SC RES 338, WHICH IT SAID REQUIRED "ADDITIONAL CLARIFICATION" AND "FURTHER CONSULTATIONS WITH FEDAYEEN AND ARAB PROGRESSIVE FORCES". LCP, HOWEVER, AFFIRMED ITS OPPOSITION (A) TO ANY EFFORT "TO ISOLATE PLO, SOLE REPRESENTATIVE OF THE PALESTINIAN PEOPLE", FROM SETTLEMENT OF PALESTINE PROBLEM; AND (B) TO ANY SOLUTION THAT WOULD "ABANDON PART OF OCCUPIED ARAB LANDS OR BARGAIN AWAY LEGITIMATE RIGHTS OF THE PALESTINE PEOPLE". LCP ALSO URGED CONTINUED SUPPORT FOR FEDAYEEN MOVEMENT BY "ALL MEANS", AS WELL AS CONTINUED MEASURES AGAINST US ECONOMIC AND POLITICAL INTERESTS IN ME. BUFFUM

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PAGE 01 USUN N 04118 220427Z

13  
ACTION IO-14

INFO OCT=01 EUR=25 NEA=10 ISO=00 AF=10 ARA=16 EA=11 RSC=01  
CDO=00 INRE=00 CIAE=00 DODE=00 PM=07 H=03 INR=10 L=03  
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\*\*\*\*\* 046500

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FM USMISSION USUN NY  
TO SECSTATE WASHDC NIACI IMMEDIATE 403  
INFO AMEMBASSY AMMAN NIACI IMMEDIATE

AMEMBASSY BEIRUT NIACI IMMEDIATE  
AMEMBASSY TEL AVIV NIACI IMMEDIATE  
AMEMBASSY LONDON NIACI IMMEDIATE  
AMEMBASSY PARIS NIACI IMMEDIATE  
USINT CAIRO NIACI IMMEDIATE  
AMCONGEN JERUSALEM NIACI IMMEDIATE

UNCLAS USUN 4118  
DEPARTMENT PASS INFO ALL OTHER DIPLOMATIC POSTS IMMEDIATE  
E.O. 11652: NA  
TAGS: PFOR, UNSC, ME  
SUBJ: US STATE IN SC MEETING ON ME

FOLLOWING IS TEXT OF AMB. SLALI'S STATEMENT TO  
SECURITY COUNCIL OCT. 21 FOLLOWING SUBMISSION OF  
DRAFT RESOLUTION REPORTED SEPTEL.

BEGIN TEXT

MR. PRESIDENT

THE UNITED STATES, TOGETHER WITH THE USSR, HAS CALLED FOR  
THIS MEETING OF THE SECURITY COUNCIL WITH ONE PURPOSE IN MIND:  
TO TAKE JOINT ACTION AND TO PRESENT A JOINT PROPOSITION TO THE  
COUNCIL WHOSE AIM IS TO BRING AN IMMEDIATE CEASEFIRE IN PLACE

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AND TO BEGIN PROMPTLY NEGOTIATIONS BETWEEN THE PARTIES UNDER APPROPRIATE AUSPICES LOOKING TOWARDS A JUST AND DURABLE PEACE BASED ON THE NOVEMBER 1967 SECURITY COUNCIL RESOLUTION.

AS THE MEMBERS OF THIS COUNCIL KNOW, THE TRAGIC FIGHTING OVER THE PAST 17 DAYS HAS BEEN BOTH FURIOUS AND COSTLY. WE BELIEVE THAT THE PROLONGATION OF THE WAR IS NOT IN THE INTERESTS OF THE PARTIES OR THE PEOPLES IN THE AREA, AND ITS CONTINUANCE CARRIES GRAVE RISKS FOR THE PEACE OF THE WORLD. BECAUSE OF THIS, PRESIDENT NIXON AGREED THAT SECRETARY KISSINGER SHOULD FLY TO MOSCOW, IN RESPONSE TO AN INVITATION OF SECRETARY GENERAL BREZHNEV. AS A RESULT OF THESE DISCUSSIONS THE COUNCIL HAS BEFORE IT THE RESOLUTION AGREED JOINTLY BY THE US AND THE SOVIET GOVERNMENTS ON WHICH BOTH OUR GOVERNMENTS REQUEST IMMEDIATE ACTION ON THE PART OF THE SECURITY COUNCIL. THE RESOLUTION HAS ALREADY BEEN CIRCULATED TO THE MEMBERS OF THE COUNCIL.

LET ME MAKE A FEW BRIEF REMARKS REGARDING THE THREE SHORT PARAGRAPHS OF THE RESOLUTION, FOR THEY ALL STAND CLEARLY ON THEIR OWN WORDS AND SPEAK FOR THEMSELVES.

THE FIRST PARAGRAPH CALLS FOR AN IMMEDIATE CEASEFIRE. IN OUR VIEW AS WELL AS THAT OF THE SOVIET UNION, THIS APPLIES NOT ONLY TO THE PARTIES DIRECTLY CONCERNED BUT ALSO TO THOSE WHO HAVE JOINED IN THE FIGHTING BY SENDING UNITS. THIS PARAGRAPH CALLS FOR THE STOPPING OF FIGHTING IN THE POSITIONS PRESENTLY OCCUPIED BY THE TWO SIDES. WE BELIEVE THAT 12 HOURS SHOULD ALLOW AMPLE TIME TO ACHIEVE THE PRACTICAL IMPLEMENTATION OF THIS PARAGRAPH.

THE SECOND PARAGRAPH CALLS FOR THE IMPLEMENTATION OF THE SECURITY COUNCIL RESOLUTION IN ALL OF ITS PARTS AFTER THE CEASEFIRE. THE MEMBERS OF THIS COUNCIL AS WELL AS THE PARTIES CONCERNED ARE FULLY FAMILIAR WITH SECURITY COUNCIL RESOLUTION 242 AND IT NEEDS NO ELABORATION HERE. THIS PARAGRAPH IS LINKED TO PARAGRAPH 3 WHICH CALLS FOR THE IMMEDIATE BEGINNING OF NEGOTIATIONS BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST. WE BELIEVE THAT FROM THE TRAGIC EVENTS OF THE PAST SEVENTEEN DAYS THERE MUST BE A NEW RESOLVE, A NEW ATTEMPT TO REMOVE THE FUNDAMENTAL CAUSES THAT HAVE BROUGHT WAR TO THE

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ACTION IO-14

INFO OCT-01 EUR=25 NEA=10 ISO=00 AF=10 ARA=16 EA=11 RSC=01  
CCO=00 INRE=00 CIAE=00 DODE=00 PM=07 H=03 INR=10 L=03  
NSAE=00 NSC=10 PA=04 PRS=01 SPC=03 SS=20 ACDA=19  
OMB=01 DRC=01 NSCE=00 SSO=00 USIE=00 /170 W  
\*\*\*\*\* 046500

O 220335Z OCT 73 ZFF6  
FM USMISSION USUN NY  
TO SECSTATE WASHDC NIACT IMMEDIATE 403  
INFO AMEMBASSY AMMAN NIACT IMMEDIATE

AMEMBASSY BEIRUT NIACT IMMEDIATE  
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AMEMBASSY LONDON NIACT IMMEDIATE  
AMEMBASSY PARIS NIACT IMMEDIATE  
USINT CAIRO NIACT IMMEDIATE  
AMCONGEN JERUSALEM NIACT IMMEDIATE

UNCLAS USUN 4118  
DEPARTMENT PASS INFO ALL OTHER DIPLOMATIC POSTS IMMEDIATE  
E.O. 11652: NA  
TAGS: PFOR, UNSC, ME  
SUBJ: US STATE IN SC MEETING ON ME

FOLLOWING IS TEXT OF AMB. SCALI'S STATEMENT TO  
SECURITY COUNCIL OCT. 21 FOLLOWING SUBMISSION OF  
DRAFT RESOLUTION REPORTED SEPTEL.

BEGIN TEXT

MR. PRESIDENT

THE UNITED STATES, TOGETHER WITH THE USSR, HAS CALLED FOR  
THIS MEETING OF THE SECURITY COUNCIL WITH ONE PURPOSE IN MIND:  
TO TAKE JOINT ACTION AND TO PRESENT A JOINT PROPOSITION TO THE  
COUNCIL WHOSE AIM IS TO BRING AN IMMEDIATE CEASEFIRE IN PLACE

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AND TO BEGIN PROMPTLY NEGOTIATIONS BETWEEN THE PARTIES UNDER APPROPRIATE AUSPICES LOOKING TOWARDS A JUST AND DURABLE PEACE BASED ON THE NOVEMBER 1967 SECURITY COUNCIL RESOLUTION.

AS THE MEMBERS OF THIS COUNCIL KNOW, THE TRAGIC FIGHTING OVER THE PAST 17 DAYS HAS BEEN BOTH FURIOUS AND COSTLY. WE BELIEVE THAT THE PROLONGATION OF THE WAR IS NOT IN THE INTERESTS OF THE PARTIES OR THE PEOPLES IN THE AREA, AND ITS CONTINUANCE CARRIES GRAVE RISKS FOR THE PEACE OF THE WORLD. BECAUSE OF THIS, PRESIDENT NIXON AGREED THAT SECRETARY KISSINGER SHOULD FLY TO MOSCOW, IN RESPONSE TO AN INVITATION OF SECRETARY GENERAL BREZHNEV. AS A RESULT OF THESE DISCUSSIONS THE COUNCIL HAS BEFORE IT THE RESOLUTION AGREED JOINTLY BY THE US AND THE SOVIET GOVERNMENTS ON WHICH BOTH OUR GOVERNMENTS REQUEST IMMEDIATE ACTION ON THE PART OF THE SECURITY COUNCIL. THE RESOLUTION HAS ALREADY BEEN CIRCULATED TO THE MEMBERS OF THE COUNCIL.

LET ME MAKE A FEW BRIEF REMARKS REGARDING THE THREE SHORT PARAGRAPHS OF THE RESOLUTION, FOR THEY ALL STAND CLEARLY ON THEIR OWN WORDS AND SPEAK FOR THEMSELVES.

THE FIRST PARAGRAPH CALLS FOR AN IMMEDIATE CEASEFIRE. IN OUR VIEW AS WELL AS THAT OF THE SOVIET UNION, THIS APPLIES NOT ONLY TO THE PARTIES DIRECTLY CONCERNED BUT ALSO TO THOSE WHO HAVE JOINED IN THE FIGHTING BY SENDING UNITS. THIS PARAGRAPH CALLS FOR THE STOPPING OF FIGHTING IN THE POSITIONS PRESENTLY OCCUPIED BY THE TWO SIDES. WE BELIEVE THAT 12 HOURS SHOULD ALLOW AMPLE TIME TO ACHIEVE THE PRACTICAL IMPLEMENTATION OF THIS PARAGRAPH.

THE SECOND PARAGRAPH CALLS FOR THE IMPLEMENTATION OF THE SECURITY COUNCIL RESOLUTION IN ALL OF ITS PARTS AFTER THE CEASEFIRE. THE MEMBERS OF THIS COUNCIL AS WELL AS THE PARTIES CONCERNED ARE FULLY FAMILIAR WITH SECURITY COUNCIL RESOLUTION 242 AND IT NEEDS NO ELABORATION HERE. THIS PARAGRAPH IS LINKED TO PARAGRAPH 3 WHICH CALLS FOR THE IMMEDIATE BEGINNING OF NEGOTIATIONS BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST. WE BELIEVE THAT FROM THE TRAGIC EVENTS OF THE PAST SEVENTEEN DAYS THERE MUST BE A NEW RESOLVE, A NEW ATTEMPT TO REMOVE THE FUNDAMENTAL CAUSES THAT HAVE BROUGHT WAR TO THE

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MIDDLE EAST SO FREQUENTLY AND SO TRAGICALLY. ANOTHER RESPITE BETWEEN TWO WARS IS JUST NOT GOOD ENOUGH. AND FOR OUR PART, BOTH THE UNITED STATES AND THE SOVIET UNION ARE READY TO MAKE OUR JOINT GOOD OFFICES AVAILABLE TO THE PARTIES AS A MEANS TO FACILITATE THE NEGOTIATING PROCESS.

FINALLY, I WANT TO REPORT TO THE COUNCIL THAT BOTH THE SOVIET UNION AND THE UNITED STATES BELIEVE THAT THERE SHOULD BE AN IMMEDIATE EXCHANGE OF PRISONERS OF WAR.

MR. PRESIDENT, WE BELIEVE THIS IS AN HISTORIC MOMENT FOR THE COUNCIL. WE BELIEVE THAT THIS COUNCIL, IN EXERCISING ITS PRIMARY RESPONSIBILITY IN THE FIELD OF PEACE AND SECURITY, CAN MAKE A MAJOR CONTRIBUTION TO THIS END BY ADOPTING THIS RESOLUTION PROMPTLY. END TEXT:  
SCALI

NOTE BY OC/T: NOT PASSED ALL OTHER DIPLOMATIC POSTS.

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ACTION ID-14

INFO OCT-01 RSC-01 DRC-01 SS-20 SSO-00 CCO-00 ISO-00 NEA-10  
EUR-25 AF-10 ARA-16 EA-11 CIAE-00 DODE-00 NSAE-00  
NSCE-00 USIE-00 INRE-00 PM-07 H-03 INR-10 L-03 NSC-10  
PA-04 PRS-01 SPC-03 ACDA-19 TRSE-00 /169 W  
----- 046319

Z 220307Z OCT 73  
FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC FLASH 3259  
INFO USMISSION USUN FLASH

C O N F I D E N T I A L MOSCOW 13155

SECTO 20

E.O. 11652: GDS  
TAGS: OGEN  
SUBJECT: UN SECURITY COUNCIL MIDDLE EAST RESOLUTION

DEPARTMENT PASS IMMEDIATE TO ALL DIPLOMATIC POSTS,  
NOUAKCHOTT, BEIRUT PASS BAGDAD

1. TEXT FOLLOWS OF UN SECURITY COUNCIL RESOLUTION WHICH HAS  
SUPPORT OF US-USSR AND WHICH HAS BEEN INTRODUCED THIS EVENING  
NEW YORK TIME. BEGIN TEXT.

"THE SECURITY COUNCIL

"1. CALLS UPON ALL PARTIES TO THE PRESENT FIGHTING  
TO CEASE ALL FIRING AND TERMINATE ALL MILITARY ACTIVITY  
IMMEDIATELY, NO LATER THAN 12 HOURS AFTER THE MOMENT OF  
THE ADOPTION OF THIS DECISION, IN THE POSITIONS THEY NOW  
OCCUPY.

"2. CALLS UPON THE PARTIES CONCERNED TO START IMMEDIATELY AFTER THE CEASE FIRE THE IMPLEMENTATION OF SECURITY

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COUNCIL RESOLUTION 242 IN ALL OF ITS PARTS.

"3. DECIDES THAT IMMEDIATELY AND CONCURRENTLY WITH THE CEASE FIRE, NEGOTIATIONS START BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST."

2. FOLLOWING IS THE STATEMENT WHICH AMBASSADOR SCALI HAS BEEN INSTRUCTED TO MAKE IN THE SECURITY COUNCIL AT THE TIME OF INTRODUCING THE RESOLUTION. YOU ARE AUTHORIZED TO DRAW ON THE RESOLUTION, AND THE STATEMENT FOLLOWING CONFIRMATION THAT THEY HAVE BEEN USED BY AMBASSADOR SCALI, IN CONSULTATIONS WITH HOST GOVERNMENTS.

BEGIN TEXT.

MR. CHAIRMAN:

THE UNITED STATES, TOGETHER WITH THE USSR, HAS CALLED FOR THIS MEETING OF THE SECURITY COUNCIL WITH ONE PURPOSE IN MIND: TO TAKE JOINT ACTION AND TO PRESENT A JOINT PROPOSITION TO THE COUNCIL WHOSE AIM IS TO BRING AN IMMEDIATE CEASEFIRE IN PLACE AND TO BEGIN PROMPTLY NEGOTIATIONS BETWEEN THE PARTIES UNDER APPROPRIATE AUSPICES LOOKING TOWARDS A JUST AND DURABLE PEACE BASED ON THE NOVEMBER 1967 SECURITY COUNCIL RESOLUTION.

AS THE MEMBERS OF THIS COUNCIL KNOW, THE TRAGIC FIGHTING OVER THE PAST 17 DAYS HAS BEEN BOTH FURIOUS AND COSTLY. WE BELIEVE THAT THE PROLONGATION OF THE WAR IS NOT IN THE INTERESTS OF THE PARTIES OR THE PEOPLES IN THE AREA, AND ITS CONTINUANCE CARRIES GRAVE RISKS FOR THE PEACE OF THE WORLD. BECAUSE OF THIS, PRESIDENT NIXON AGREED THAT SECRETARY KISSINGER SHOULD FLY TO MOSCOW, IN RESPONSE TO AN INVITATION OF SECRETARY GENERAL BREZHNEV. AS A RESULT OF THESE DISCUSSIONS THE COUNCIL HAS BEFORE IT THE RESOLUTION AGREED JOINTLY BY THE US AND THE SOVIET GOVERNMENTS ON WHICH BOTH OUR GOVERNMENTS REQUEST IMMEDIATE ACTION ON THE PART OF THE SECURITY COUNCIL. THE RESOLUTION HAS ALREADY BEEN CIRCULATED TO THE MEMBERS OF THE COUNCIL.

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THE SECOND PAAGARPH CALLS FOR THE IMPLEMENTATION OF THE SECURITY COUNCIL RESOLUTION IN ALL OF ITS PARTS AFTER THE CEASEFIRE. THE MEMBERS OF THIS COUNCIL AS WELL AS THE PARTIES CONCERNED ARE FULLY FAMILIAR WITH SECURITY COUNCIL RESOLUTION 242 AND IT NEEDS NO ELABORATION HERE. THIS PARAGRAPH IS LINKED TO PARAGRAPH 3 WHICH CALLS FOR THE IMMEDIATE BEGINNING OF NEGOTIATIONS BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST. WE BELIEVE THAT FROM THE TRAGIC EVENTS OF THE PAST SEVENTEEN DAYS THERE MUST BE A NEW RESOLVE, A NEW ATTEMPT TO REMOVE THE FUNDAMENTAL CAUSES THAT HAVE BROUGHT WAR TO THE MIDDLE EAST SO FREQUENTLY AND SO TRAGICALLY. ANOTHER RESPITE BETWEEN TWO WARS IS JUST NOT GOOD ENOUGH. AND FOR OUR PART, BOTH THE UNITED STATES AND THE SOVIET UNION ARE READY TO MAKE OUR JOINT GOOD OFFICES AVAILABLE TO THE PARTIES AS A MEANS TO FACILITATE THE NEGOTIATING PROCESS.

FINALLY, I WANT TO REPORT TO THE COUNCIL THAT BOTH THE SOVIET UNION AND THE UNITED STATES BELIVE THAT THERE SHOULD BE AN IMMEDIATE EXCHANGE OFPRISONERS OF WAR.

MR. PRESIDENT, WE BELIEVE THIS IS AN HISTORIC MOMENT FOR THE COUNCIL. WE BELIEVE THAT THIS COUNCIL, IN EXERCISING ITS PRIMARY RESPONSIBILITY IN THE FIELD OF PEACE AND SECURITY, CAN MAKE A MAJOR CONTRIBUTION TO THIS END BY ADOPTING THIS RESOLUTION PROMPTLY. END TEXT.

4. USUN HAS COFIRMED THAT RESOLUTION HAS BEEN INTRODUCED AND THAT AMBASSADOR SCALI HAS DELIVERED STATEMENT AS SET OUT ABOVE.

**CONFIDENTIAL**



*Department of State* **TELEGRAM**

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PAGE 04 MOSCOW 13155 220325Z

KISSINGER

NOTE BY OC/T: NOT PASSED.

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UNCLASSIFIED 807

PAGE 01 CAIRO 03206 221447Z

42  
ACTION NEA-12

INFO OCT=01 EUR=25 IO=14 ISO=00 SSU=00 CCO=00 NSCE=00  
CIAE=00 INR=10 NSAE=00 RSC=01 DODE=00 USSS=00 IOE=00  
AF=10 PM=07 H=03 L=03 NSC=10 PA=04 PRS=01 SPC=03  
SS=20 ACDA=19 OMB=01 DRC=01 SY=10 OPR=02 INRE=00 /157 W  
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② 221410Z OCT 73  
FM USINT CAIRO  
TO SECSTATE WASHDC NIACT IMMEDIATE 4094  
INFO AMEMBASSY AMMAN NIACT IMMEDIATE  
AMEMBASSY BEIRUT NIACT IMMEDIATE  
AMEMBASSY MOSCOW NIACT IMMEDIATE  
AMEMBASSY TEL AVIV NIACT IMMEDIATE  
USMISSION USUN NEW YORK NIACT IMMEDIATE

UNCLAS CAIRO 3206

E.O. 11652: N/A  
TAGS/ PFOR EG IS  
SUBJECT: EGYPTIAN ACCEPTANCE OF CEASEFIRE

Text of  
Egyptian  
Ceasefire acceptance

1. EGYPT HAS ANNOUNCED ACCEPTANCE OF CEASEFIRE AS  
STIPULATED BY SECURITY COUNCIL EARLY THIS MORNING. ACCEPT-  
ANCE IS CONDITIONAL ON ISRAELI COMMITMENT TO CEASEFIRE.

> HS

2. FOLLOWING IS TEXT OF ANNOUNCEMENT BROADCAST BY CAIRO  
RADIO AT 1430 LOCAL TIME OCTOBER 22:

"PRESIDENT SADAT HAS CAREFULLY STUDIED THE SECURITY  
COUNCIL RESOLUTION ADOPTED THIS MORNING. THIS CALLS FOR  
A CEASEFIRE WITHIN 12 HOURS; THE IMMEDIATE AND FULL IM-  
PLEMENTATION OF THE SECURITY COUNCIL RESOLUTION OF NOVEM-  
BER 22, 1967; AND THE HOLDING OF PEACE TALKS WITHIN THE  
FRAMEWORK OF THE SECURITY COUNCIL, TO BE ATTENDED BY ALL  
CONCERNED PARTIES, AS WELL AS THOSE INTERESTED."

"PRESIDENT SADAT, WHO HAS STUDIED WITH EXTREME CARE

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THE DETAILS OF THE SECURITY COUNCIL TALKS, MADE THE FOLLOWING OBSERVATIONS:

"1. THE DRAFT RESOLUTION SUBMITTED TO THE SECURITY COUNCIL WAS PRESENTED BY THE TWO SUPER-POWER AFTER INTENSIVE CONTACTS HELD AT THE HIGHEST LEVEL BETWEEN THEM, AND ON THE BASIS OF THE SPECIAL RESPONSIBILITY THEY SHOULD WITH REGARD TO THE CURRENT INTERNATIONAL CONDITIONS.

"2. THE SECURITY COUNCIL APPROVED THE DRAFT RESOLUTION WITHOUT THE OBJECTION OF ANY OF ITS MEMBERS.

"3. DISCUSSIONS WERE OF GREAT IMPORTANCE AND CAST NECESSARY ILLUMINATION ON THEIR MEANING. THE OBSERVATIONS OF FRANCE AND INDIA WERE IMPORTANT, AND THERE WERE SIGNIFICANT CONSIDERATIONS DURING THE STUDY OF THE MATTER. THESE CONSIDERATIONS INCLUDED THE FOLLOWING:

"A. THE PEACE PLAN OFFERED BY SADAT TO THE NATION AND THE WORLD IN HIS SPEECH ADDRESSED TO THE PEOPLES ASSEMBLY AND THE CENTRAL COMMITTEE ON OCTOBER 16, 1973. THIS MADE TOTAL WITHDRAWAL THE ABSOLUTE BASIS FOR ANY POLITICAL ACTION.

"B. THE TALKS BETWEEN SADAT AND KOSYGIN, WHO VISITED CAIRO BETWEEN OCTOBER 16 AND 19, 1973. THIS VISIT GAVE BOTH THE CHANCE TO HOLD FIVE JOINT WORKING MEETINGS.

"C. THE ASSURANCES WHICH PRESIDENT SADAT RECEIVED FROM BREZHNEV, WHICH WERE PRESENTED TO HIM BY THE SOVIET AMBASSADOR IN CAIRO IN A SPECIAL MESSAGE WHICH THE PRESIDENT RECEIVED ON OCTOBER 21, 1973.

"D. THE CONTACTS WHICH WERE HELD WITH A NUMBER OF ARAB CAPITALS DIRECTLY INTERESTED IN THE BATTLE.

"PRESIDENT ANWAR SADAT IS OF THE OPINION THAT THE SOLID BASE WHICH CHANGED THE WHOLE NATURE AND CIRCUMSTANCES OF THE MIDDLE EAST CRISIS HAS BEEN STRENGTHENED BY THE GREAT AND GLORIOUS ACTION CARRIED OUT BY THE ARMED FORCES. IT WAS ONLY THIS GLORIOUS ACTION WHICH BROKE THE STALEMATED CRISIS; CHANGED THE FAIT ACCOMPLI; CHANGED THE WHOLE POLITICAL MAP OF THE MIDDLE EAST; AND ENDED FOREVER THE ARROGANCE OF POWER WHICH THE ISRAELI ENEMY EXERCISED. THEREUPON, AND UPON THIS BASIS, PRESIDENT SADAT, IN HIS CAPACITY AS SUPREME COMMANDER, HAS GIVEN HIS ORDER TO THE GENERAL COMMAND TO OBSERVE THE CEASEFIRE AT

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THE TIME FIXED BY THE SECURITY COUNCIL, PROVIDED THAT THE ENEMY COMMITS HIMSELF TO THIS.

"IN ADOPTING THIS DECISION ON HIS HISTORICAL RESPONSIBILITY, PRESIDENT SADAT CONSIDERS THAT THE BIGGEST AND MOST IMPORTANT CREDIT AT THIS DECISIVE STAGE OF OUR NATIONAL AND EGYPTIAN STRUGGLE IS DUE TO THE STEADFASTNESS OF THE ARAB NATION; THE DEEP CONSCIOUSNESS OF ITS PEOPLES; AND BEFORE ALL, TO THE HEROISM OF THE MEN WHO TOOK UP THE CHALLENGE OF FIRE AND BLOOD IN THE BATTLEFIELD."

SMITH

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War

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PAGE 01 USUN N 04120 220721Z

16  
ACTION IO-14

INFO OCT=01 ISO=00 AF=10 ARA=16 EA=11 EUR=25 NEA=10 RSC=01  
CIAE=00 DODE=00 NSAE=00 NSCE=00 SSO=00 USIE=00 CCO=00  
INRE=00 PM=07 H=03 INR=10 L=03 NSC=10 PA=04 PRS=01  
SPC=03 SS=20 ACDA=19 USSS=00 DRC=01 OMB=01 /170 W  
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FM USMISSION USUN NY  
TO SECSTATE WASHDC NIACI IMMEDIATE 405  
INFO ALL DIPLOMATIC POSTS IMMEDIATE

UNCLAS USUN 4120

DEPT PASS NIACI IMMEDIATE TO AMEMB. AMMAN, BEIRUT, TEL AVIV  
LONDON, PARIS, CAIRO, JERUSALEM, MOSCOW AND USLO PEKING

ALL OTHER DIPLOMATIC POSTS IMMEDIATE

E.O. 11652: NA  
TAGS: PFOR, UN, XF  
SUBJ: SECURITY COUNCIL DEBATE ON US/USSR-SPONSORED  
MIDDLE EAST RESOLUTION

REF: USUN 4119 AND PREVIOUS

1. FOLLOWING IS BRIEF SUMMARY OF SC DEBATE PRECEDING  
ADOPTION OF MIDDLE EAST RESOLUTION INTRODUCED BY  
US AND USSR.

2. FOLLOWING LEAD-OFF STATEMENT BY AMB. SCALI (SEPTEL)  
USSR BRIEFLY RECAPITULATED PRINCIPLE ELEMENTS OF  
DRAFT RESOLUTION. ARAB-ISRAELI WAR HAD SERIOUSLY  
ENDANGERED INTERNATIONAL PEACE, AND COMPELLED COUNCIL TO  
TAKE MOST IMMEDIATE MEASURES TO BRING ABOUT CEASEFIRE.  
USSR HAD THEREFORE JOINED WITH US IN INTRODUCING  
RESOLUTION DESIGNED TO HALT HOSTILITIES AND GIVE

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PRACTICAL IMPLEMENTATION TO SC RESOLUTION 242. SOVIET PERM REP MALIK CONCLUDED THAT RECENT DANGEROUS EVENTS IN MIDDLE EAST RAN COUNTER TO EASING OF INTERNATIONAL TENSIONS, AND MUST BE BROUGHT TO AN END, BY COUNCIL'S PROMPT ADOPTION OF DRAFT RESOLUTION.

3. UK RESTATED TWO PRINCIPLE RESPONSIBILITIES OF SC IN MIDDLE EAST CONFLICT, AS SET FORTH IN ITS EARLIER ADDRESS TO COUNCIL. FIRST WAS IMMEDIATE CEASEFIRE, AND SECOND WAS USE OF CURRENT HOSTILITIES AS CATALYST TOWARD PERMANENT SETTLEMENT. UK SUPPORTED DRAFT RES AS UNIQUE OPPORTUNITY TO ACHIEVE BOTH OF THESE OBJECTIVES; HOWEVER, IT RECOGNIZED PEACE WOULD NOT BE ACHIEVED TOMORROW AND PERIOD OF HARD NEGOTIATIONS LAY AHEAD. UK WISHED TO MAKE TWO POINTS IN PARTICULAR REGARDING RESOLUTION:

(A) RE RESOLUTION'S REFERENCE TO "APPROPRIATE AUSPICES", UK CONSIDERED RESOLUTION'S OBJECTIVES COULD BEST BE ACHIEVED THROUGH UN. (B) AS SOON AS CEASEFIRE TOOK EFFECT, UK HOPED US AND USSR WOULD CEASE ALL ARMS SUPPLY TO MIDDLE EAST--JUST AS UK HAD ITSELF DONE DURING THE CONFLICT.

4. FRANCE CONSIDERED JOINT US-USSR TEXT MET PRIME NEED OF BRINGING IMMEDIATE END TO HOSTILITIES. IT SATISFIED FRANCE'S PREOCCUPATION, AS EXPRESSED OCT 9 BY PRIME MINISTER, OF LINKING CEASEFIRE WITH IMMEDIATE OPENING OF NEGOTIATIONS IN ACCORDANCE WITH SC RES 242. IN SUBMITTING RES, US AND USSR HAD ASSUMED RESPONSIBILITY OF CONTRIBUTING TO BEST OF THEIR ABILITY TO IMPLEMENTATION OF RES 242. IN FRANCE'S VIEW "UNDER APPROPRIATE AUSPICES" COULD MEAN NOTHING OTHER THAN "UNDER THE SC." FRENCH GOVT BELIEVED RES COULD ONLY HAVE MEANING IF POWERS WHO SUBMITTED IT STOPPED THEIR SUPPLY OF MASSIVE ARMS TO THE BELLIGERENTS AS SOON AS POSSIBLE.

5. ISRAEL GAVE TWO STATEMENTS, FIRST OF WHICH FOLLOWED ADDRESS BY SAUDI ARABIA'S AMB BAROOODY, AND SECOND OF WHICH WAS CONSIDERED STATEMENT OF ISRAEL'S POSITION ON DRAFT RES. IN FIRST INTERVENTION AMB TEKOAH CLAIMED ARAB AGGRESSION HAD BROUGHT ITS AGGRESSORS "NOTHING

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BUT ANOTHER DEBACLE." RESULT OF RECENT HOSTILITIES HAD BEEN DISGRACE FOR LEADERS WHO HAD LED THEIR COUNTRIES INTO MORE DEVASTATION AND SORROW. FOR ISRAEL EFFECT OF HOSTILITIES HAS BEEN TO CONFIRM REALITY OF ITS APPREHENSIONS RE ARAB AGGRESSIVE INTENTIONS. IN SECOND, PREPARED STATEMENT, TEKOAH STATED NUMBER OF ISRAELI CONDITIONS RE DRAFT RES. (FULL TEXT OF TEKOAH STATEMENT BEING SENT DEPARTMENT AND ME ADDRESSEES.) FIRST, ISRAEL'S COMPLIANCE WITH PROPOSED CEASEFIRE WAS CONDITIONAL ON ITS ACCEPTANCE AND OBSERVANCE BY ALL STATES TAKING PART IN FIGHTING. EVERY GOVERNMENT ACCEPTING CEASEFIRE MUST MOREOVER BE RESPONSIBLE FOR INSURING THAT IT APPLY TO "NOT ONLY ITS OWN TROOPS BUT ALSO TO TROOPS FROM OTHER COUNTRIES OPERATING ON ITS SOIL AS WELL AS TO IRREGULARS OF ANY KIND." SPECIFICALLY, TEKOAH ADDED, ISRAEL HAD IN MIND THE TERRORISTS FIRING ON VILLAGES IN NORTHERN ISRAEL FROM LEBANESE TERRITORY OR INFILTRATING ACROSS THE BORDER. ISRAEL ALSO ATTACHED GREAT IMPORTANCE TO PROVISION OF DRAFT RES DECIDING THAT NEGOTIATIONS BETWEEN PARTIES START "IMMEDIATELY AND CONCURRENTLY WITH CEASEFIRE." FINALLY, TEKOAH STRESSED IMPORTANCE OF RELEASE OF ALL POWS.

6. CHINA, IN EXPLANATION OF ITS DECISION NOT TO PARTICIPATE IN VOTE, SAID DRAFT RES FAILED TO PROVIDE FOR ESSENTIAL REQUIREMENTS OF ME SITUATION AS SEEN BY CHINA. RES SHOULD HAVE CONDEMNED ISRAEL IN STRONGEST TERMS, GIVEN EXPLICIT SUPPORT TO ARABS, DEMANDED IMMEDIATE ISRAELI WITHDRAWAL FROM OCCUPIED TERRITORY, AND CALLED FOR RESTORATION OF RIGHTS OF PALESTINE PEOPLE. MOREOVER, ACTION OF TWO SUPER-POWERS IN CALLING FOR IMMEDIATE ADOPTION OF RES WITHOUT ALLOWING SC MEMBERS TIME EITHER FOR CONSULTATION OR OBTAINING INSTRUCTIONS, WAS WHOLLY UNACCEPTABLE.

7. EGYPTIAN FOREIGN MINISTER ZAYYAT FOR MOST PART CONFINED HIMSELF TO GENERAL REMARKS. HE SAID EGYPT'S TARGETS WERE, AND CONTINUED TO BE, INTEGRITY OF ITS TERRITORY, LIBERATION OF ITS LAND AND REINSTITUTION OF RIGHTS OF PALESTINIANS. HE CHARACTERIZED ISRAELI CONDITIONS AS "ABSURD" AND SAID HE WOULD CONSIDER THEM NULL AND VOID UNLESS HE HEARD TWO CO-SPONSORS CONFIRM THEM.

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8. STATEMENTS OF OTHER SC MEMBERS WILL BE SUMMARIZED IN  
USUN UNCLASSIFIED SUMMARY FOR OCT 22.  
SCALI

NOTE BY OC/TI: NOT PASSED ALL OTHER DIPLOMATIC POSTS.

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**TELEGRAM**

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PAGE 01 NATO 05049 222252Z

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ACTION SS-30

INFO OCT-01 ISO=00 SSO=00 NSCE=00 INRE=00 CCO=00 CIAE=00

NSAE=00 DODE=00 1031 W

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ANDERSON \_\_\_\_\_  
HOLDRIDGE \_\_\_\_\_  
HORMATS \_\_\_\_\_  
JORDEN \_\_\_\_\_  
KENNEDY\* \_\_\_\_\_  
LEHMAN \_\_\_\_\_  
LEVINE \_\_\_\_\_  
NEGROPONTE \_\_\_\_\_  
ODDEEN \_\_\_\_\_  
RATLIFF \_\_\_\_\_  
RONDON \_\_\_\_\_  
SAUNDERS \_\_\_\_\_  
SURNENFELDT \_\_\_\_\_  
V. I. G. \_\_\_\_\_  
WALSH \_\_\_\_\_

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O 222135Z OCT 73  
FM USMISSION NATO  
TO SECSTATE WASHDC IMMEDIATE 2266  
INFO AMEMBASSY MOSCOW IMMEDIATE  
AMEMBASSY TEL AVIV IMMEDIATE  
USMISSION USUN NEW YORK IMMEDIATE

SECRET USNATO 5049

EXDIS

E.O. 11652: XGDS  
TAGS: OVIP, OGEN, NATO  
SUBJECT: MIDDLE EAST

DEPT PLEASE PASS APPROPRIATE OTHER INFO ADDRESSEES

REF: A) MOSCOW 13163; B) STATE 208825; C) MOSCOW 13133 (NODIS)

1. SECRETARY GENERAL LUNS AND PERMREPS WERE INFORMED EARLY OCTOBER 22, MANY ORALLY, ALL IN WRITING, OF TEXT OF THE UN SECURITY COUNCIL RESOLUTION, AMBASSADOR SCALI'S STATEMENT, AND OF THE SECRETARY'S TRIP TO ISRAEL.

2. I THEN CALLED ON SYG LUNS TO DISCUSS THESE TEXTS AND THE GENERAL MIDDLE EAST SITUATION. LUNS' IMMEDIATE REACTION TO THE SECURITY COUNCIL RESOLUTION WAS THAT IT RAISED A NUMBER OF QUESTIONS.

3. FOR EXAMPLE, IN PARAGRAPH 1 IN THE EXPRESSION "IN THE POSITIONS THEY NOW OCCUPY," WHEN IS "NOW"? IN PARAGRAPH 2, "IMPLEMENTATION OF SC RESOLUTION 242 IN ALL OF ITS PARTS." HOW WILL THIS OVERCOME THE ISRAELI OBJECTION TO 242 FORMULA IN WHICH THEY ARE REQUIRED TO BEGIN WITHDRAWAL FROM OCCUPIED TERRITORY BEFORE ISRAEL'S EXISTENCE IS RECOGNIZED AND GUARANTEED?

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4. LUNS SAID HE THOUGHT THAT PARAGRAPHS 2 AND 3 SEEMED CONTRADICTION: 2 TALKS ABOUT IMPLEMENTATION THEN 3 TALKS ABOUT NEGOTIATIONS. AT THE MINIMUM HE THOUGHT THE ORDER OF THESE TWO PARAGRAPHS SHOULD BE REVERSED. IT WOULD BE BETTER, HE SAID, IF THE TWO THOUGHTS WERE COMBINED IN SINGLE PARAGRAPH. IN ANY EVENT LUNS WAS CONFIDENT THAT ANY AMBIGUITIES IN TIMING WOULD BE THOROUGHLY RESEARCHED BY THE ISRAELIS WHEN DR. KISSINGER GOT TO TEL AVIV.

5. ON A SEPARATE BUT RELATED SUBJECT, LUNS VOLUNTEERED THAT IN RETROSPECT IT WAS A GOOD THING THAT HE GAVE THAT INTERVIEW TO WEST GERMAN NEWSPAPER BILD ZEITUNG (IN WHICH HE WAS QUOTED AS SAYING ANY OIL EMBARGO AGAINST THE WEST WOULD COME VERY NEAR TO BEING A HOSTILE ACT). LUNS ADMITTED THAT REPS OF NORWAY, ITALY AND CANADA HAD INDICATED CERTAIN UNHAPPINESS IN THEIR CAPITALS ABOUT THE INTERVIEW. LUNS SHOWED RUMSFELD A SURPRISINGLY COURTEOUS TELEGRAM HE RECEIVED FROM MOHAMMUD RIAD, SECRETARY GENERAL OF THE ARAB LEAGUE, IN WHICH RIAD CRITICIZED LUNS IN VERY MODERATE TERMS FOR HIS REMARKS AND, SIGNIFICANTLY LUNS THOUGHT, CORRECTED LUNS' REPORTED STATEMENT BY POINTING OUT THAT OIL CUTOFF THREAT WAS NOT DIRECTED AGAINST WESTERN EUROPEAN NATIONS. LUNS ALSO SHOWED RUMSFELD A COPY OF HIS REPLY IN WHICH HE THANKED RIAD FOR THE CLARIFICATION ABOUT THERE BEING NO THREAT TO CUT OFF OIL TO WESTERN EUROPE, BUT LUNS POINTED OUT TO RIAD AS SYG OF NATO HE SPOKE FOR THE ENTIRE ALLIANCE NOT JUST WESTERN EUROPE.

6. DURING THE COURSE OF OCTOBER 22 CONTACTS WITH PERMREPS AND SENIOR MEMBERS OF OTHER DELEGATIONS, SEVERAL QUESTIONS HAVE BEEN RAISED ABOUT THE U.S./USSR SUPPORTED SC RESOLUTION. FOLLOWING IS COMPOSITE LIST OF QUESTIONS ADDITIONAL TO THOSE RAISED BY LUNS:

- A. IS THE CEASEFIRE DEPENDENT ON ACCEPTANCE BY ALL PARTIES WITHOUT EXCEPTION? INCLUDING IRAQ? INCLUDING THE FEDAYEEN?
- B. HAS ISRAEL ACCEPTED THE SECURITY COUNCIL RESOLUTION, AND IF SO WHAT DOES THAT FACT MEAN IN THE IMPLEMENTING SC RESOLUTION 242?
- C. DOES IMPLEMENTATION OF SC RESOLUTION 242 MEAN WITHDRAWAL BY ISRAEL TO PRE-1967 BOUNDARIES AND RECOGNITION OF ISRAEL BY ARABS?
- D. IN PARA 3 OF THE SECURITY COUNCIL RESOLUTION WHAT DO THE WORDS "APPROPRIATE AUSPICES" MEAN?

7. ACTION REQUESTED: AS PER MOSCOW 13133, REQUEST INSTRUCTIONS



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ON HOW TO RESPOND TO THESE AND RELATED QUESTIONS. IT WOULD BE  
MOST HELPFUL TO HAVE SUCH GUIDANCE BY 00B OCTOBER 23 FOR USE AT  
PERMREPS LUNCH.

RUMSFELD

REF ID: A65124

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War

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SECRET 716

22 Oct

PAGE 01 ANKARA 08357 221114Z

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ACTION NEA=12

INFO OCT=01 10=14 ISO=00 PM=07 NSC=10 SPC=03 SS=20 RSC=01

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FM AMEMBASSY ANKARA  
TO SECSTATE WASHDC 1457  
INFO AMEMBASSY TEL AVIV  
USMISSION USUN NEW YORK

S E C R E T ANKARA 8357

E.O. 11652: GDS  
TAGS: PFOR, XF, TU  
SUBJ: TURKISH FONMIN'S PEACE PLAN FOR MIDDLE EAST

TEL AVIV FOR SECRETARY KISSINGER'S PARTY

REF: STATE 208675

TURK M. E.

Peace Plan

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████████  
████████

1. WHEN I DELIVERED MESSAGE CONTAINED REFTEL OCT 21 FONMIN BAYULKEN TOLD ME THAT HE WAS REFINING HIS PLAN AND MAKING IT MUCH MORE DETAILED THAN IT HAD BEEN DURING HIS EARLIER DISCUSSIONS WITH ME. HE SAID HE HOPED TO GET THE PLAN TO ME WITHIN THE NEXT TWENTYFOUR HOURS. HE SAID THAT WHEN PLAN WAS FINALIZED HE WOULD HANDLE IT IN LOW-KEY AS HE REALIZED FULLY THE LOCUS OF ACTION WAS NOW IN WASHINGTON, MOSCOW, AND NEW YORK.

2. PLAN WAS MADE AVAILABLE TO EMBASSY THIS MORNING (OCT 22) UNDER TOP SECRET CLASSIFICATION, DESPITE FACT THAT ITS GENERAL OUTLINES HAD ALREADY BEEN LEAKED TO LOCAL PRESS. IT WAS PASSED TO US QTE SIMPLY FOR INFORMATION UNQUOTE, IN VIEW OF FACT THAT LOCUS OF EFFORT IS ELSEWHERE. HOWEVER, AS DEPARTMENT KNOWS, BAYULKEN IS SENSITIVE TO LACK OF USG REACTION RE HIS INITIATIVES IN THIS AND OTHER MATTERS AND I WOULD THEREFORE

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APPRECIATE RECEIVING COMMENT WHICH COULD BE PASSED ON TO HIM  
ON BEHALF OF USG. TEXT FOLLOWS:

BEGIN TEXT:

1. SIMULTANEOUS DECLARATIONS OF COMMITMENT BY THE PARTIES CONCERNED; THE GENERAL FRAMEWORK OF THE DECLARATIONS TO BE AS FOLLOWS:

A) ISRAEL HAS NO DESIRE FOR EXPANSION OR TERRITORIAL ANNEXATION. IT DESIRES THE ESTABLISHMENT OF GOOD NEIGHBOURLY RELATIONS AND CO-OPERATION WITH ALL STATES OF THE REGION. CONSEQUENTLY, ISRAEL UNDERTAKES TO WITHDRAW FROM TERRITORIES OCCUPIED DURING THE JUNE 1967 WAR AND TO ENTER INTO NEGOTIATIONS WITH STATES CONCERNED IN ORDER TO ESTABLISH SECURE AND RECOGNIZED BOUNDARIES BASED ESSENTIALLY ON THE 4 JUNE 1967 LINES AND ON THE SECURITY COUNCIL RESOLUTION 242, AS WELL AS TO IMPLEMENT THE SAID RESOLUTION IN ITS ENTIRETY. THIS NEW BASIS FOR THE FUTURE OF THE INTRA-REGIONAL RELATIONS SHALL BE RECORDED IN AN INTERNATIONAL INSTRUMENT TO BE MUTUALLY AGREED UPON.

Note -  
no word  
need

*direct?* = B) THE ARAB SIDE-THE ARAB SIDE UNDERTAKES TO RESPECT AND ACKNOWLEDGE THE SOVEREIGNTY, TERRITORIAL INTEGRITY AND POLITICAL INDEPENDENCE OF EVERY STATE IN THE AREA AND EACH STATE'S RIGHT TO LIVE IN PEACE WITHIN SECURE AND RECOGNIZED BOUNDARIES FREE FROM THREATS OR ACTS OF FORCE. CONSEQUENTLY, IT IS READY TO ENTER INTO NEGOTIATIONS WITH ISRAEL IN ORDER TO ESTABLISH SECURE AND RECOGNIZED BOUNDARIES, BASED ESSENTIALLY ON THE 4 OF JUNE 1967 LINES AND THE SECURITY COUNCIL RESOLUTION 242, AS WELL AS TO IMPLEMENT THE SAID RESOLUTION IN ITS ENTIRETY, INCLUDING GUARANTEING THE FREEDOM OF NAVIGATION THROUGH INTERNATIONAL WATERWAYS IN THE AREA; THUS BRNGING TO AN END THE STATE OF BELLIGERENCY AND ESTABLISHING NORMAL RELATIONS WITH ISRAEL. THIS NEW BASIS FOR THE FUTURE OF INTRA-REGIONAL RELATIONS SHALL BE RECORDED IN AN INTERNATIONAL INSTRUMENT TO BE MUTUALLY AGREED UPON.

2. AS IMMEDIATE CESSION OF MILITARY OPERATIONS ON ALL FRONTS AND THE DECLARATION OF A FORMAL CEASE-FIRE TO COINCIDE WITH THE ANNOUNCEMENT OF THE DECLARATIONS,

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3. THE COMMENCEMENT OF THE GRADUAL WITHDRAWAL FROM OCCUPIED TERRITORIES TO BE COMPLETED IN PHASES, EACH PHASE TO COINCIDE WITH PROGRESS TO BE ACHIEVED IN THE PEACE CONFERENCE. THE PROCESS OF WITHDRAWAL SHALL BE ACCOMPANIED BY AN EXCHANGE OF PRISONERS.

4. THE INDUCTION OF AN INTERNATIONAL PEACE-KEEPING FORCE INTO EVACUATED TERRITORIES TO ASSIST AND TO SUPERVISE THE WITHDRAWAL AND TO BE STATIONED IN AREAS WHOSE OCCUPATION BY ONE STATE WOULD ENDANGER THE SECURITY OF ANOTHER. SUCH AREAS SHALL BE DETERMINED BY DIRECTLY INTERESTED PARTIES, AND IN CASE OF DISAGREEMENT, BY THE PEACE CONFERENCE, NOT LATER THAN THE COMPLETION OF THE LAST PHASE OF THE WITHDRAWAL OF ISRAELI FORCES.

5. THE WITHDRAWAL FROM OCCUPIED TERRITORIES SHALL BE COMPLETED WITHIN A REASONABLE PERIOD OF TIME WHICH SHALL NOT EXCEED THREE MONTHS. THIS PERIOD IS ALSO ENVISAGED AS THE DURATION OF THE PEACE CONFERENCE.

6. WITHIN TWO WEEKS OF THE DATE OF THE CEASE-FIRE, A PEACE CONFERENCE SHALL BE CONVENED WITH A VIEW TO BRINGING ABOUT A SETTLEMENT OF DISPUTES IN ACCORDANCE WITH THE SECURITY COUNCIL RESOLUTION 242, INCLUDING ANY NECESSARY MINOR ADJUSTMENTS ON 4 JUNE 1967 LINES IN THE DELIMITATION OF BOUNDARIES, AS WELL AS THE CREATION OF CONDITIONS, MUTUALLY ACCEPTABLE TO STATES IN THE AREA, FOR PEACEFUL CO-EXISTENCE AND CO-OPERATION WITHIN SECURE AND RECOGNIZED BOUNDARIES, FREE FROM THREAT OR ACTS OF FORCE. THE CONFERENCE SHALL ALSO DEAL WITH THE LEGITIMATE RIGHTS OF PALESTINIANS.

7. THE PARTICIPANTS TO THE PEACE CONFERENCE SHALL BE DETERMINED BY CONSULTATIONS WITH THE PARTIES INVOLVED IN THE CONFLICT.

8. IN THE IMPLEMENTATION OF SOME OR ALL ASPECTS OF SUCH A PEACE PLAN, THE USE OF THE GOOD-OFFICES AND THE ASSISTANCE OF THE SECRETARY GENERAL OF THE UNITED NATIONS OR HIS PERSONAL REPRESENTATIVE OR A COUNTRY OR A GROUP OF COUNTRIES OR OF THE UNITED NATIONS ORGANIZATION SHALL BE DETERMINED THROUGH CONSULTATIONS WITH DIRECTLY INTERESTED PARTIES.

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SECRET

PAGE 04 ANKARA 08357 221114Z

9. THE IMPLEMENTATION OF DECISIONS OF THE PEACE CONFERENCE  
SHALL BE PUT UNDER EFFECTIVE INTERNATIONAL GUARANTEE, THE  
MODALITIES OF WHICH SHALL BE DETERMINED BY THE PEACE CONFERENCE.  
END TEXT.  
MACOMBER

SECRET

Oct. 22

73' War  
x U. Nations

ZZ  
RNR 125

Text of resolution made public  
AT CIN

Enclosed  
cc

ZCZC NYB496  
UU LJP LFD CAW

2120: URGENT MIDEAST-RESOLUTION:

UNITED NATIONS, OCT. 21, REUTER--THE UNITED STATES AND THE SOVIET UNION WERE REPORTED TONIGHT TO HAVE AGREED ON A THREE PART RESOLUTION BY WHICH THE SECURITY COUNCIL WOULD CALL ON "ALL PARTIES" TO THE MIDDLE EAST CONFLICT TO IMPLEMENT AN IMMEDIATE CEASEFIRE.

USUALLY RELIABLE SOURCES SAID THE DRAFT, TO BE PRESENTED TO THE COUNCIL AT AN EMERGENCY SUNDAY NIGHT MEETING, WOULD ALSO LAUNCH IMMEDIATE TALKS AIMED AT A PEACE SETTLEMENT.

:: MORE ML/MJ

NNNN  
ZZ  
RNR 126

ZCZC NYB497  
UU LJP LFD RSE CAW

2123: URGENT MIDEAST-RESOLUTION 2 UNITED NATIONS:

THE TEXT OF THE DRAFT READS:

"THE SECURITY COUNCIL

1. CALLS UPON ALL PARTIES TO THE PRESENT FIGHTING TO CEASE ALL FIRING AND TERMINATE ALL MILITARY ACTIVITY IMMEDIATELY NO LATER THAN 12 HOURS AFTER THE MOMENT OF THE ADOPTION OF THIS DECISION IN THE POSITIONS THEY NOW OCCUPY.

2. CALLS UPON THE PARTIES CONCERNED TO START IMMEDIATELY AFTER THE CEASEFIRE THE IMPLEMENTATION OF SECURITY COUNCIL RESOLUTION 242 IN ALL OF ITS PARTS.

3. DECIDES THAT IMMEDIATELY AND CONCURRENTLY WITH THE CEASEFIRE NEGOTIATIONS START BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST."

(END TEXT)

:: REUTER AG/MJ

NNNN

*Wa ✓*

MEMORANDUM

NATIONAL SECURITY COUNCIL

5848

CONFIDENTIAL

ACTION

October 22, 1973

*→ Mr. Quant*

MEMORANDUM FOR SECRETARY KISSINGER

FROM:

A. Denis Clift *ADC*

SUBJECT:

Presidential Reply to Ceausescu on Middle East

President Ceausescu has sent the President a message on the Middle East expressing Romania's concern, supporting Resolution 242, and expressing the hope that the US will take the steps necessary to stop the conflict. This message, dated October 20, has been overtaken by the events of October 21 and 22.

The memorandum for your signature to the President at Tab A would forward Ceausescu's message with a summary of its contents. Your memorandum would also forward a proposed Presidential reply reviewing US efforts to end the fighting, emphasizing the importance of the October 22 Security Council resolution, and expressing the hope that Romania will devote its earnest efforts to ensuring the success of the resolution.

The President's reply has been coordinated with Dave Gergen.

William Quant concurs.

RECOMMENDATION

That you sign the memorandum for the President at Tab A.

CONFIDENTIAL - GDS

MEMORANDUM

THE WHITE HOUSE

5848

WASHINGTON

CONFIDENTIAL

ACTION

MEMORANDUM FOR THE PRESIDENT

FROM: Henry A. Kissinger

SUBJECT: Reply to President Ceausescu on Middle East

On October 20, Romanian President Nicolae Ceausescu sent you a message on the Middle Eastern situation, delivered on October 21 with a covering note from Ambassador Bogdan (Tab B).

In his message, President Ceausescu expressed Romania's great concern over the fighting. He says that Romania continues to believe that implementation of the UN Security Council Resolution of 1967 [242] offers the correct solution to the conflict. He also expressed support for Egyptian President Sadat's recent call for a cease-fire based on Israeli withdrawal from occupied territories and the convening of an international peace conference under UN auspices. On page four of his message, Ceausescu expressed the hope that you personally and the United States will intercede to stop the fighting and find a solution for the Middle East.

President Ceausescu's message has now been overtaken by the events resulting from the Moscow talks and the subsequent Security Council resolution of October 22. The reply for your signature to Ceausescu at Tab A would review the steps taken by the United States leading to the Security Council resolution and express the hope that, together with the United States and all interested parties, Romania will devote its earnest efforts to ensuring the success of the resolution.

Your letter has been coordinated with Dave Gergen.

RECOMMENDATION

That you sign the letter to President Ceausescu at Tab A.

CONFIDENTIAL - GDS

THE WHITE HOUSE  
WASHINGTON

Dear Mr. President:

Your message of October 20 outlining Romania's views on the situation in the Middle East is appreciated. I note, in particular, the hope you have expressed that the United States will take the steps necessary to end the conflict.

Even before the outbreak of fighting on October 6, the United States encouraged Israel and its Arab neighbors to engage in a search for a peaceful settlement of their dispute. When hostilities erupted, our efforts were directed toward two objectives: to end the fighting and to create conditions which would contribute to a lasting peace.

As the result of intensive efforts by the United States, together with those of other countries, the United Nations Security Council was able in the early hours of October 22 to adopt a most important resolution on the Middle East. This resolution calls not only for a cease-fire, but also for implementation of Security Council Resolution 242 in all of its parts and negotiations between the parties concerned under appropriate auspices aimed at establishing a just and durable peace. In brief, it provides the framework required to bring peace to the Middle East.

The United States fully supports the principles embodied in this resolution, and we will devote our continuing efforts to assist in their effective implementation. If this resolution is to succeed, it will need the support of

all interested parties, and it is my hope that the Government of Romania will also devote its' earnest efforts to ensuring the resolution's success.

I express this hope to you, Mr. President, in the frank and cordial spirit which has come to characterize our communications. I will look forward to reviewing this extremely important subject in greater detail at the time of your forthcoming visit.

Sincerely,

His Excellency  
Nicolae Ceausescu  
President of the Council of State  
of the Socialist Republic of Romania  
Bucharest



EMBASSY OF THE  
SOCIALIST REPUBLIC OF ROMANIA  
WASHINGTON, D. C.

Washington, D.C. October 21, 1973

The President  
The White House  
Washington, D.C.

Dear Mr. President:

I have the honor of transmitting to you  
herewith enclosed, the following urgent message  
from the President of the Council of State of the  
Socialist Republic of Romania Mr. Nicolae Ceaușescu.

Please accept, Mr. President, the assurance  
of my highest consideration.

*Corneliu Bogdan*  
Corneliu Bogdan

Ambassador

Dear Mr. President:

In the spirit of the good relations of friendship and cooperation between our countries and peoples and considering the responsibility and the important role of the United States of America in the international political life I would like to express herewith the considerations of my country and people regarding the military hostilities which are going on in the Middle East.

The reactivation of war in the Middle East which inflicts grave material and human loss upon the peoples of this area and which can lead to the extension of the conflict, endangering general peace worries profoundly the Romanian as well as world public opinion, and is a most serious concern for the government and people of Romania.

In the spirit of the consistent foreign policy of Romania, a policy inspired by a high responsibility for the fate of international peace,

- 2 -

I think that presently the imperative duty of each state and nation is to actively intervene to stop immediately the war in the Middle East, to find a political solution to the conflict.

My state's point of view is and has been that the way to solving this conflict consists of implementing the Security Council resolution of 1967, which should lead to the liberation of Arab territories forcefully occupied by Israel in 1967, to the observance of the security, national independence, territorial integrity and the right to free existence of each State in the area, Israel included, to the establishment of an equitable peace, of a climate of good neighborhood and cohabitation among all the nations of this region. I also believe that the problem of the Palestinian population should be solved in consistence with its legitimate aspirations.

The Socialist Republic of Romania considers that the recent statements of the President of the Arab Republic of Egypt, Anwar Sadat, referring to the desire to cease the fire in the Middle East based on the withdrawal of Israeli troops from the occupied

territories and to the convening of an International Peace Conference within the framework of United Nations represent a basis for undertaking concrete steps towards stopping the war without any delay, towards the establishment of peace and good neighborly relations among all the peoples of this region. There is no doubt that the holding of such a conference, under the auspices of the United Nations, with the participation of all the States directly involved in the conflict, as well as of other States of the world - large, medium or small -, would have a particularly positive impact upon the course of events towards promoting detente and international cooperation.

A rapid political solution of the conflict in the Middle East makes it imperious for Israel to understand the supreme reasons of peace and security and publicly accept the Security Council resolution of 1967, including its provisions regarding the withdrawal of her troops from the Arab territories occupied in 1967, under the conditions of assuring the territorial integrity and national security of all the countries of this region, including Israel.

I believe that it would be of particular importance if all the states intercede with the countries involved in the conflict to stop the war and solve rapidly the situation in the Middle East and I am confident, Mr. President, that you personally and the United States of America will bring an important contribution to the fulfillment of these lofty purposes which best respond to the aspirations of the peoples all over the world, to peace and international security.

My country and people deeply believe that an ardent task of the moment is to comply with peoples' will and desire to stop the bloodshed and destructions inflicted by the Middle East war, to do everything to solve the litigious problems among States not through the force of arms, but by political means, to liquidate all hotbeds of tension which could endanger the cause of general peace, to establish new relations of cooperation, equality and mutual respect among all the nations in the world.

With my highest consideration,

Nicolae Ceausescu

Bucharest  
October 20, 1973

*for R Wm*  
*22 Oct*

FBIS 29

IDF RECAPTURES MT HERMON POSITIONS, CONTINUES OPERATIONS IN EGYPT

M220915 JERUSALEM DOMESTIC SERVICE IN HEBREW 0900 GMT 22 OCT 73 M

(TEXT) PARATROOPS AND GOLANI (NAME OF AN ISRAELI BRIGADE--FBIS) FORCES HAVE CAPTURED POSITIONS IN THE MOUNT HERMON AREA, INCLUDING THE POSITION WHICH FELL TO THE SYRIANS AT THE BEGINNING OF THE WAR, THE IDF SPOKESMAN STATED. THE POSITIONS WERE CAPTURED WITH SUPPORT OF THE AIR FORCE AND ARTILLERY AFTER OVERCOMING STRONG ENEMY RESISTANCE.

OUR MILITARY CORRESPONDENT POINTS OUT THAT THE CAPTURE OF THE MOUNT HERMON POSITIONS IS OF VERY GREAT IMPORTANCE, SINCE THIS WILL ENABLE THE FORCE HOLDING THE POSITIONS TO CONTROL AND OBSERVE A WIDE AREA.

ON THE EGYPTIAN FRONT, ENEMY FORCES THIS MORNING ATTACKED OUR FORCES OPERATING WEST OF THE CANAL IN EGYPTIAN TERRITORY. OUR FORCES REPULSED THE ATTACK, INFILCTING HEAVY LOSSES ON THE ENEMY, AND ARE CONTINUING TO CARRY OUT THEIR MISSION.

WITH DAWN THIS MORNING, THE AIR FORCE BEGAN ATTACKING ENEMY GROUND FORCES ON BOTH SIDES OF THE CANAL. THE AIR FORCE IS ALSO EXTENDING SUPPORT TO GROUND FORCES ON BOTH FRONTS.

AS FOR THE SOUTHERN SECTOR, OUR MILITARY CORRESPONDENT POINTS OUT THAT THE AIM OF THE EGYPTIAN ATTACK WAS APPARENTLY TO DRIVE OUR FORCES BACKWARD IN ANTICIPATION OF THE CEASE-FIRE. THE FAILURE OF THIS ATTEMPT PROVES THAT THE IDF, WHICH IS OPERATING IN EGYPT, MAINTAINS CONTROL AND INITIATIVE.

22 OCT 1000Z MJ0/WA

FBIS 41 (SEE 29)

SYRIA SAYS MOUNT HERMON BATTLE STILL RAGING

M221204 DAMASCUS DOMESTIC SERVICE IN ARABIC 1156 GMT 22 OCT 73 M

(TEXT) THE MILITARY SPOKESMAN HAS MADE THE FOLLOWING STATEMENT:

OUR FORCES ARE STILL WAGING A VIOLENT BATTLE ON MOUNT HERMON IN WHICH THE AIR FORCE AND ARTILLERY AND COMMANDO UNITS ARE PARTICIPATING. OUR FORCES ARE FIGHTING WITH RARE COURAGE AGAINST THE LARGE FORCES THE ENEMY THREW INTO THE BATTLE THROUGHOUT LAST NIGHT AND TODAY.

OUR PLANES ENGAGED ENEMY PLANES IN AN AIR BATTLE OVER THE COMBAT AREA AT 1315 TODAY. OUR PLANES SHOT DOWN SIX ENEMY PLANES, INCLUDING TWO HELICOPTERS LOADED WITH SOLDIERS. THE ENEMY SUFFERED BIG LOSSES IN LIFE ESTIMATED AT HUNDREDS OF KILLED OR WOUNDED.

OUR FORCES CONTINUE TO CONFRONT THE ENEMY ATTACK VALIANTLY.

22 OCT 1232Z P/HM

FBIS 42

SYRIAN DEPUTY PREMIER: SYRIA WILL FIGHT TO THE END

M221139 TRIPOLI ARNA IN ARABIC 1100 GMT 22 OCT 73 M

(TEXT) TRIPOLI--SYRIAN DEPUTY PRIME MINISTER AND FOREIGN MINISTER 'ABD AL-HALIM KHADDAM HAS ANNOUNCED THAT SYRIA WILL CONTINUE TO FIGHT TO THE END. KHADDAM SAID: THE DEEPER AND MORE EXPANDED THE CONFRONTATION BECOMES, THE CLOSER WE DRAW TOWARD ACHIEVING OUR OBJECTIVES AND VICTORY.

IN AN EXCLUSIVE INTERVIEW IN THE SYRIAN CAPITAL WITH THE ARNA CORRESPONDENT COVERING THE FIGHTING IN THE NORTHERN FRONT WITH THE ZIONIST ENEMY, KHADDAM SAID: SYRIA WILL CONTINUE TO FIGHT UNTIL WE ACHIEVE VICTORY OR UNTIL WE ARE ALL MARTYRED. KHADDAM REITERATED THE SYRIAN ARAB REPUBLIC'S POSITION OF REJECTING SECURITY COUNCIL RESOLUTION NO. 242 AND AFFIRMED THAT THE SYRIAN ARAB REPUBLIC HAS NO CHOICE BUT TO CONTINUE TO FIGHT AND ACHIEVE THE OBJECTIVE OF LIBERATING THE OCCUPIED TERRITORY.

SPEAKING ABOUT THE PAN-ARABISM OF THE BATTLE RAISED BY THE 1 SEPTEMBER REVOLUTION 3 YEARS AGO, THE SYRIAN DEPUTY PRIME MINISTER SAID: WE CAN AFFIRM THAT ALL THE ARABS ARE NOW ACTUALLY IN THE BATTLE. UNDOUBTEDLY, THE UNIFIED ARAB STAND IS A BASIC FACTOR IN THE STEADFASTNESS AND IN ACHIEVING VICTORY.

KHADDAM SAID THE MIXTURE OF ARAB BLOOD ALONG THE FRONLINES HAS BECOME A FACT AND A DAILY EXPERIENCE.

KHADDAM PRAISED THE ATTITUDES OF THE AFRICAN COUNTRIES TOWARD THE BATTLE WITH THE ZIONISTS AND SAID: THE EFFORTS THAT THE LIBYAN ARAB REPUBLIC HAS EXERTED BY EXPLAINING THE STRUGGLE TO THESE STATES HAVE ACHIEVED A GREAT TURNING POINT IN THE POLICIES OF THE AFRICAN STATES AND ARE NOW BEARING FRUIT.

KHADDAM SAID THE ACTION OF THE AFRICAN STATES IN SEVERING RELATIONS WITH THE ZIONIST ENEMY INDICATES THE NATURE OF THE SOLIDARITY IN THE COMMON STRUGGLE AGAINST ZIONISM, IMPERIALISM AND RACIAL DISCRIMINATION.

KHADDAM CALLED UPON ALL ARABS TO TAKE ALL MEASURES TO STRIKE THE INTERESTS OF THE COUNTRIES SUPPORTING THE ENEMY IN ALL FIELDS, ESPECIALLY THE ECONOMIC AND POLITICAL FIELDS.

22 OCT 1240Z HWM/HM

SECRET/EXDIS

War

(3)

-I

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C

DEPARTMENT OF STATE  
Operations Center

MIDDLE EAST TASK FORCE  
Situation Report #53

Situation Report in the Middle East as of 0600 EDT, 10/22/73

UNSC:

The Security Council passed the US/USSR sponsored resolution at 0050 a.m. EDT October 22. The vote was 14 in favor, none against, no abstentions, and one member (China) not participating. The UN immediately cabled the resolution to Egypt, Syria and Israel, and subsequently to other combatant states. The resolution calls for a ceasefire in place within 12 hours of adoption, implementation of Security Council Resolution 242, and peace negotiations under appropriate auspices.

Secretary's Travel

The Secretary is scheduled to arrive in Tel Aviv from Moscow at 12:45 local time (6:45 EDT) October 22, for a stay of six or seven hours. A meeting with Sir Alec Douglas-Home is expected late the same evening in London.

Military Situation

An IDF briefing of our DAO in Tel Aviv, late on the evening of October 21, indicates there are no SAM's reported on the west bank of the Suez Canal from Kantara north to Port Said, and from Kabrit to Suez City. On the east bank of the Canal, the IDF attacked north during the day, gaining more territory. Three Egyptian generals are rumored captured. There are 450 Egyptian tanks east of the canal; in the area of IDF penetration, 300 IDF tanks face 200 Egyptian tanks. IDF claims 20-21 Egyptian aircraft destroyed on October 21, bringing the total to date to 210. In the IDF's view, the Egyptian army as a whole is not demoralized.

SECRET/EXDIS  
GDS - DECLAS Dec. 31, 1981

The Syrian front remained relatively inactive October 21. Nine Syrian aircraft were reported downed, and the Syrians were said to have shot down two of their own MIG-21's, making the current total 190 Syrian planes and helicopters destroyed.

The IDF now holds 1312 prisoners (997 Egyptians, 299 Syrians, 11 Iraqis, and 5 Moroccans.)

#### Soviet Air Activity

The airlift continued October 21. Through October 20, DIA estimates that about 620 flights had been made (290 to Syria, 280 to Egypt and 40 to Iraq). The flights have carried an estimated 8100 to 9500 tons of military supplies.

The IDF says the Soviet airlift has now totally shifted to Egypt, and that there were no landings in Syria October 21, even though it had originally been thought that some planes were heading there. According to the IDF daily count, 48 AN-12's and 4 AN-22's had arrived in Egypt or were on the way by the evening of October 21.

#### Estimated Casualties

DIA estimates casualties through October 21 as follows:

	Arabs	Israel
Personnel (KIA/WIA)	15,700	4,150
Tanks	1,860	875
Aircraft	410	115
Ships	30	1

#### US Loses Iraqi Pipeline Contract

Iraq signed a \$150 million contract for construction

SECRET/EXDIS

3

of a strategic pipeline with an Italian group on October 19, wide belief that a US firm would win the contract. This appears to be a politically motivated blow at what had been a growing US-Iraqi economic relationship. There is as yet no sign Iraq will renege on recent contracts with Brown and Root, Boeing and others, but such a step can be anticipated if the Iraqi perception of the US as an enemy amplifies.

DEPARTMENT OF STATE OPERATIONS CENTER
APPROVED BY:

DEPUTY DIRECTOR FOR OPERATIONS

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DOD (LDX)  
CIA (LDX)  
NSA (LDX)  
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SECRET/EXDIS

*War*

DEPARTMENT OF STATE  
Operations Center

MIDDLE EAST TASK FORCE  
Situation Report # 55

Situation Report in the Middle East as of 1800 EDT, 10/22/73

Egypt and Israel ordered their forces to cease fire as of 1252 EDT but press agencies report the ceasefire actually went into effect at 1312 EDT. At 1608 EDT, the IDF announced that the Egyptians had opened fire on Israeli forces at a number of locations. The Israelis claim that their forces hold a bridgehead on the west bank 32 kilometers deep and 40 kilometers wide, astride both the Cairo-Ismailia and the Cairo-Suez city roads. The Egyptians claim that the Israeli task force has advanced only 9.5 kilometers from the Canal and was surrounded in two small pockets. The Egyptians claim the Israelis have not cut any major roads. The Egyptians maintain bridgeheads in two enclaves on the east bank to a maximum depth of 10 kilometers.

In announcing the ceasefire, Cairo stressed the importance of Indian and French statements in the UNSC as casting a necessary illumination on the meaning of the UNSC ceasefire resolution. In the Cairo announcement Sadat said that the following were "significant considerations" during his study of the ceasefire question: (a) the Sadat peace plan making total Israeli withdrawal an absolute basis for political action; (b) the Sadat-Kosygin talks of Oct. 16-19; (c) assurances which Sadat received from Brezhnev Oct. 21; and (d) inter-Arab contacts. UPI quotes diplomatic sources in Caïro as saying that the elimination of the Israeli task force on the west bank of the Canal would be a vital prelude to political action.

In a London Observer interview Oct. 20, the editor of Al Ahram, Heykal, is quoted as saying that Sadat's offer of an international peace conference meant that the Egyptians and the Syrians were ready to sit at the same table with the Israelis and to sign a proper peace

SECRET/EXDIS  
GDS - DECLAS Dec. 31, 1981

SECRET/EXDIS

-2-

treaty with them. He added that Sadat's insistence on prior Israeli withdrawal from all occupied territories need not be taken too literally. What was important was that Israel demonstrate it was ready in principle to give back most of the land it won in 1967.

Israel did not agree to a ceasefire on the Syrian front in the absence of Syrian agreement to the UNSC resolution. The Syrian leaders are reported to be studying the resolution and UNTSO reports that in the area of OP's, firing has ceased for now on the Golan Heights. Iraq has rejected the ceasefire as has Libya. Jordan says it accepts the ceasefire but King Hussein has told our Ambassador that the Jordanian forces fighting in Syria come under Syrian command. The Ambassador argued that this was not acceptable and urged the King not to let the Jordanian Army become involved in the Syrian-Iraqi-Jordanian attack scheduled for the morning of Oct. 23. King Hussein has informed Ambassador Brown that the King telephoned President Asad at 0430 EDT and told him that the superpowers would consider any action October 23 as a ceasefire violation. The King said Asad replied he would consider this point. King Hussein expressed his view that although Asad has not formally accepted the ceasefire, he is moving in the right direction.

The Executive Committee of the PLO has announced that the Fedayeen would continue the fight against Israel. Damascus Radio has reported that Israel was shelling southern Lebanese villages but that there is no confirmation of this report. UNTSO has reported heavy machine gun and rocket fire on the Lebanese border the night of Oct. 21 and said the Fedayeen were responsible.

The EC Nine met Oct. 22 and the UK Foreign Secretary said there had been "pretty good unanimity" on Middle East policy and that the Nine would help in peace-keeping if necessary. Foreign Secretary Douglas-Home added that "arms limitation or an embargo will have to be part of a permanent settlement. Douglas-Home told the Commons that Britain would be willing to participate in any peace-keeping force which may be required.

SECRET/EXDIS



Department of State **TELEGRAM**

SECRET 595

WAR

PAGE 01 MOSCOW 13160 220629Z

15  
ACTION SS-30

Oct 22

INFO OCT-01 ISO-00 SSO-00 CCO-00 NSCE-00 /031 W  
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FM AMEMBASSY MOSCOW  
TO AMEMBASSY TEL AVIV FLASH  
INFO SECSTATE WASHDC FLASH 3260

LSR  
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SECRET MOSCOW 13160

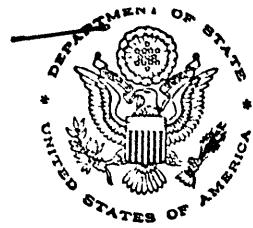
EXDIS

SECTO 21

E.O. 11652: XGDS  
TAGS: OVIP (HENRY A. KISSINGER)  
SUBJECT: SECRETARY'S TRAVEL

1. SECRETARY HAS AGREED TO VISIT TEL AVIV FOR A BRIEF PERIOD ON HIS RETURN TO U.S.
2. OUR PRESENT PLAN, SUBJECT TO CHANGE PRIOR TO OUR ARRIVAL AT LOD, IS TO DEPART MOSCOW AT 10:00 AM LOCAL TIME AND ARRIVE AT LOD AT ABOUT 12:45 PM LOCAL TIME (GMT PLST 2).
3. WE WILL SPEND SIX OR SEVEN HOURS IN ISREAL DEPARTING ABOUT 1900 LOCAL AND WOULD LIKE TO KNOW SOONEST WHAT PLANS GOI HAS FOR PERIOD OF THIS STAY.
4. SECURITY: EMBASSY SHOULD HAVE AVAILABLE AT THE AIRPORT LIMOUSINE FOR THE SECRETARY, ONE SECURITY CAR AND THREE STAFF CARS. THESE VEHICLES SHOULD BE THERE EVEN THOUGH THE SECRETARY DOES NOT PLAN TO LEAVE THE AIRPORT. PLEASE ADVISE AIRPORT SECURITY OF OUR ARRIVAL AND SEEK THEIR ASSISTANCE. PLEASE BE SURE THAT SECURITY OFFICER AT EMBASSY TEL AVIV FULLY INFORMED.
5. WE WILL NOTIFY YOU OF AIRCRAFT FLIGHT ROUTE AND FULL REQUIREMENTS THROUGH MILITARY CHANNELS. AIRCRAFT IS MAC VC-137, SAM 82970.

KISSINGER



Department of State

TELEGRAM

SECRET 544

PAGE 01 MOSCOW 13153 220212Z

WAR  
Oct 22

72  
ACTION SS-30

INFO OCT-01 ISO-00 CCO-00 SSO-00 /031 W

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FM AMEMBASSY MOSCOW

TO AMEMBASSY TEL AVIV FLASH

INFO SECSTATE WASHDC FLASH #258.

USMISSION USUN NY

S E C R E T MOSCOW 13153

EXDIS

SECTO 19

E.O. 11652: XGDS

TAGS: OGEN IS

SUBJ: UNSC MIDDLE EAST RES.

REF: TEL AVIV 8446, REPEATED TOSEC 70

1. TEXT FOLLOWS RESOLUTION BEING JOINTLY INTRODUCED BY  
US-USSR IN UNSC AT APPROXIMATELY 9:00 PM NEW YORK TIME:

"THE SECURITY COUNCIL

"1. CALLS UPON ALL PARTIES TO THE PRESENT FIGHTING TO  
CEASE ALL FIRING AND TERMINATE ALL MILITARY ACTIVITY IMMEDIATELY,  
NOT LATER THAN 12 HOURS AFTER THE MOMENT OF THE ADOPTION  
OF THIS DECISION, IN THE POSITION THEY NOW OCCUPY.

"2. CALLS UPON THE PARTIES CONCERNED TO START IMMEDIATELY  
AFTER THE CEASE FIRE THE IMPLEMENTATION OF SECURITY COUNCIL  
RESOLUTION 242 IN ALL OF ITS PARTS.

"3. DECIDES THAT IMMEDIATELY AND CONCURRENTLY WITH THE  
CEASE FIRE, NEGOTIATIONS START BETWEEN THE PARTIES CONCERNED  
UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND  
DURABLE PEACE IN THE MIDDLE EAST."

2. WE HAVE BEEN IN CONTINUOUS TOUCH WITH ISRAELI AMBASSADOR  
IN WASHINGTON THROUGH WHOM WE ARE COORDINATING OUR APPROACH.  
SHOULD YOUR UK COLLEAGUE WISH TO MAKE DEMARCE, YOU SHOULD REPLY

NOT TO BE REPRODUCED WITHOUT SECRET AUTHORIZATION OF THE EXECUTIVE SECRETARY



Department of State

**TELEGRAM**

SECRET

PAGE 02 MOSCOW 13153 220212Z

THAT WE HAVE ALREADY BEEN FULLY IN TOUCH WITH GOI THROUGH ITS EMBASSY IN WASHINGTON. YOU SHOULD OF COURSE (IF ASKED) INDICATE THAT RESOLUTION AND UK APPROACH HAS OUR FULL SUPPORT AND THAT YOU WOULD BE PREPARED TO INDICATE THAT TO GOI AS WELL. HOWEVER, WE SEE NO UTILITY IN YOUR DUPLICATING OUR APPROACH IN WASHINGTON.

3. SHOULD YOU RECEIVE ANY QUESTIONS, PLEASE REFER THESE IMMEDIATELY TO SECRETARY IN MOSCOW AND SIMULTANEOUSLY TO WASHINGTON WHERE WE WILL PROVIDE AN ANSWER. YOU ARE OF COURSE AUTHORIZED TO DRAW ON STATEMENT WHICH SCALI WILL MAKE IN NEW YORK AND WHICH USUN WILL FORWARD TO YOU FOLLOWING DELIVERY.  
KISSINGER.

SECRET

NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRETARY

NIXON PRESIDENTIAL MATERIALS PROJECT

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Department of State

Wa/  
TELEGRAM

SECRET 933

PAGE 01 AMMAN 05641 222059Z

FILE COPY

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ACTION SS-30

INFO OCT-01 ISO=00 CCO=00 SSO=00 NSCE=00 DODE=00 CIAE=00

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AMEMBASSY TEL AVIV FLASH  
AMEMBASSY LONDON FLASH

S E C R E T AMMAN 5641

EXDIS  
E.O. 11652: XGDS  
TAGS: OGEN  
SUBJ: CEASE-FIRE

1. KING JUST PHONED AT 1030 LOCAL TO SAY HE HAD JUST TALKED TO ASSAD. HE TOLD ASSAD THAT SUPER POWERS HAD WARNED HIM THAT ANY ACTION TOMORROW WOULD BE IN VIOLATION OF CEASE-FIRE. ASSAD SAID HE WOULD GO BACK TO HIS GROUP AND DISCUSS THIS.

2. I ASKED KING IF THIS MEANT THAT ASSAD STILL HAS NOT ACCEPTED CEASE-FIRE FORMALLY. HE SAID THIS IS THE FACT BUT HE THINKS HE IS MOVING IN THE RIGHT DIRECTION. BROWN

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SECRET



Department of State

*Wav*  
**TELEGRAM**

SECRET 930

FILE COPY

PAGE 01 AMMAN 05640 222027Z

72  
ACTION SS-30

3

INFO OCT-01 ISO-00 CCO-00 SSO-00 NSCE-00 DODE-00 CIAE-00  
NSAE-00 INRE-00 1031 W

Z 222010Z OCT 73  
FM AMEMBASSY AMMAN  
TO SECSTATE WASHDC FLASH 9812  
AMEMBASSY LONDON FLASH  
USUN FLASH 2647  
AMEMBASSY TEL AVIV FLASH

S E C R E T AMMAN 5640

EXDIS

E.O. 11652: XGDS  
TAGS: OGEN  
SUBJECT: CEASE-FIRE

REF: AMMAN 5639

1. HAVE TALKED TO KING AGAIN SINCE REFTEL SENT. TOLD HIM THAT GUT ISSUE IS THAT UN HAS CALLED FOR CEASE-FIRE AND JORDAN SHOULD NOT BE IN VIOLATION. HE SAYS THAT, WITH GOD'S WILL, IT WILL NOT BE. THIS IS PIQUES HOPE AND NOT COMMITMENT.

HE SAYS HE IS TRAPPED BY SYRIANS. HE HEARD THAT KOSYGIN IS IN DAMASCUS. HE HOPES THIS IS TRUE AND THAT QTE THEIR MR K. UNQUOTE IS TELLING THE SYRIANS HOW TO BEHAVE.

BROWN

049804  
ANDERSON \_\_\_\_\_  
HOLDRIDGE \_\_\_\_\_  
HORMATS \_\_\_\_\_  
JORDEN \_\_\_\_\_  
KENNEDY \_\_\_\_\_  
LEHMAN \_\_\_\_\_  
LEVINE \_\_\_\_\_  
NEGROPONTE \_\_\_\_\_  
ODEEN \_\_\_\_\_  
RAILIFF \_\_\_\_\_  
RONDON \_\_\_\_\_  
SANDERS \_\_\_\_\_  
SOMMERSFELDT \_\_\_\_\_  
V.I.G. \_\_\_\_\_  
VALESK \_\_\_\_\_

R



*Open to all*  
Department of State **TELEGRAM**

SECRET 662

PAGE 01 AMMAN 05632 220944Z

16  
ACTION SS=30

INFO OCT=01 ISO=00 SSO=00 CCO=00 NSCE=00 DODE=00 CIAE=00

USSS=00 INRE=00 NSAEC=00 1031 W

Z 220939Z OCT 73  
FM AMEMBASSY AMMAN  
TO SECSTATE WASHDC FLASH 9808  
INFO AMEMBASSY BEIRUT FLASH  
USINT CAIRO FLASH  
AMCONSUL JERUSALEM FLASH  
AMEMBASSY JIDDA FLASH  
MAMEMBASSY LONDON FLASH 2708  
AMEMBASSY MOSCOW FLASH  
AMEMBASSY TEL AVIV FLASH  
USMISSION USUN NEW YORK FLASH

S E C R E T AMMAN 5632

EXDIS

E.O. 11652: GDS  
TAGS: PFOR, XF, SC, ME, JO  
SUBJECT: SC RESOLUTION

1. HAVE JUST SPOKEN TO KING TO ASK HIM IF JORDAN  
ACCEPTS SC RESOLUTION IN FULL. HE CONFIRMS THIS.

2. HE SENDS SECRETARY BEST WISHES FOR NEXT STOP  
AND HOPES TO BE INFORMED SOON THAT IT IS GOING WELL.  
BROWN

047579

D/B  
ANDERSON \_\_\_\_\_  
HOLDRIDGE \_\_\_\_\_  
HORMATS \_\_\_\_\_  
JORDEN \_\_\_\_\_  
KENNEDY \_\_\_\_\_ R  
LEHMAN \_\_\_\_\_  
LEVINE \_\_\_\_\_  
NEGROPONTE \_\_\_\_\_  
ODEEN \_\_\_\_\_  
RATLIFF \_\_\_\_\_  
RONDON \_\_\_\_\_  
SAUNDERS \_\_\_\_\_  
SONNENTPELOT \_\_\_\_\_  
V. I. Q. \_\_\_\_\_  
VALSH \_\_\_\_\_



War

Department of State **TELEGRAM**

LIMITED OFFICIAL USE 770

PAGE 01 ALGIER 02270 221243Z

45  
ACTION AF-18

INFO OCT-01 EUR-25 IO-14 ISO-00 NEA-10 EB-11 COME-00 OMB-01  
TRSE-00 SCEM-02 SCI-06 INT-08 STR-08 CIAE-00 DODE-00  
PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01  
PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 DRC-01 SSO-00  
NSCE-00 INRE-00 /201 W

\*\*\*\*\* 048382

P R 221143Z OCT 73  
FM USINT ALGIERS  
TO SECSTATE WASHDC PRIORITY 9740  
INFO AMEMBASSY LONDON  
AMEMBASSY PARIS  
AMEMBASSY RABAT  
AMEMBASSY TUNIS  
USMISSION USUN NEW YORK

LIMITED OFFICIAL USE ALGIERS 2270

E.O.11652: N/A  
TAGS: PFOR, AG, XF  
SUBJ: NEW ROUND OF ALGERIAN INITIATIVES ON ME

1. IN ADDITION TO TEN PERCENT REDUCTION IN PETROLEUM PRODUCTION AND EMBARGO ON PETROLEUM SHIPMENTS TO US AND THE NETHERLANDS (ALGTERS 2267), GOA HAS TAKEN SEVERAL NEW DIPLOMATIC INITIATIVES WITH REGARD TO ME.

2. PRESIDENT BOUMEDIENE HAS SENT MESSAGES TO AFRICAN HEADS OF STATE WHO STILL MAINTAIN RELATIONS WITH ISRAEL URGING THEM TO SEVER SUCH RELATIONS IMMEDIATELY. RECALLING OAU CHARTER AND PRINCIPLES OF NON-ALIGNMENT, BOUMEDIENE CALLS ON AFRICANS TO DEMONSTRATE SOLIDARITY WITH EGYPT AND SYRIA AGAINST ZIONIST COLONIALISM JUST AS

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7)



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PAGE 02 ALGIER 02270 221243Z

EGYPT AND SYRIA HAVE SUPPORTED AFRICANS AGAINST  
PORTUGUESE, RHODESIAN AND SOUTH AFRICAN COLONIALISM.

3. PRES. BOUMEDIENE ALSO SENT IDENTICAL MESSAGES  
TO LEADERS OF FRANCE, UK, BELGIUM, NETHERLANDS,  
WESTGERMANY, IRELAND, ICELAND, LUXEMBOURG, SPAIN, ITALY,  
SWITZERLAND, GREECE, SWEDEN, DENMARK, NORWAY, FINLAND  
AND AUSTRIA. ESSENTIAL POINTS OF THESE MESSAGES ARE  
NECESSITY TO SOLVE ME CRISIS WHICH RISKS BECOMING  
INTERNATIONAL CRISIS AND DEMAND THAT EUROPEANS REFRAIN,  
BOTH DIRECTLY AND THROUGH NATO, FROM AIDING ISRAEL OR  
FACILITATING US RESUPPLY OF ISRAEL.

4. GOA HAS ALSO CALLED ON ALL ARAB PETROLEUM EXPORTING  
COUNTRIES TO SUSPEND SHIPMENTS TO THE NETHERLANDS IN VIEW  
OF ITS SUPPORT FOR ISRAEL. EDITORIAL COMMENT OCT.  
22 CITES DUTCH SPONSORSHIP OF ISRAEL'S APPEARANCE IN  
CSCE AND DUTCH OFFER TO REPLACE AUSTRIA AS TRANSIT POINT  
FOR EMIGRATING SOVIET JEWS AS ADDITIONAL EVIDENCE OF  
HOLLAND'S POLICY.

5. INTERNALLY, DAILY EL MOUDJAHID REPORTS THAT ALL  
RECEIPTS FROM WEEKEND SPORTS EVENTS HAVE BEEN DONATED  
TO SUPPORT ARAB CAUSE. EMPLOYEE  
OF VARIOUS MINISTRIES HAVE ALSO REPORTEDLY DONATED ONE DAY'S SALARY  
FOR SAME PURPOSE.

6. U.S. RESUPPLY ACTIVITIES CONTINUE TO RECEIVE  
CRITICAL HEADLINES IN ALGERIAN MEDIA, WITH SPECIAL  
ATTENTION DEVOTED TO CAPTURED ISRAELI POLIT'S CONFIRMATION  
OF US PHANTOM DELIVERIES AND PRES. NIXON'S REQUEST  
FOR \$2.2 BILLION ADDITIONAL FUNDING FROM CONGRESS.  
EAGLETON

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Department of State *W.W.* **TELEGRAM**

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CONFIDENTIAL 733

PAGE 01 STATE 208841

45  
ORIGIN NEA-12

INFO OCT-01 PRS-01 IO-14 SS-20 PM-07 NSC-10 SPC-03 L-03  
USIE-00 CIAE-00 DODE-00 INR-10 NSAE-00 PA-04 RSC-01  
SSO-00 NSCE-00 INRE-00 CCO-00 AF-10 EUR-25 /121 R

DRAFTED BY NEA TASK FORCE: GNANDERSON:PD  
APPROVED BY NEA TASK FORCE:DAKORN  
S/S-O:KKURZE  
S/PRS -MR. HARE

022114Z OCT 73  
FM SECSTATE WASHDC  
TO ALL DIPLOMATIC POSTS IMMEDIATE

048177

CONFIDENTIAL STATE 208841

E.O. 11652: GDS  
TAGS: OGEN  
SUBJ: SECURITY COUNCIL RESOLUTION ON MIDDLE EAST

SUCCESS OF IMPLEMENTATION AND EFFECTIVE CARRYING OUT OF  
US-USSR RESOLUTION NOW ADOPTED BY THE SECURITY COUNCIL  
CAN BE IMPAIRED BY UNAUTHORIZED BACKGROUNDING OR INTER-  
PRETATION TO PRESS. IMPERATIVE THAT ALL U.S. OFFICIALS  
NOT GO BEYOND TEXT OF RESOLUTION AND CAREFULLY PREPARED  
STATEMENT BY AMBASSADOR SCALI IN UN. RUSH

CONFIDENTIAL

*32*



Department of State

*Urgent*  
**TELEGRAM**

UNCLASSIFIED 583

PAGE 01 USUN N 04119 220530Z

15  
ACTION IO=14

INFO OCT=01 ISD=00 AF=10 ARA=16 EA=11 EUR=25 NEA=10 RSC=01  
CIAE=00 DDE=00 NSAE=00 NSCE=00 SSO=00 USIE=00 CCO=00  
INRE=00 PM=07 H=03 INR=10 L=03 NSC=10 PA=04 PRS=01  
SPC=03 SS=20 ACDA=19 USSS=00 DRC=01 /169 W  
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046721

0 220518Z OCT 73 ZFF6  
FM USMISSION USUN NY  
TO SECSTATE WASHDC NIACT IMMEDIATE 404  
INFO ALL DIPLOMATIC POSTS  
AMEMBASSY AMMAN NIACT IMMEDIATE  
AMEMBASSY BEIRUT NIACT IMMEDIATE  
AMEMBASSY TEL AVIV NIACT IMMEDIATE  
AMEMBASSY LONDON NIACT IMMEDIATE  
AMEMBASSY PARIS NIACT IMMEDIATE  
USINT CAIRO NIACT IMMEDIATE  
AMEMBASSY MOSCOW NIACT IMMEDIATE  
AMCONSUL JERUSALEM NIACT IMMEDIATE

UNCLAS USUN 4119

DEPT PASS ALL DIPLOMATIC POSTS IMMEDIATE

E.O. 11652: NA  
TAGS: PFOR, UNSC, ME  
SUBJ: MIDDLE EAST--SECURITY COUNCIL

REF: USUN 4117

SECURITY COUNCIL PASSED SUBJECT RESOLUTION WITHOUT  
MODIFICATION AT 0050 AM EDT. VOTE WAS IN FAVOR=148  
AGAINST=NONE; ABSTENTIONS=NONE. ONE DELEGATION  
(CHINA) DID NOT PARTICIPATE. UN IS CABLING RESOLUTION  
IMMEDIATELY TO EGYPT, SYRIA AND ISRAEL, AND WILL  
COMMUNICATE IT SHORTLY TO OTHER COMBATANT STATES.  
SCALI

NOTE: 0050 AM PASSED AND APPROVED.

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*U.S.*  
Department of State **TELEGRAM**

UNCLASSIFIED 906

PAGE 01 LONDON 12257 221906Z

45  
ACTION EUR-25

INFO OCT-01 NEA-10 IO-14 ISO-00 SSO-00 NSCE-00 INRE-00  
CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10  
PA-04 RSC-01 PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 AF-10  
DRC-01 /157 W

\*\*\*\*\* 049549

O R 221906Z OCT 73  
FM AMEMBASSY LONDON  
TO SECSTATE WASHDC IMMEDIATE 4995  
INFO AMEMBASSY AMMAN  
AMEMBASSY BEIRUT  
USINT CAIRO  
AMEMBASSY JIDDA  
AMEMBASSY KUWAIT  
AMEMBASSY TEL AVIV  
AMEMBASSY BONN  
AMEMBASSY BRUSSELS  
AMEMBASSY MADRID  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY ROME  
AMEMBASSY THE HAGUE  
USMISSION USUN NEW YORK  
USMISSION NATO BRUSSELS

UNCLAS LONDON 12257

E.O. 11652: N/A  
TAGS: PFOR, UNSC, UK, XF  
SUBJECT: BRITISH FOREIGN SECRETARY ANNOUNCES ME  
CEASEFIRE TO COMMONS

1. FONSEC DOUGLAS-HOME MADE SHORT STATEMENT TO COMMONS  
OCTOBER 22 APPEALING TO BOTH SIDES IN ME WAR "SCRUPULOUS-  
LY TO OBSERVE" UNSC'S CALL FOR CEASEFIRE. HE NOTED  
ACCEPTANCE BY ISRAEL, EGYPT, AND JORDAN AND ASSOCIATED

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*48*



*Department of State* **TELEGRAM**

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PAGE 02 LONDON 12257 221906Z

HIMSELF WITH HOPE VOICED FROM LABOUR SIDE THAT CEASEFIRE TAKE EFFECT ON ISRAEL'S EGYPTIAN FRONT EVEN IF DELAYED ON SYRIAN.

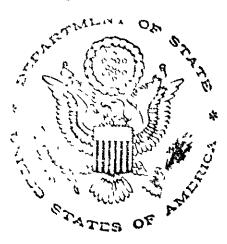
2. STATING THAT HMG "REALIZE THE ROAD TO SETTLEMENT WILL NOT BE EASY," FONSEC ADDED: "THIS TIME THE MOMENTUM TOWARDS PEACE MUST NOT BE ALLOWED TO SLACKEN." HE SPOKE OF THE PROBABILITY OF INTERNATIONAL GUARANTEES, AND OF DEMILITARIZED BUFFER ZONES, AND EXPRESSED BRITAIN'S WILLINGNESS TO PROVIDE PART OF ANY PEACEKEEPING FORCE THAT MAY BE REQUIRED--A PROPOSAL FOR WHICH LABOUR'S SHADOW FONSEC CALLAGHAN EXPRESSED APPROVAL, PROVIDED FORCE WOULD BE UNDER UN MANDATE NOT PERMITTING ITS REMOVAL AT REQUEST OF ONE SIDE ONLY. SIR ALEC READILY AGREED THAT FORCE SHOULD BE UNDER UN AND NOT SUBJECT TO REMOVAL AT UNILATERAL REQUEST.

3. OPPOSITION LEADER WILSON JOINED OTHER MEMBERS OF LABOUR PARTY IN QUESTIONING FONSEC CLOSELY ON TYPE OF NEGOTIATIONS TOWARD PEACE SETTLEMENT ENVISAGED BY UNSC RESOLUTION. ADMITTING THIS WAS IMPORTANT POINT, FONSEC SAID HE COULD NOT BE DEFINITIVE, AND WOULD BE DISCUSSING THIS MATTER, AMONG OTHERS, WITH SECRETARY KISSINGER IF LATTER WAS ABLE TO MAKE SCHEDULED STOPOVER IN LONDON LATER THAT EVENING. FONSEC AGREED WITH WILSON THAT DIRECT NEGOTIATIONS AFTER SUCH A WAR "WOULD BE BEST," BUT HE THOUGHT IT PROBABLE THAT PARTIES "WOULD NEED HELP."

4. FONSEC ALSO AGREED WITH ANOTHER SUGGESTION FROM WILSON, THAT GENEROUS COMPENSATION FOR THE PALESTINIANS MUST BE PART OF ANY LASTING SETTLEMENT, AND THAT OTHER COUNTRIES IN ADDITION TO THE ME PARTIES INVOLVED PROVIDE MEANS OF THIS COMPENSATION. FONSEC STATED IT AS HIS OWN VIEW THAT ANY FINAL SETTLEMENT WHICH DID NOT PROVIDE FOR THE PALESTINIANS COULD NOT STICK.

5. FONSEC FENDED OFF ONE LABOUR MEMBER'S REQUEST THAT BRITAIN ADOPT THE ATTITUDE ALL ARMS SHIPMENTS BE ENDED IN FUTURE TO EITHER SIDE IN THE CONFLICT, AS BRITISH HAD THROUGH THEIR EMBARGO. FONSEC SAID LIMITATION OF

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PAGE 03 LONDON 1225Z 221906Z

ARMAMENTS PROBABLY DESIRABLE, BUT HE THOUGHT SOME ARMS  
COULD AND WOULD CONTINUE TO BE PROVIDED.

6. SESSION WAS CUT SHORT BY SPEAKER AFTER TOTAL OF  
BARELY HALF AN HOUR WITHOUT EXHAUSTING QUESTIONS MEMBERS  
WISHED TO PUT. ATMOSPHERE WAS ONE OF QUIET RELIEF AND  
EVEN MEMBERS OF OPPOSITION CHEERED TORY MEMBER'S PROPOSAL  
THAT SIR ALEC BE CONGRATULATED FOR "KEEPING HIS COOL"  
THROUGH CRISIS. SIR ALEC RESPONDED BY REMINDING MEMBERS  
THAT PEACEMAKING PROCESS HAS ONLY BEGUN.

ANNENBERG

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*Tel Aviv*  
**TELEGRAM**

CONFIDENTIAL 684

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PAGE 01 TEL AV 08457 221019Z

15  
ACTION SS-30

3

INFO OCT-01 ISO-00 SSO-00 CCO-00 NSCE-00 1031 W  
047761  
Z 221002Z OCT 73  
FM AMEMBASSY TEL AVIV  
TO SECSTATE WASHDC FLASH 0226

CONFIDENTIAL TEL AVIV 8457  
EXDIS  
DEPT PASS TO SECRETARY'S AIRPLANE

E O 116528 GDS  
TAGS: DVIPI (HENRY A. KISSINGER)  
SUBJ: SECRETARY'S VISIT

REF: TEL AVIV 8451

*D/JW*  
ANDERSON \_\_\_\_\_  
HOLDRIDGE \_\_\_\_\_  
HORMATS \_\_\_\_\_  
JORDEN \_\_\_\_\_  
KENNEDY \_\_\_\_\_  
LEHMAN \_\_\_\_\_  
LEVINE \_\_\_\_\_  
NEGROPONTE \_\_\_\_\_  
ODEEN \_\_\_\_\_  
RATLIFF \_\_\_\_\_  
RONDON \_\_\_\_\_  
~~SAUNDERS~~ \_\_\_\_\_  
SONNENFELDT \_\_\_\_\_  
V. I. G. \_\_\_\_\_  
VALSH \_\_\_\_\_

R

1. WE HAVE BEEN INFORMED BY MFA THAT PRIMIN MEIR HAS HAD GOOD NIGHT SLEEP AND JUST NOW FOCUSED ON PROPOSED ARRANGEMENTS FOR VISIT. SHE CONFIRMS GENERAL OUTLINE INFO IN REFTEL WITH FOLLOWING MODIFICATIONS:

(1) PRIMIN WISHES TO SEE SECRETARY ALONE AFTER ARRIVING AT GUEST HOUSE.

(2) SHE WILL THEN HOST A WORKING LUNCH. ON ISRAELI SIDE WILL BE PRIMIN MEIR, FUNMIN EBAN, DEFENSE MINISTER DAYAN, DEPUTY PRIMIN ALLON AND MORDECHAI GAZIT, DIRECTOR OF PRIMIN'S OFFICE WHO WILL FUNCTION AS NOTE TAKER.

2. ON OUR SIDE I RECOMMEND SECRETARY, MYSELF, SISCO AND ATHERTON AND MYSELF. FIFTH MEMBER PROBABLY SHOULD BE NOTE TAKER WHO CAN BE DESIGNATED EITHER FROM THIS MISSION OR SECRETARY'S PARTY.

3. MFA PLANS HOST LUNCH FOR REMAINDER OF PARTY AT AIRPORT.

4. WE HAVE ALERTED EBAN THROUGH MFA THAT, AFTER GREETING CEREMONY, SECRETARY MIGHT FIND IT DESIRABLE FOR HIM AND ME TO HAVE A FEW MOMENTS ALONE AT PLANESIDE.



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PAGE 02 TEL AV 08457 221019Z

KEATING

NOTE BY OC/T: EXDIS CAPTION ADDED PER S/S=O, MR, KURZE, 10/22/73.  
NOT PASSED ABOVE ADDRESSEE.

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SECRET 653

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PAGE 01 TEL AV 08451 220925Z

15  
ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 CCO-00 NSCE-00 031 W  
047523

Z 220852Z OCT 73  
FM AMEMBASSY TEL AVIV  
TO SECSTATE WASHDC FLASH 0223

SECRET TEL AVIV 8451

EXDIS

DEPT PASS TO SECRETARY'S AIRPLANE

EO 11652: XGDS  
TAGS: OVIP (HENRY A. KISSINGER)  
SUBJ: SECRETARY'S TRAVEL

ANDERSON \_\_\_\_\_  
HOLDRIDGE \_\_\_\_\_  
HORMATS \_\_\_\_\_  
JORDEN \_\_\_\_\_  
KENNEDY \_\_\_\_\_  
LEHMAN \_\_\_\_\_  
LEVINE \_\_\_\_\_  
NEGROPONTE \_\_\_\_\_  
JOSEN \_\_\_\_\_  
RATLIFF \_\_\_\_\_  
RONDON \_\_\_\_\_  
BAUDERS \_\_\_\_\_  
SONNENFELDT \_\_\_\_\_  
V. I. G. \_\_\_\_\_  
VALSH \_\_\_\_\_

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R

1. DELIGHTED AT YOUR VISIT AND FOLLOWING IS CURRENT STATUS OF ARRANGEMENTS AS OF 9:45AM LOCAL:

2. SECRETARY AND PARTY WILL BE MET BY FOREIGN MINISTER EBAN, CHIEF OF PROTOCOL SHOHAM, DIRGEN MFA KIDRON AND DEPDIRGEN EVRON. DCM AND I WILL ALSO BE AT PLANESIDE. AFTER BRIEF GREETING SECRETARY WILL GO IN EBAN'S CAR TO MEETING WITH PRIME MINISTER. MY CAR, SECURITY CAR AND THREE STAFF CARS WILL ALSO BE AT PLANESIDE. I ASSUME SISCO WILL ACCOMPANY ME TO MEETING WITH PRIMIN.

3. PRIMIN HAS ARRANGED MEETING AT GOVERNMENT GUEST HOUSE ABOUT 20 MINUTES FROM AIRPORT. GUEST HOUSE IS ALMOST EQUI-DISTANT FROM AIRPORT, EMBASSY AND MY RESIDENCE.

4. GOI PREPARED TO SET UP OPEN LINE TO WHITE HOUSE AS REQUESTED IN PICKERING TELCON WITH OPS CENTER. WHERE SHOULD THE LINE BE LOCATED? AT PRIMIN'S GUEST HOUSE, AT EMBASSY OR MY RESIDENCE? PLEASE ADVISE SOONEST SO NECESSARY ARRANGEMENTS CAN BE MADE.

5. WIRE SERVICES REPORT FROM WASHINGTON THAT SECRETARY FLYING

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Department of State **TELEGRAM**

SECRET

PAGE 02 TEL AV 08451 220925Z

TO TELAVIV. WE ARE GETTING CALLS FROM PRESS HERE. UNTIL AND UNLESS INSTRUCTED TO CONTRARY WE WILL NEITHER CONFIRM NOR DENY WIRE SERVICE REPORTS. AT LAST COUNT OUR LOCAL PRESS CORPS INCLUDED ABOUT 200 AMERICANS OUT OF CLOSE TO 1000 FOREIGN CORRESPONDENTS WHO WILL SEEK TO COVER ARRIVAL. GOI STATES THEY WILL BE GUIDED COMPLETELY BY SECRETARY'S DESIRES RE PRESS HANDLING. DOFS SECRETARY WISH MEET WITH PRESS IN ANY WAY, SHAPE OR FORM? ARE ARRIVAL AND DEPARTURE STATEMENTS CONTEMPLATED? MY PRESS ATTACHE, LEN LEFKOW, WILL BE AT AIRPORT AND WILL CONTACT MCCLOSKEY ON ARRIVAL. (LOD AIRPORT IS, OF COURSE, SITE OF OUR VERY SUCCESSFUL AND OBVIOUS AIRLIFT. EVEN WITHOUT NEWS OF SECRETARY'S ARRIVAL, THERE IS HIGH CURIOSITY AMONG PRESS ABOUT WHAT'S GOING ON OUT THERE.)

6. DO WE ASSUME ALL MEMBERS OF PARTY NOT PARTICIPATING IN TALKS AT GUEST HOUSE ARE PLANNING TO REMAIN AT AIRPORT? WE ARE MAKING ARRANGEMENTS FOR RESTAURANT/LOUNGE TO BE MADE AVAILABLE. IN THIS RESPECT, CAN I ASSUME THAT SECRETARY AND IMMEDIATE PARTY WILL HAVE LUNCH AND DINNER ON AIRCRAFT?

7. EMBASSY IS, OF COURSE, OPEN AND OPERATING WITH 24 HOURS COMMUNICATIONS SHOULD ANY MEMBERS OF PARTY WISH TO COME TO EMBASSY AND WORK.

8. MFA HAS PUT US IN TOUCH WITH APPROPRIATE GOI SECURITY OFFICE. GOI WILL ASSURE TIGHT SECURITY THROUGHTOUT VISIT.

9. WE HAVE JUST INFORMED GOI AND IAF OF 10:17 DEPARTURE FROM MOSCOW. WOULD APPRECAITE FLIGHT INFO REQUIRED TO OBTAIN LANDING CLEARANCE AS SOON AS POSSIBLE. DEFENSE ATTACHE COL FORSMAN WILL BE AT PLANESIDE TO COORDINATE WITH AIRCRAFT COMMANDER.

10. GOI HAS ESTABLISHED OPEN LINES FROM AIRPORT AND GUEST HOUSE TO WHITE HOUSE. WE ARE ESTABLISHING ONE FROM EMBASSY ALSO. KEATING

NOTE BY OC/T: NOT PASSED ABOVE ADDRESSEE.

NIXON PRESIDENTIAL MATERIALS PROJECT  
DOCUMENT CONTROL RECORD

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Department of State

THE CABLES  
TELEGRAM

SECRET 642

PAGE 01 LONDON 12249 220859Z

3

13  
ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 CCO-00 1031 W  
047466

Z 220851Z OCT 73 ZFF 4  
FM AMEMBASSY LONDON  
TO AMEMBASSY TEL AVIV FLASH  
AMCONSUL JERUSALEM FLASH  
SECSTATE WASHDC FLASH 4988

S E C R E T LONDON 12249

EXDIS

FOR THE SECRETARY FROM THE AMBASSADOR

E.O. 11652: XGDS-1  
TAGS: OVIP (HENRY A. KISSINGER)  
SUBJECT: SECRETARY'S TRAVEL

REF: MOSCOW 13167

D/B  
⑤  
R  
ANDERSON \_\_\_\_\_  
HOLDRIDGE \_\_\_\_\_  
HORMATS \_\_\_\_\_  
JORDEN \_\_\_\_\_  
KENNEDY \_\_\_\_\_  
LEHMAN \_\_\_\_\_  
LEVINE \_\_\_\_\_  
NEGROPONTE \_\_\_\_\_  
ODEEN \_\_\_\_\_  
RATLIFF \_\_\_\_\_  
RONDON \_\_\_\_\_  
SAUNDERS \_\_\_\_\_  
SUNDERFIELDT \_\_\_\_\_  
V. I. G. \_\_\_\_\_  
VALSH \_\_\_\_\_

1. SIR ALEC LOOKING FORWARD TO SEEING YOU AT AIRPORT  
AT 2300 TONIGHT. PLANS FOR MEETING REMAIN SAME AS  
ARRANGED FOR EARLIER TODAY.

2. SIR ALEC'S OFFICE HAS JUST BEEN IN TOUCH WITH US  
AGAIN TO SAY THAT SIR ALEC WILL BE MAKING STATEMENT  
THIS AFTERNOON IN HOUSE OF COMMONS RE CEASE FIRE AND UK  
POLIC-. IT IS ANTICIPATED THAT SIR ALEC WILL WISH TO  
MENTION CONSULTATIONS IN WHICH UK GOVT HAS ENGAGED  
WITH OTHER GOVT'S AND THAT HE WILL PROBABLY WISH TO SAY  
THAT HE IS LOOKING FORWARD TO BRIEF MEETING WITH  
SECRETARY DURING HIS STOPOVER IN LONDON TONIGHT. BRITISH  
WOULD APPRECIATE YOUR CONCURRENCE. WE WILL NEED INFORM  
THEM BY 1430 LONDON TIME (1330 GMT).

3. REQUEST ALSO PRESS GUIDANCE. WILL SECRETARY WISH TO  
MAKE STATEMENT TO PRESS AT AIRPORT?

SECRET

NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRETARY



Department of State

**TELEGRAM**

**SECRET**

PAGE 02 LONDON 12249 220859Z

4. WE ARE ASSUMING SECRETARY PLANS TO CONTINUE FLIGHT  
TO WASHINGTON AFTER MEETING WITH SIR ALEC AND REFUELING.  
IS THIS CORRECT?

ANNENBERG

*Abr*

Department of State **TELEGRAM**

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CONFIDENTIAL 561 POSS DUPE

PAGE 01 MOSCOW 13155 220325Z

72  
ACTION IO-14

INFO OCT=01 RSC=01 DRC=01 SS=20 SSO=00 CCO=00 ISO=00 NEA=10  
EUR=25 AF=10 ARA=16 EA=11 CIAE=00 DODE=00 NSAE=00  
NSCE=00 USIE=00 INRE=00 PM=07 H=03 INR=10 L=03 NSC=10  
PA=04 PRS=01 SPC=03 ACDA=19 TRSE=00 /169 W  
----- 046319

220307Z OCT 73  
FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC FLASH 3299  
INFO USMISSION USUN FLASH

CONFIDENTIAL MOSCOW 13155

SECTION 20

E.O. 11652: GDS  
TAGS: OGEN  
SUBJECT: UN SECURITY COUNCIL MIDDLE EAST RESOLUTION

DEPARTMENT PASS IMMEDIATE TU ALL DIPLOMATIC POSTS,  
NQUAKCHOTT, BEIRUT PASS BAGHDAD

1. TEXT FOLLOWS OF UN SECURITY COUNCIL RESOLUTION WHICH HAS  
SUPPORT OF US=USSR AND WHICH HAS BEEN INTRODUCED THIS EVENING  
NEW YORK TIME. BEGIN TEXT.

"THE SECURITY COUNCIL

"1. CALLS UPON ALL PARTIES TO THE PRESENT FIGHTING  
TO CEASE ALL FIRING AND TERMINATE ALL MILITARY ACTIVITY  
IMMEDIATELY, NO LATER THAN 12 HOURS AFTER THE MOMENT OF  
THE ADOPTION OF THIS DECISION, IN THE POSITIONS THEY NOW  
OCCUPY.

"2. CALLS UPON THE PARTIES CONCERNED TO START IMMEDIATELY AFTER THE CEASE FIRE THE IMPLEMENTATION OF SECURITY

*UNSC resolution*

*338*

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PAGE 02 MOSCOW 13155 220325Z

COUNCIL RESOLUTION 242 IN ALL OF ITS PARTS.

"3. DECIDES THAT IMMEDIATELY AND CONCURRENTLY WITH THE CEASE FIRE, NEGOTIATIONS START BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST."

2. FOLLOWING IS THE STATEMENT WHICH AMBASSADOR SCALI HAS BEEN INSTRUCTED TO MAKE IN THE SECURITY COUNCIL AT THE TIME OF INTRODUCING THE RESOLUTION. YOU ARE AUTHORIZED TO DRAW ON THE RESOLUTION, AND THE STATEMENT FOLLOWING CONFIRMATION THAT THEY HAVE BEEN USED BY AMBASSADOR SCALI, IN CONSULTATIONS WITH HOST GOVERNMENTS.

BEGIN TEXT.

MR. CHAIRMAN:

THE UNITED STATES, TOGETHER WITH THE USSR, HAS CALLED FOR THIS MEETING OF THE SECURITY COUNCIL WITH ONE PURPOSE IN MIND: TO TAKE JOINT ACTION AND TO PRESENT A JOINT PROPOSITION TO THE COUNCIL WHOSE AIM IS TO BRING AN IMMEDIATE CEASEFIRE IN PLACE AND TO BEGIN PROMPTLY NEGOTIATIONS BETWEEN THE PARTIES UNDER APPROPRIATE AUSPICES LOOKING TOWARDS A JUST AND DURABLE PEACE BASED ON THE NOVEMBER 1967 SECURITY COUNCIL RESOLUTION.

AS THE MEMBERS OF THIS COUNCIL KNOW, THE TRAGIC FIGHTING OVER THE PAST 17 DAYS HAS BEEN BOTH FURIOUS AND COSTLY. WE BELIEVE THAT THE PROLONGATION OF THE WAR IS NOT IN THE INTERESTS OF THE PARTIES OR THE PEOPLES IN THE AREA, AND ITS CONTINUANCE CARRIES GRAVE RISKS FOR THE PEACE OF THE WORLD. BECAUSE OF THIS, PRESIDENT NIXON AGREED THAT SECRETARY KISSINGER SHOULD FLY TO MOSCOW, IN RESPONSE TO AN INVITATION OF SECRETARY GENERAL BREZHNEV. AS A RESULT OF THESE DISCUSSIONS THE COUNCIL HAS BEFORE IT THE RESOLUTION AGREED JOINTLY BY THE US AND THE SOVIET GOVERNMENTS ON WHICH BOTH OUR GOVERNMENTS REQUEST IMMEDIATE ACTION ON THE PART OF THE SECURITY COUNCIL. THE RESOLUTION HAS ALREADY BEEN CIRCULATED TO THE MEMBERS OF THE COUNCIL.

LET ME MAKE A FEW BRIEF REMARKS REGARDING THE THREE SHORT PARAGRAPHS OF THE RESOLUTION, FOR THEY ALL STAND CLEARLY ON

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THEIR OWN WORDS AND SPEAK FOR THEMSELVES.

THE FIRST PARAGRAPH CALLS FOR AN IMMEDIATE CEASEFIRE. IN OUR VIEW AS WELL AS THAT OF THE SOVIET UNION, THIS APPLIES NOT ONLY TO THE PARTIES DIRECTLY CONCERNED BUT ALSO TO THOSE WHO HAVE JOINED IN THE FIGHTING BY SENDING UNITS. THIS PARAGRAPH CALLS FOR THE STOPPING OF FIGHTING IN THE POSITIONS PRESENTLY OCCUPIED BY THE TWO SIDES. WE BELIEVE THAT 12 HOURS SHOULD ALLOW AMPLE TIME TO ACHIEVE THE PRACTICAL IMPLEMENTATION OF THIS PARAGRAPH.

THE SECOND PAAGARPH CALLS FOR THE IMPLEMENTATION OF THE SECURITY COUNCIL RESOLUTION IN ALL OF ITS PARTS AFTER THE CEASEFIRE. THE MEMBERS OF THIS COUNCIL AS WELL AS THE PARTIES CONCERNED ARE FULLY FAMILIAR WITH SECURITY COUNCIL RESOLUTION 242 AND IT NEEDS NO ELABORATION HERE. THIS PARAGRAPH IS LINKED TO PARAGRAPH 3 WHICH CALLS FOR THE IMMEDIATE BEGINNING OF NEGOTIATIONS BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST. WE BELIEVE THAT FROM THE TRAGIC EVENTS OF THE PAST SEVENTEEN DAYS THERE MUST BE A NEW RESOLVE, A NEW ATTEMPT TO REMOVE THE FUNDAMENTAL CAUSES THAT HAVE BROUGHT WAR TO THE MIDDLE EAST SO FREQUENTLY AND SO TRAGICALLY. ANOTHER RESPITE BETWEEN TWO WARS IS JUST NOT GOOD ENOUGH. AND FOR OUR PART, BOTH THE UNITED STATES AND THE SOVIET UNION ARE READY TO MAKE OUR JOINT GOOD OFFICES AVAILABLE TO THE PARTIES AS A MEANS TO FACILITATE THE NEGUTIATING PROCESS.

FINALLY, I WANT TO REPORT TO THE COUNCIL THAT BOTH THE SOVIET UNION AND THE UNITED STATES BELIVE THAT THERE SHOULD BE AN IMMEDIATE EXCHANGE OFPRISONERS OF WAR.

MR. PRESIDENT, WE BELIEVE THIS IS AN HISTORIC MOMENT FOR THE COUNCIL. WE BELIEVE THAT THIS COUNCIL, IN EXERCISING ITS PRIMARY RESPONSIBILITY IN THE FIELD OF PEACE AND SECURITY, CAN MAKE A MAJOR CONTRIBUTION TO THIS END BY ADOPTING THIS RESOLUTION PROMPTLY. END TEXT.

4. USUN HAS COFIRMED THAT RESOLUTION HAS BEEN INTRODUCED AND THAT AMBASSADOR SCALI HAS DELIVERED STATEMENT AS SET OUT ABOVE.

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*Department of State*

**TELEGRAM**

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**CONFIDENTIAL**

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KISSINGER

NOTE BY DC/T: NOT PASSED.

**CONFIDENTIAL**



Department of State

10/22  
**TELEGRAM**

UNCLASSIFIED 131

PAGE 01 USUN N 04138 230730Z

14  
ACTION IO-14

INFO OCT=01 ACDA=19 AF=10 ARA=16 EA=11 EUR=25 NEA=10  
RSC=01 SSO=00 CCO=00 CIAE=00 DODE=00 PM=07 H=03  
INR=10 L=03 NSAE=00 NSC=10 PA=04 PRS=01 SPC=03 SS=20  
USIA=15 NSCE=00 DRC=01 OMB=01 AID=20 INRE=00 /205 W  
\*\*\*\*\* 051696

P 230349Z OCT 73  
FM USMISSION USUN NY  
TO SECSTATE WASHDC PRIORITY 0426

UNCLAS USUN 4138

DEPT PASS ALL DIPLOMATIC POSTS PRIORITY

E.O. 11652: N/A  
TAGS: OGEN  
SUBJ: SECURITY COUNCIL -- RES 338 ON MIDDLE EAST

FOL IS EXCERPT OF USUN 4137 (USUN UNCLASSIFIED SUMMARY  
NO. 025) - SENT 10/23/73 - RPTED TO YOU:

GTE

SECURITY COUNCIL -- RES 338 ON MIDDLE EAST

US-USSR SPONSORED RES 338, ADOPTED 14=0=0, WITH CHINA NOT  
PARTICIPATING, BY SC AT NIGHT MEETING OCT 21/22 CALLED ON ALL  
PARTIES TO ME FIGHTING "TO CEASE ALL FIRING AND TERMINATE ALL  
MILITARY ACTIVITY IMMEDIATELY," NO LATER THAN 12 HOURS AFTER  
ADOPTION OF RES, START IMMEDIATELY THEREAFTER IMPLEMENTATION  
OF SC RES 242/ AND DECIDED THAT IMMEDIATELY AND CONCURRENTLY  
WITH CEASEFIRE, NEGOTIATIONS START BETWEEN PARTIES CONCERNED  
UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING JUST AND  
DURABLE PEACE IN ME. IN ADDITION TO STATEMENTS REPORTED OURTEL

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5



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PAGE 02 USUN N 04138 230730Z

4120, REPS SAUDI ARABIA, INDIA, KENYA, PANAMA, INDONESIA, PERU,  
SUDAN, AUSTRIA, GUINEA, YUGOSLAVIA AND AUSTRALIA COMMENTED  
ON RES AND GAVE THEIR INTERPRETATION.

INDIA == SEN, AS MEMBER OF NON-ALIGNED, NOTED INDIA FAVORED WITHDRAWAL FROM OCCUPIED TERRITORIES, FOUND MILITARY SITUATION DIFFICULT TO ASSESS, WAS CAUTIOUS ABOUT GREAT-POWER AGREEMENTS AFFECTING OTHERS, AND NOTED DETAILS OF TWO-POWER AGREEMENT UNKNOWN. PRINCIPALS SEEMED TO HAVE ACCEPTED RES, AND THERE WAS LITTLE ELSE SC COULD DO, HE COMMENTED. INDIA WOULD SUPPORT IT IN HOPE ITS VAGUENESS WOULD NOT COME IN WAY OF JUST SOLUTION.

KENYA == FONMIN MUNGAI WELCOMED PROVISION FOR IMMEDIATE CEASE-FIRE; BELIEVED PERMANENT PEACE WOULD ONLY BE POSSIBLE IF WILL FOR PEACE EXISTED ON BOTH SIDES; CALLED ON BIG POWERS TO DESIST FROM PURSUING ARMS RACE IN ME; THOUGHT FULL IMPLEMENTATION OF RES 242 WOULD REQUIRE INTERNATIONAL SYSTEM GUARANTEEING ALL PROVISIONS OF THAT RES; AND SAID SUCH SYSTEM SHOULD BE CREATED WITHIN UN ITSELF.

PANAMA == BOYD SAW RES AS STEP IN RIGHT DIRECTION, HOPED CEASEFIRE WOULD MINIMIZE RESULTS OF WAR AND THAT NEGOTIATIONS BETWEEN PARTIES WOULD LEAD TO JUST AND LASTING PEACE IN ME.

INDONESIA == SANI RECALLED HIS EARLIER STATEMENT SC RES 242 SHOULD BE BASIS FOR SETTLEMENT, AND SAID ONLY INTERPRETATION OF THAT RES WAS THAT THERE SHOULD FIRST BE WITHDRAWAL OF ISRAEL FROM OCCUPIED TERRITORIES BEFORE NEGOTIATIONS COULD BEGIN. IT WAS ON THAT UNDERSTANDING HE WOULD VOTE FOR PRESENT DRAFT.

PERU == PEREZ DE CUELLAR COULD NOT OBJECT TO DRAFT "DESPITE ITS OBVIOUS IMPRECISIONS" BECAUSE IT SOUGHT TO END FIGHTING AND REAFFIRMED RES 242, HE TRUSTED "APPROPRIATE AUSPICES" MENTIONED WOULD INVOLVE UN THROUGH SYG AND SC.

SUDAN == FONMIN KHALID SAID CEASEFIRE, THOUGH IMPORTANT INITIAL STEP, COULD ONLY BE PRELUDE TO PEACE, THERE COULD BE NO PEACE WITH OCCUPATION, AND PALESTINIAN REALITY COULD NOT BE IGNORED IN ANY SEARCH FOR PEACE. PEACE COULD ONLY BE FOUNDED ON BASIS UN RESSES. "UNDER APPROPRIATE AUSPICES" MEANS UN == THE BIG, THE MEDIUM AND THE SMALL, HE SAID.

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**UNCLASSIFIED**

PAGE 03 USUN N 04138 230730Z

AUSTRIA -- JANKOWITSCH STATED NEXT URGENT DEMAND AFTER CEASE-FIRE WAS CONCERTED EFFORT TO ACHIEVE PEACE, AND IMMEDIATE IMPLEMENTATION OF RES 242 IN ALL OF ITS PARTS WAS NOW CALLED FOR. HE TRUSTED UN'S WEALTH OF EXPERIENCE AND KNOWLEDGE WOULD BE DRAWN UPON IN THIS NEW SEARCH FOR PEACE; RAPID ACTION TOWARD PEACE WOULD FOLLOW WITH SUPPORT OF WORLD COMMUNITY, PARTIES INVOLVED AND PERM SC MEMBERS.

GUINEA -- CISSE SAID HER AFFIRMATIVE VOTE WAS ON BASIS GUINEA'S POSITION IN FAVOR OF PEACE AND AGAINST VIOLENCE. JOINT INITIATIVE WAS GREETED WITH RELIEF BY HER GOVT, WHICH HAS ALWAYS PLACED RESPONSIBILITY ON THE GREAT POWERS. SHE HOPED ADOPTION OF DRAFT WOULD BRING ISRAELI WITHDRAWAL FROM OCCUPIED TERRITORIES, RECOGNITION OF RIGHTS OF PALESTINIAN PEOPLE, AND NEGOTIATIONS ENVISAGED WOULD BE CARRIED ON UNDER AUSPICES OF UN.

YUGOSLAVIA -- MAJSOV NOTED CEASEFIRE LINKED WITH CALL TO START IMMEDIATE IMPLEMENTATION OF RES 242 IN ALL ITS PARTS AND THAT 242 CALLED FOR COMPLETE WITHDRAWAL BY ISRAEL FROM OCCUPIED TERRITORIES AND REITERATED PRINCIPLE OF INADMISSIBILITY OF ACQUISITION OF TERRITORY BY FORCE. PEACE AND OCCUPATION COULD NOT COEXIST, AND LEGITIMATE RIGHTS OF PALESTINIAN PEOPLE WERE AMONG FUNDAMENTAL ISSUES AT STAKE AND MUST BE RECOGNIZED AND FULFILLED, HE CONCLUDED.

SAUDI ARABIA -- BAROODY DID NOT KNOW WHAT "SECRET DEAL" HAD BEEN MADE BETWEEN KISSINGER AND BREZHNEV, AND HE ASKED WHO WOULD SAY WHETHER NEGOTIATIONS ENVISAGED IN RES SHOULD TAKE PLACE AT SAME TABLE.

AUSTRALIA -- MCINTYRE, SPEAKING AS AUSTRALIAN REP, FULLY SUPPORTED RES. UNQUOTE.  
SCALI

NOTE BY OC/TB NOT PASSED ABOVE ADDRESSEES.

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TELEGRAM

Department of State

CONFIDENTIAL 1780

3

PAGE 01 KABUL 07464 221309Z

42-S  
ACTION SS-30

INFO OCT-01 ISO=00 CCO=00 NSCE=00 SSO=00 INRE=00 NSAE=00

DODE=00 CIAE=00 USSS=00 /031 W

048451

O 221240Z OCT 73  
FM AMEMBASSY KABUL  
TO SECSTATE WASHDC IMMEDIATE 5539

D/B

CONFIDENTIAL KABUL 7464

4

EXDIS

E.O. 11652: GDS  
TAGS: PFOR, AF  
SUBJ: PRESIDENT DAOUD'S MESSAGE TO PRESIDENT NIXON

REF: KABUL 7456

ANDERSON \_\_\_\_\_  
HOLDRIDGE \_\_\_\_\_  
HORMATS \_\_\_\_\_  
JORDEN \_\_\_\_\_  
KENNEDY \_\_\_\_\_ R  
LEHMAN \_\_\_\_\_  
LEVINE \_\_\_\_\_  
NEGROPONTE \_\_\_\_\_  
ODEEN \_\_\_\_\_  
RATLIFF \_\_\_\_\_  
RONDON \_\_\_\_\_  
SAUNDERS \_\_\_\_\_  
SONNENFELDT \_\_\_\_\_  
V.I.G. \_\_\_\_\_  
VALSH \_\_\_\_\_

1. I WAS SUMMONED BY MOHAMMAD AKBAR, MFA CHIEF OF CABINET, THIS AFTERNOON AT PRESIDENT DAOUD'S DIRECTION. DAOUD WAS INQUIRING WHEN HIS PERSONAL REPRESENTATIVE, DEPONMIN WAHID ABDULLAH, WOULD BE SEEING PRESIDENT NIXON. I REPEATED TO AKBAR SUBSTANCE OF INFORMATION IN STATE 206715 AND SAID I HAD NO FURTHER WORD FROM WASHINGTON ABOUT THE APPOINTMENT.

2. AKBAR SAID HE HAD JUST LEARNED FROM NY THAT WAHID ABDULLAH WOULD BE PROCEEDING TO WASHINGTON THIS AFTERNOON, OCTOBER 22. HE SAID PRESIDENT DAOUD WAS PARTICULARLY ANXIOUS THAT HIS REPRESENTATIVE SEE PRESIDENT NIXON IN VIEW OF FACT THIS WAS FIRST SUCH CONTACT WITH USG SINCE HE HAD TAKEN OFFICE. I REPLIED THAT ALTHOUGH PRESIDENT NIXON'S SCHEDULE WAS UNDOUBTEDLY FANTASTICALLY CROWDED AT THIS MOMENT OF CRISIS, I WOULD MAKE EVERY EFFORT TO SEE WHAT COULD BE DONE.

3. THIS APPROACH AGAIN SUGGESTS THAT THERE IS MORE TO WAHID ABDULLAH'S MISSION THAT MEETS THE EYE. I AM REINFORCED IN MY BELIEF THAT WHETHER OR NOT HE IS RECEIVED BY PRESIDENT NIXON WILL BE TAKEN BY DAOUD AS AN IMPORTANT



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POLITICAL SIGNAL BEARING ON FUTURE OF US-AFGHAN RELATIONSHIP.  
ABDULLAH MAY ALSO BE CHARGED WITH SOME MESSAGE CONCERNING  
SOVIET ROLE IN THIS REGION WHICH HE HAS BEEN INSTRUCTED  
DELIVER ONLY TO PRESIDENT NIXON. FOR THESE REASONS, I URGE  
THAT EVERY EFFORT BE MADE TO ARRANGE AN APPOINTMENT IF THIS  
HAS NOT ALREADY BEEN ACHIEVED.  
LEWIS

NOTE BY DC/TB EXDIS CAPTION ADDED PER S/SD, MR. PERKINS.



Department of State

*WAR*  
**TELEGRAM**

SECRET 600

*Qd 22*

PAGE 01 MOSCOW 13161 220647Z

15  
ACTION SS-30

3

INFO OCT-01 ISO-00 SSO-00 CCO-00 NSCE-00 /031 W  
----- 046961  
Z 220608Z OCT 73  
FM AMEMBASSY MOSCOW  
TO AMEMBASSY AMMAN FLASH  
INFO SECSTATE WASHDC FLASH 0000.

SECRET MOSCOW 13161

EXDIS

SECTO 22

E.O. 11652: XGDS  
TAGS: OVIP (HENRY A. KISSINGER)  
SUBJECT: SECRETARY'S TRAVEL TO ISRAEL

PLEASE TRANSMIT FOLLOWING PERSONAL MESSAGE FROM SECRETARY  
TO KING HUSSEIN.  
YOUR MAJESTY:

YOU HAVE ALREADY BEEN FULLY INFORMED OF THE AGREEMENT  
ACHIEVED HERE IN MOSCOW. WE HAVE NOW SUBMITTED THE SECURITY  
COUNCIL RESOLUTION CALLING FOR A CEASEFIRE AND THE BEGINNING OF  
TALKS ON A FUNDAMENTAL SETTLEMENT.

IN THE SPIRIT OF OUR CLOSE AND INTIMATE FRIENDSHIP I WANT  
TO INFORM YOU IMMEDIATELY THAT I AM LEAVING IN THE NEXT FEW  
HOURS FOR ISRAEL. THE PURPOSE OF THIS TRIP IS TO ASSURE THAT  
THERE WILL BE FULL IMPLEMENTATION OF THE SECURITY COUNCIL  
RESOLUTION.

HENRY A. KISSINGER  
KISSINGER

NIXON PRESIDENTIAL MATERIALS PROJECT  
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W.S.

22 Oct  
oil

PRIORITY  
FSA698RAA412  
DE RUE SRA #4651 2950920  
P 220800Z OCT 73  
FM AMEMBASSY J100A

TO SECSTATE WASHDC PRIORITY 5/60

INFO AMEMBASSY BONN PRIORITY 0195  
AMEMBASSY THE HAGUE PRIORITY 0060  
AMEMBASSY BEIRUT PRIORITY 4647  
AMEMBASSY MOSCOW PRIORITY 0092  
AMEMBASSY TOKYO PRIORITY 0076  
AMEMBASSY LUNDEN PRIORITY 2690  
AMEMBASSY PARIS PRIORITY 0835  
USMISSION DECD PARTS PRIORITY

CONFIDENTIAL JINDA 4651

EXODUS

F.O.: 11652: GDS  
TAGS: ENRG, XT, XF, SA, EEC  
SUBJ: REACTION OF EEC EMBASSIES TO SAUDI USE OF OIL  
WEAPON  
REF: (A) J100A 4548; (B) STATE 208337 (NUTAL);  
(C) ST/IE 207816

(C) STATE 207815  
SUMMARY: GERMAN CHARGE (PROTECT) IS RECOMMENDING THAT GERMANS PUBLICLY SUPPORT SG 242 IMPLEMENTATION TO FORESTALL POSSIBLE SAC EMBARGO ON PETROLEUM EXPORTS TO FRG. HE POINTS OUT ARABS HAVE CLEARLY RECOGNIZED THAT ISRAEL HERE TO STAY. SAC PERIODICALLY EXTREMELY BITTER AGAINST US AND IS URGING COMMUNIST MARKET COUNTRIES TO SHOW SOME MANIFESTATION OF THEIR ATTITUDE TOWARD ME BEFORE IT IS TOO LATE. FRENCH REMAIN UNINSTRUCTED ON WHAT TO REPLY TO SAC DEMARCHE WARNING EEC THEY WILL BE MORE HARMED THAN US BY REDUCTION IN PETROLEUM. UK EMBASSY REPORTEDLY HAS RECEIVED AND TRANSMITTED SURPRISE OF HMG AT SAC THREAT AND PROTESTING CUT-BACK IN MILD LANGUAGE. END SUMMARY.

1. GERMAN CHARGE (PROTECT) IS RECOMMENDING BONN MAKE A PUBLIC ANNOUNCEMENT ADVOCATING IMMEDIATE IMPLEMENTATION OF RESOLUTION 242 TO FORESTALL SAIG'S PLACING AN EMBARGO ON OIL TO GERMANY AS A RESULT OF AMERICAN RE-SUPPLY EFFORT FROM AND THROUGH FRG. HE BELIEVED ONE OR MORE EUROPEAN LEADERS, WITHOUT IN ANY WAY CUMPLICATING THE CURRENT WASHINGTON/MOSCOW DIALOGUE, MAY

QUANDT, CIEP

PSN:914135

PAGE 01

TDR:295/10:02Z DTG:220800Z OCT 73

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\*\*\*\*\*C O N F I D E N T I A L\*\*\*\*\* COPY

FEEL IT NECESSARY TO APPROACH WASHINGTON ON BEHALF EUROPEAN RATHER THAN U.S./ISRAEL VIEW OF SC 242.

2. CHARGE HAS ALSO GIVEN US COPY OF DEMARCHE FROM SAC PRESENTED OCT 16 (REFTEL A) WHICH PRECIPITATED EEC CONSIDERATION NOW GOING ON IN COPENHAGEN OF POSSIBLE APPROACH TO U.S. IN ME AND APPROACHES BY INDIVIDUAL MEMBERS OF THE COMMON MARKET SUCH AS HAVE NOW BEEN MADE (REF B). DEMARCHE WAS BRIEF AND LOW KEY AS FOLLOWS:

QUOTE: THE KINGDOM OF SAUDI ARABIA HAS BEEN MADE DISPLEASED BECAUSE OF AMERICA'S PARTIALITY TOWARD ISRAEL AND BECAUSE ITS RESUMPTION OF SUPPLYING ISRAEL WITH ARMS WOULD HAVE A BAD EFFECT ON ALL ARAB STATES. AS A RESULT OF THIS AMERICAN PARTIALITY THE KINGDOM OF SAUDI ARABIA WILL FIND ITSELF OBLIGED TO REDUCE THE QUANTITY OF PETROLEUM WHICH WOULD CAUSE HARM TO THE STATES OF THE EUROPEAN COMMON MARKET; THEREFORE THESE STATES HAVE TO ADVISE AMERICA TO CHANGE ITS STAND OF PARTIALITY TOWARD ISRAEL BECAUSE THESE STATES WILL BE MORE HARMED THAN AMERICA BECAUSE OF THE REDUCTION OF THE QUANTITY OF PETROLEUM.  
END QUOTE.

3. CHARGE CHARACTERIZED THE PRESENTATION OF THE ORIGINAL DEMARCHE BY ACTING MINISTER OF STATE FOR FOREIGN AFFAIRS MAS'UD AS HAVING BEEN MILD. ON OCT 20, HOWEVER, AT SUBSEQUENT MEETING WITH MAS'UD, AFTER U.S. RESUPPLY EFFORTS HAD BECOME KNOWN, MAS'UD'S TONE BITTER. HE Railed AGAINST AMERICANS AND THEIR TWO BILLION DOLLAR EFFORT FOR ISRAEL WHICH THEY COULD JUSTIFY TO SAC AS RESPONSE TO SOVIETS BUT OBVIOUSLY WAS MANY TIMES GREATER IN VOLUME END QUOTE. HE URGED COMMON MARKET TO MAKE SOME ADDITIONAL QUITE MANIFESTATIONS END QUOTE OF ITS ATTITUDE TOWARDS ME CONFLICT BEFORE IT WAS TOO LATE.

4. FRENCH COUNSELOR SAID TO DCM OCT 21, THAT GDF HAD NOT YET INSTRUCTED THEM HOW TO REPLY TO FUMMINISTRY'S DEMARCHE OF OCT 16; COUNSELOR SAID, HOWEVER, THAT TONE AND DEMARCHE OF SAUDI NOTE MIGHT NOT HAVE DESIRED EFFECT ON GDF. IT WAS LIKELY, HE FELT, THAT EMBASSY WOULD RECEIVE INSTRUCTIONS TO INFORM FUMMINISTRY THAT GDF CONCERNED AND TAKEN ABACK BY SAUDI OIL CUT-BACK, ESPECIALLY IN VIEW OF NOTABLY EVEN-HANDED FRENCH ATTITUDE TOWARD ARAB/ISRAEL QUESTION. FRENCH GOVERNMENT WOULD PROBABLY ALSO POINT TO ITS REAFFIRMATION OF SC RES 242. NETHERLANDS COUNSELOR EXPRESSED CONSIDERABLE CONCERN THAT SAC MIGHT FOLLOW ALGERIA AND LIBYA IN BANNING OIL EXPORTS TO HIS COUNTRY; HE POINTED OUT THAT WHEREAS ALGERIA IMPORTS ONLY 20,000 BBLS. DAILY TO NETHERLANDS REFINERIES AND LIBYA ONLY 80,000 BBLS. DAILY, SAUDI ARABIA EXPORTS 560,000 BBLS. DAILY, AND THUS EFFECTIVELY DOMINATES NETHERLANDS' IMPORT MARKET.

5. EEC REPS HERE ARE UNDER IMPRESSION THAT JAPAN HAS NOW

PSN:014135 PAGE 02

TOR:295/10:02Z DTG:220800Z OCT 73

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RECEIVED REASSURANCES OF SPECIAL TREATMENT FROM SAG RESULT  
OF TEN-NATION ARAB APPROACH IN TOKYO AND SEEM UNAWARE OF  
JAPANESE HAVING BEEN GIVEN EARLIER WARNING BY SAG OF POSSIBLE  
CUT IN PRODUCTION (REF C). WE ARE ALSO TOLD THAT UK EMBASSY  
HAS RECEIVED INSTRUCTIONS TRANSMITTING TO SAG HMG'S CONCERN  
AT THREAT AND PROTESTING IN MILD LANGUAGE OVERALL CUTBACK IN  
OIL PRODUCTION.

AKINS

BT

PSN#014139 PAGE 03 OF 03 TDR:295/10:02Z DTG:220800Z UCT 73

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第十一章

卷之三

新編中華書局影印

22 Oct

FLASH  
SUP260P  
049311 ESAR92 CCY TEXT  
DE RUESKG #5631 2951650  
Z 221645Z OCT 73  
FM AMEMBASSY AMMAN  
T URUEHC/SICSTATE WASHDC FLASH 9809  
RUFSAI/AMEMBASSY TEL AVIV FLASH 5562  
PUEHDT/USUN FLASH 2644  
PUESR/USINT CIIRD IMMEDIATE 2529  
PUESR/AMEMBASSY DTIRUT IMMEDIATE 7384  
RUDTC/AMEMBASSY LONDON IMMEDIATE 2709  
RUFSAI/ANLBASSY JIDDA IMMEDIATE 2413

SECRET ALL AM 3635

EXDIS  
C O R R E C T E D C U P Y (TEXT)  
E.D. 11652: XDIS  
TAGS: DGEN  
SUBJECT: CLASE - ETRE

I. HAVE JUST TALKED TO KING, URGING HIM TO ACCEPT CEASE-FIRE COMPLETELY IN SYRIA AND IN JORDAN. HIS PRESENT POSITION IS THAT AT 1900 (ONE HOUR FROM NOW) JORDAN ANNOUNCES THAT IS ACCEPTS 50 RESOLUTION AND CEASE-FIRE IN JORDAN AND THAT SO FAR AS ITS FORCES IN SYRIA ARE CONCERNED THEY ARE UNDER SYRIAN COMMAND. I ARGUED LONG WITH KING THAT THIS IS NOT ACCEPTABLE; WHAT HE IS DOING IS LETTING HIS POLICY BE DETERMINED BY SYRIA WHICH, IN TURN COULD BE BASING ITS POLICY IN (A) NON-ACCEPTANCE IN PAST OF 242 AND (2) PRESENCE OF IRANI FORCES. IT WOULD BE IRONIC AND NON-UNDERSTANDABLE IN HISTORY FOR JORDAN TO ENTER SYRIA WITH ITS FORCES IN ORDER TO THwart IRAQIS AND THEN HAVE ITS POLICY UN ME PEACE DETERMINED BY THOSE IRAQIS. I ALSO SAID THAT I UNDERSTOOD THAT MILITARY PLANS OF SYRIA'S CALLED FOR SYRIAN-IRAQI-JORDANIAN ATTACK AT DAWN. SAID JORDANIAN PARTICIPATION IN SUCH ATTACK, A FEW HOURS AFTER CEASE-FIRE, COULD BE DISASTER FOR US ALL.

2. I ASKED KING TO PHONE ASSAD ONCE MORE AND TRY TO GET BETTER UNDERSTANDING FROM HIM. SAID I ASSUMED THAT SOVIETS IN TOUCH WITH ASSAD IN AS MUCH AS SADAT HAS ALREADY ANNOUNCED THAT SOVIETS HAD CONTACTED HIM. SEEMED TO ME THAT ASSAD OWNED KING SOME INFO.

[COMMENT](#) [ANSWER THIS](#) [ANSWER THAT](#)

SCHWARTZ, QUANT, LL

PSN:014575 PAGE 01

TDR:295/18:222 DTG:221645Z OCT 73

— 5 —

SECRET

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3. CANNOT TELL WHAT EFFECT THIS HAD. KING (AND LATER  
MASSAN) TOOK IT ALL IN. THEY BOTH FEEL LIKE PAWNS IN AN  
IMMENSELY LARGE CHESS GAME WHERE NO ONE HAS TOLD THEM WHAT  
THE RULES ARE.

4. I SUSPECT KING WILL DO NOTHING AT THIS MOMENT BUT AWAIT  
SYRIAN GOVERNMENT'S ANNOUNCEMENT. HE SUGGESTED WE GET IN  
TOUCH LATER THIS EVENING.

5. AS I LEFT, I RE-ITERATED ONE POINT: FOR GOD'S SAKE,  
DO NOT LET YOUR ARMY GET INTO A FRUITLESS ATTACK TOMORROW  
MORNING AND HAVE THE WRATH OF THE WORLD DESCEND ON YOU.

BROWN

BT

PSN:014575 PAGE 02 OF 02 TOR:295/18:22Z DTG:1221645Z OCT 73

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LSPNET

\*\*\*\*\* SECRET \*\*\*\*\* COPY

Wor

22 Oct 1973

FLASH  
ESEA924  
DE RUESKG #5640 2952015  
Z 222010Z OCT 73  
FM AMEMBASSY AMMAN

TO SECSTATE WASHDC FLASH 9812  
AMEMBASSY LONDON FLASH 2712  
USUN FLASH 2647  
AMEMBASSY TEL AVIV FLASH 5565

S E C R E T AMMAN 5640

EXDIS  
E.O. 11652: XGDS.  
TAGS: OGEN  
SUBJECT: RELEASE-FIRE  
REF: AMMAN 5639

1. HAVE TALKED TO KING AGAIN SINCE REFTEL SENT. TOLD HIM THAT OUT ISSUE IS THAT UN HAS CALLED FOR CEASE-FIRE AND JORDAN SHOULD NOT BE IN VIOLATION. HE SAYS THAT, WITH GOD'S WILL, IT WILL NOT BE. THIS IS PIUS HOPE AND NOT COMMITMENT. HE SAYS HE IS TRAPPED BY SYRIANS. HE HEARD THAT KOSYGIN IS IN DAMASCUS. HE HOPES THIS IS TRUE AND THAT OTE THEIR MR K. UNOTE IS TELLING THE SYRIANS HOW TO BEHAVE.

BROWN  
BT

SCOWCROFT, LL

PSN:014695 PAGE 01 OF 01 TDR:295/20:34Z DTG:222010Z OCT 73

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WON  
220A

\*\*\*\*\*C O N F I D E N T I A L \*\*\*\*\* COPY

PRIORITY

DE RUEHC #9867 2952137  
DTG 222059Z OCT 73  
FM SECSTATE WASHDC

T0 ALL DIPLOMATIC POSTS PRIORITY

C O N F I D E N T I A L STATE 208667

REF ID: H0521 GDS  
TAGS: XX

SUBJ: ALLEGATIONS OF U.S. INVOLVEMENT IN ARAB-ISRAELI WAR  
REF: (A) 11047 4840 (HOTAL); (B) KUWAIT 3835 (HOTAL)

1. IN PAST FEW DAYS FOLLOWING ALLEGATIONS CONCERNING U.S. INVOLVEMENT IN ARAB-ISRAELI WAR HAVE BEEN MADE BY VARIOUS ARAB SOURCES:

(A) REPORT BY SAUDI MINISTER NAZIR (REF A) THAT USAF IS FLYING C-5A AIRCRAFT DIRECTLY INTO AIRFIELDS IN SINAI.  
(D) CHARGE BY GHORBAL, PRESS SECRETARY TO PRESIDENT SADAT, AT BRIEFING FOR FOREIGN NEWSMEN IN EGYPT, THAT "U.S. FLEW 34 PHANTOM JET FIGHTER-BOMBERS STRAIGHT TO HI AS-SHAQ, AS REPORTED BY UPI.

(C) REPORT BROADCAST IN KUWAIT (REF B) THAT U.S. COMMANDER IN GERMANY STATED U.S. FORCES MIGHT BE SENT TO ISRAEL.

(D) CAIRO VOICE OF ARABS ALLEGATIONS THAT "ALL CORRESPONDENTS CONFIRM AMERICANS ARE ACTIVELY PARTICIPATING WITH ISRAELI FORCES" (FBIS).

2. THERE IS NO BASIS IN FACT TO ALLEGATIONS OF U.S. FLIGHTS TO DESTINATIONS IN SINAI (PER PARA 1 A AND B). CINCPER DID NOT AUTHORIZE STATEMENT OF ANY KIND ALONG LINES ALLEGATION (PARA 1C). THE U.S. DOES NOT HAVE ANY AMERICAN MILITARY PERSONNEL OR ANY OF ITS FORCES INVOLVED IN THE PRESENT FIGHTING IN THE MIDDLE EAST (PARA 1D).

3. IF YOU FEEL THAT ANY OF THESE ALLEGATIONS ARE GAINING

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CURRENCY LOCALLY, YOU HAVE AUTHORITY TO APPROACH FIRST  
GOVERNMENT WITH DENIAL OR ISSUE OTHER DENIALS AS  
APPROPRIATE. RUSH

BT

PSN:014764 PAGE 02 OF 02 TDR:295/21:54Z DTG:222059Z UCT 73

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S E C R E T

中華書局影印

Wm  
22 Oct  
J.W.

FLASH  
ESA928K6A243  
DE RUESKG #5641 2952100  
Z 222048Z OCT 73 ZFF-6  
FM AMEMBASSY AMMAN

TO SECSTATE WASHDC FLASH 9813

INFO USMISSION USUN NY FLASH 2648  
AMBASSY TEL AVIV FLASH 5566  
AMBASSY LONDON FLASH 2713

SECRET AHMAN 5641

EXDIS  
E.D. 11652: XGUS  
TAGS: OGEN  
SUBJ: CEASE-FIRE

1. KING JUST PHONED AT 1030 LOCAL TO SAY HE HAD JUST TALKED TO ASSAD. HE TOLD ASSAD THAT SUPER POWERS HAD WARNED HIM THAT ANY ACTION TOMORROW WOULD BE IN VIOLATION OF CEASE-FIRE. ASSAD SAID HE WOULD GO BACK TO HIS GROUP AND DISCUSS THIS.

2. I ASKED KING IF THIS MEANT THAT ASSAD STILL HAS NOT ACCEPTED  
CEASE-FIRE FORMALLY. HE SAID THIS IS THE FACT BUT HE THINKS  
HE IS MOVING IN THE RIGHT DIRECTION. BROWN  
BT

**REVIEWED COMMENT**

**SCOMINOFF-QUANTUM**

PSN:014719 PAGE 01 OF 02 TDR:295/2L104Z UTC:222048Z OCT 73

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— ○ ○ War

10/22

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DE RUEADT 7411 2950400  
D 220335Z OCT 73 ZEE  
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TU SECSTATE WASHDC NIACT IMMEDIATE 403

INFO ALL DIPLOMATIC POSTS IMMEDIATE  
AMEMBASSY AMMAN NIACT IMMEDIATE 3657  
AMEMBASSY BEIRUT NIACT IMMEDIATE 4471  
AMEMBASSY TEL AVIV NIACT IMMEDIATE 4250  
AMEMBASSY LONDON NIACT IMMEDIATE 3157  
AMEMBASSY PARIS NIACT IMMEDIATE 4252  
USINT CAIRO NIACT IMMEDIATE 3511  
AMCONGEN JERUSALEM NIACT IMMEDIATE 2069

UNCLAS USUN 4118

F.O. 11652: NA  
TAGS: PEND, UNCG, NF  
SUBJ: US STATE IN SC MEETING IN RE  
FOLLOWING IS TEXT OF AMB. SCALI'S STATEMENT TO  
SECURITY COUNCIL OCT. 24 FOLLOWING SUBMISSION OF  
DRAFT RESOLUTION REPORTED SEPTEL.

BEGIN TEXT

MR. PRESIDENT

THE UNITED STATES, TOGETHER WITH THE USSR, HAS CALLED FOR  
THIS MEETING OF THE SECURITY COUNCIL WITH ONE PURPOSE: TO FURTHER  
TO TAKE JOINT ACTION AND TO PRESENT A JOINT PROPOSITION TO THE  
COUNCIL WHOSE AIM IS TO BRING AN IMMEDIATE CEASEFIRE IN PLACE  
AND TO BEGIN PROMPTLY NEGOTIATIONS BETWEEN THE PARTIES UNDER  
APPROPRIATE AUSPICES LOOKING TOWARDS A JUST AND DURABLE PEACE  
BASED ON THE NOVEMBER 1967 SECURITY COUNCIL RESOLUTION.

AS THE MEMBERS OF THIS COUNCIL KNOW, THE TRAGIC FIGHTING  
OVER THE PAST 17 DAYS HAS BEEN BOTH FURIOUS AND COSTLY. WE  
BELIEVE THAT THE PROLONGATION OF THE WAR IS NOT IN THE INTERESTS  
OF THE PARTIES OR THE PEOPLES IN THE AREA, AND ITS CONTINUANCE  
CARRIES GRAVE RISKS FOR THE PEACE OF THE WORLD. BECAUSE OF  
THIS, PRESIDENT NIXON AGREED THAT SECRETARY KISSINGER SHOULD FLY  
TO MOSCOW, IN RESPONSE TO AN INVITATION OF SECRETARY GENERAL  
BREZHNEV. AS A RESULT OF THESE DISCUSSIONS THE COUNCIL HAS  
BEFORE IT THE RESOLUTION AGREED JOINTLY BY THE US AND THE SOVIET  
GOVERNMENTS ON WHICH BOTH OUR GOVERNMENTS REQUEST IMMEDIATE

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ACTION ON THE PART OF THE SECURITY COUNCIL. THE RESOLUTION HAS ALREADY BEEN CIRCULATED TO THE MEMBERS OF THE COUNCIL.

LET ME MAKE A FEW BRIEF REMARKS REGARDING THE THREE SHORT PARAGRAPHS OF THE RESOLUTION, FOR THEY ALL STAND CLEARLY IN THEIR OWN WORDS AND SPEAK FOR THEMSELVES.

THE FIRST PARAGRAPH CALLS FOR AN IMMEDIATE CEASEFIRE. IN OUR VIEW, AS WELL AS THAT OF THE SOVIET UNION, THIS APPLIES NOT ONLY TO THE PARTIES DIRECTLY CONCERNED BUT ALSO TO THOSE WHO HAVE JOINED IN THE FIGHTING BY SENDING UNITS. THIS PARAGRAPH CALLS FOR THE STOPPING OF FIGHTING IN THE POSITIONS PRESENTLY OCCUPIED BY THE TWO SIDES. WE BELIEVE THAT 12 HOURS SHOULD ALLOW AMPLE TIME TO ACHIEVE THE PRACTICAL IMPLEMENTATION OF THIS PARAGRAPH.

THE SECOND PARAGRAPH CALLS FOR THE IMPLEMENTATION OF THE SECURITY COUNCIL RESOLUTION IN ALL OF ITS PARTS AFTER THE CEASEFIRE. THE MEMBERS OF THIS COUNCIL AS WELL AS THE PARTIES CONCERNED ARE FULLY FAMILIAR WITH SECURITY COUNCIL RESOLUTION 242 AND IT NEEDS NO ELABORATION HERE. THIS PARAGRAPH IS LINKED TO PARAGRAPH 3 WHICH CALLS FOR THE IMMEDIATE BEGINNING OF NEGOTIATIONS BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST. WE BELIEVE THAT FROM THE TRAGIC EVENTS OF THE PAST SEVENTEEN DAYS THERE MUST BE A NEW RESOLVE, A NEW ATTEMPT TO REMOVE THE FUNDAMENTAL CAUSES THAT HAVE BROUGHT WAR TO THE MIDDLE EAST SO FREQUENTLY AND SO TRAGICALLY. ANOTHER RESOLVE BETWEEN TWO WARS IS JUST NOT GOOD ENOUGH. AND FOR OUR PART, BOTH THE UNITED STATES AND THE SOVIET UNION ARE READY TO MAKE OUR JOINT GOOD OFFICES AVAILABLE TO THE PARTIES AS A MEANS TO FACILITATE THE NEGOTIATING PROCESS.

FINALLY, I WANT TO REPORT TO THE COUNCIL THAT BOTH THE SOVIET UNION AND THE UNITED STATES BELIEVE THAT THERE SHOULD BE AN IMMEDIATE EXCHANGE OF PRISONERS OF WAR.

MR. PRESIDENT, WE BELIEVE THIS IS AN HISTORIC MOMENT FOR THE COUNCIL. WE BELIEVE THAT THIS COUNCIL, IN EXERCISING ITS PRIMARY RESPONSIBILITY IN THE FIELD OF PEACE AND SECURITY, CAN MAKE A MAJOR CONTRIBUTION TO THIS END BY ADOPTING THIS RESOLUTION PROMPTLY. END TEXT:

SCALI

BT



**S N O D S N O D**

W.H. —  
ate TELEGRAPH

**SECRET**

Z 221823Z OCT 73 ZFF6  
FM SECSTATE WASHDC  
TO RUESKG/AMEMBASSY AMMAN FLASH 4989  
INFO RUDTC/AMEMBASSY LONDON FLASH FLASH 8554  
RUEHDT/USMISSION USUN NEW YORK IMMEDIATE 4028  
RUESAD/AMEMBASSY TEL AVIV NIACT IMMEDIATE 8126  
BT  
S E C R E T STATE 208864

6326 Q

NODIS  
TOSEC 85  
  
E.O. 11652 XGDS  
TAGS: ME, JO, SY  
SUBJ: JORDANIAN FORCE IN SYRIA

1. WE WERE ON POINT OF SENDING YOU INSTRUCTIONS TO APPROACH KING WHEN REFTEL ARRIVED, YOU MADE PRECISELY POINTS WE HAD IN MIND.
2. WE THINK IT WILL BE GOOD IDEA TO KEEP PRESSURE ON KING. IF HE FEELS IT ESSENTIAL LEAVES HIS FORCES IN PLACE, WE THINK IT WOULD BE GOOD IDEA TO SUGGEST, IF YOU CONCUR, THAT KING COULD PASS HIS ASSURANCES TO ISRAELIS THAT HIS FORCES WILL ADOPT STRICTLY DEFENSIVE POSTURE IF SYRIANS DECIDE CONTINUE FIGHT. RUSH

DRAFTED BY:  
NEA:EGY:MSTERNER:MTB

APPROVED BY:  
NEA:RPDAVIES

**CLEARANCES:**  
**S/S-0:PPSARROS**

SECRET

NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRETARY

*War*

*22 Oct*

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ESA858  
DE RUESUR #3206 2951425  
D 221410Z OCT 73  
FM USINT CAIRO

TU SECSTATE WASHDC NIACI IMMEDIATE 4094

INFO AMEMBASSY AMMAN NIACI IMMEDIATE 2721  
AMEMBASSY BEIRUT NIACI IMMEDIATE 3586  
AMEMBASSY MOSCOW NIACI IMMEDIATE 1576  
AMEMBASSY TEL AVIV NIACI IMMEDIATE 3380  
USMISSION USUN NEW YORK NIACI IMMEDIATE 2242

UNCLAS CAIRO 3206

E.O. 11652: N/A  
TACS/ PFOR EG IS  
SUBJECT: EGYPTIAN ACCEPTANCE OF CEASEFIRE

1. EGYPT HAS ANNOUNCED ACCEPTANCE OF CEASEFIRE AS /  
STIPULATED BY SECURITY COUNCIL EARLY THIS MORNING. ACCEPT-  
ANCE IS CONDITIONAL ON ISRAELI COMMITMENT TO CEASEFIRE.

2. FOLLOWING IS TEXT OF ANNOUNCEMENT BROADCAST BY CAIRO  
RADIO AT 1430 LOCAL TIME OCTOBER 22:

"PRESIDENT SADAT HAS CAREFULLY STUDIED THE SECURITY  
COUNCIL RESOLUTION ADOPTED THIS MORNING. THIS CALLS FOR  
A CEASEFIRE WITHIN 12 HOURS; THE IMMEDIATE AND FULL IM-  
PLEMENTATION OF THE SECURITY COUNCIL RESOLUTION OF NOVEM-  
BER 22, 1967; AND THE HOLDING OF PEACE TALKS WITHIN THE  
FRAMEWORK OF THE SECURITY COUNCIL, TO BE ATTENDED BY ALL  
CONCEKED PARTIES, AS WELL AS THOSE INTERESTED." ] ?

"PRESIDENT SADAT, WHO HAS STUDIED WITH EXTREME CARE  
THE DETAILS OF THE SECURITY COUNCIL TALKS, MADE THE FOL-  
LOWING OBSERVATIONS:

"1. THE DRAFT RESOLUTION SUBMITTED TO THE SECURITY  
COUNCIL WAS PRESENTED BY THE TWO SUPER-POWER AFTER IN-  
TENSIVE CONTACTS HELD AT THE HIGHEST LEVEL BETWEEN THEM, /  
AND ON THE BASIS OF THE SPECIAL RESPONSIBILITY THEY  
SHOULD WITH REGARD TO THE CURRENT INTERNATIONAL CON-  
DITIONS.

"2. THE SECURITY COUNCIL APPROVED THE DRAFT RESULU-  
TION WITHOUT THE OBJECTION OF ANY OF ITS MEMBERS.

\* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \* \*

SCOWCROFT, QUANDT, LL

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TDR:295/15:09Z

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"3. DISCUSSIONS WERE OF GREAT IMPORTANCE AND CAST NECESSARY ILLUMINATION ON THEIR MEANING. THE OBSERVATIONS OF FRANCE AND INDIA WERE IMPORTANT, AND THERE WERE SIGNIFICANT CONSIDERATIONS DURING THE STUDY OF THE MATTER. THESE CONSIDERATIONS INCLUDED THE FOLLOWING:

"A. THE PEACE PLAN OFFERED BY SADAT TO THE NATION AND THE WORLD IN HIS SPEECH ADDRESSED TO THE PEOPLES ASSEMBLY AND THE CENTRAL COMMITTEE ON OCTOBER 16, 1973. THIS MADE TOTAL WITHDRAWAL THE ABSOLUTE BASIS FOR ANY POLITICAL ACTION.

"B. THE TALKS BETWEEN SADAT AND KOSYGIN, WHO VISITED CAIRO BETWEEN OCTOBER 16 AND 19, 1973. THIS VISIT GAVE BOTH THE CHANCE TO HOLD FIVE JOINT WORKING MEETINGS.

"C. THE ASSURANCES WHICH PRESIDENT SADAT RECEIVED FROM BREZHNEV, WHICH WERE PRESENTED TO HIM BY THE SOVIET AMBASSADOR IN CAIRO IN A SPECIAL MESSAGE WHICH THE PRESIDENT RECEIVED ON OCTOBER 21, 1973.

"D. THE CONTACTS WHICH WERE HELD WITH A NUMBER OF ARAB CAPITALS DIRECTLY INTERESTED IN THE BATTLE.

"PRESIDENT ANWAR SADAT IS OF THE OPINION THAT THE SOLID BASE WHICH CHANGED THE WHOLE NATURE AND CIRCUMSTANCES OF THE MIDDLE EAST CRISIS HAS BEEN STRENGTHENED BY THE GREAT AND GLORIOUS ACTION CARRIED OUT BY THE ARMED FORCES. IT WAS ONLY THIS GLORIOUS ACTION WHICH BROKE THE STALEMATED CRISIS; CHANGED THE FAIT ACCOMPLI; CHANGED THE WHOLE POLITICAL MAP OF THE MIDDLE EAST; AND ENDED FOREVER THE ARROGANCE OF POWER WHICH THE ISRAELI ENEMY EXERCISED. THEREUPON, AND UPON THIS BASIS, PRESIDENT SADAT, IN HIS CAPACITY AS SUPREME COMMANDER, HAS GIVEN HIS ORDER TO THE GENERAL COMMAND TO OBSERVE THE CEASEFIRE AT THE TIME FIXED BY THE SECURITY COUNCIL, PROVIDED THAT THE ENEMY COMMITS HIMSELF TO THIS.

"IN ADOPTING THIS DECISION ON HIS HISTORICAL RESPONSIBILITY, PRESIDENT SADAT CONSIDERS THAT THE BIGGEST AND MOST IMPORTANT CREDIT AT THIS DECISIVE STAGE OF OUR NATIONAL AND EGYPTIAN STRUGGLE IS DUE TO THE STEADFASTNESS OF THE ARAB NATION; THE DEEP CONSCIOUSNESS OF ITS PEOPLES; AND BEFORE ALL, TO THE HEROISM OF THE MEN WHO TOOK UP THE CHALLENGE OF FIRE AND BLOOD IN THE BATTLEFIELD."

SMITH  
BT

*g. interpretation*

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S E C R E T

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FLASH  
LBN852  
DE RUUTC #2249 2950853  
Z 220851Z OCT 73 ZFF 4  
FM AMEMBASSY L'INDIEN

TU AMEMBASSY TEL AVIV FLASH 1339  
AMCONSUL JERUSALEM FLASH 0390  
SECSTATE WASHDC FLASH 4988

S E C R E T LUNDIN 12249

EXDIS  
FOR THE SECRETARY FROM THE AMBASSADOR  
E.O. 11652: XGDS-1  
TAGS: DVIP (HENRY A. KISSINGER)  
SUBJECT: SECRETARY'S TRAVEL  
REF:MOSCOW 13167

Wor  
22 Oct

1. SIR ALEC LOOKING FORWARD TO SEEING YOU AT AIRPORT AT 2300 TONIGHT. PLANS FOR MEETING REMAIN SAME AS ARRANGED FOR EARLIER TODAY.
2. SIR ALEC'S OFFICE HAS JUST BEEN IN TOUCH WITH US AGAIN TO SAY THAT SIR ALEC WILL BE MAKING STATEMENT THIS AFTERNOON IN HOUSE OF COMMONS RE CEASE FIRE AND REPUBLIC. IT IS ANTICIPATED THAT SIR ALEC WILL WISH TO MENTION CONSULTATIONS IN WHICH UK GOVT HAS ENGAGED WITH OTHER GOVTS AND THAT HE WILL PROBABLY WISH TO SAY THAT HE IS LOOKING FORWARD TO BRIEF MEETING WITH SECRETARY DURING HIS STOPOVER IN LONDON TONIGHT. BRITISH WOULD APPRECIATE YOUR CONCURRENCE. WE WILL NEED INFORM THEM BY 1430 LONDON TIME (1330 GMT).

3. REQUEST ALSO PRESS GUIDANCE. WILL SECRETARY WISH TO  
MAKE STATEMENT TO PRESS AT AIRPORT?

4. WE ARE ASSUMING SECRETARY PLANS TO CONTINUE FLIGHT  
TO WASHINGTON AFTER MEETING WITH SIR ALEC AND REFUGING.  
IS THIS CORRECT?

IS THIS C  
ANNENBERG  
BT

SCOWCROFT, LL

PSN:014362 PAGE 01 UF 01 TOR:295/14:26Z DTG:220851Z UCT 73

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SECRET

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中華書局影印  
S. I. C. H. I. T. 中華書局影印  
C. P. Y.

FLASH  
ESA638  
DL RUE SKG #5628 2950720  
Z 220715Z OCT 73  
FM AMEMBASSY ABMAN

TU SECSTATE WASHDC FLASH 9806

INFO AMEMBASSY MOSCOW FLASH 0438  
AMEMBASSY TEL AVIV FLASH 5500

SECRET TANIAH 5028

EXDIS  
E.O. 11652: GDS  
TAGS: OVIP (HENRY KISSINGER)  
SUBJECT: SECRETARY'S TRAVEL TO ISRAEL  
REF: MOSCOW 13161

1. SECRETARY'S MESSAGE PASSED TO PM ZAID RIFAI AT  
0900 LOCAL.

2. KIFAI SAYS THAT US AND USSR MUST HAVE AGREED ON A COMMON INTERPRETATION OF 242 AND HOPES THAT CONCERNED PARTIES SUCH AS JORDAN WILL BE BRIEFED ON THIS SOONEST.

18

Wor  
22 Oct  
Jordan

©SCDWCRDFT,LLC

PSN:014360 PAGE 01 UF 01 TOR:295/14:24Z DTG:220715Z OCT 73

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PRIORITY /ROUTINE  
ESA838ADA230  
DE RUESAD #8467 2951310  
P R 221228Z OCT 73  
FM AMEMBASSY TEL AVIV

TO USINFO WASHDC PRIORITY  
SECSTATE WASHDC PRIORITY 0231

INFO USINT ALGIERS 0751  
AMEMBASSY AMMAN 6459  
AMEMBASSY BEIRUT 5010  
USINT CAIRO 3509  
USMISSION USUN NEW YORK 3900  
AMEMBASSY ROME 1145  
AMEMBASSY MOSCOW 1179  
AMEMBASSY TRIPOLI 0839  
AMEMBASSY TUNIS 0786  
AMCONSUL JERUSALEM 4994  
DIA WASHDC

UNCLAS TEL AVIV 8467

USIAC  
USINFO FOR IOR/M, TPS, IBS, INF  
BEIRUT FOR VUA AND RAPA  
RUME FOR VUA  
END 11652: N/A  
SUBJ: MEDIA REACTION - PRESS REVIEW OCTOBER 22

1. RADIO NEWSCASTS AND AFTERNOON PRESS HIGHLIGHT UNANIMOUS ACCEPTANCE OF US-USSR CEASEFIRE RESOLUTION EMPHASIZING ISRAEL'S CONDITIONS THAT PRINCIPLE OF MUTUALITY BE OBSERVED AND ISRAEL'S INSISTENCE ON POW EXCHANGE BEFORE CEASEFIRE BECOMES EFFECTIVE. AFTERNOON PRESS WARNS THAT US-USSR CEASEFIRE RESOLUTION MIGHT BECOME TRAP FOR ISRAEL. MORNING PRESS COMMENTARIES, WRITTEN BEFORE PASSING OF UN RESOLUTION, TALK ABOUT: (A) ISRAEL'S DILEMMA WHETHER IT CAN TAKE RISK AND ACCEPT PEACE BASED ON SIGNIFICANT TERRITORIAL CONCESSION; (B) PRESIDENT NIXON AND KISSINGER'S APPROACH CALLS FOR NEGOTIATIONS WITH SOVIETS AND ARABS NOT FROM POSITION OF WEAKNESS; (C) USSR, REALIZING OUTCOME OF BATTLE, DECIDED TO EXPLOIT SITUATION TO STRENGTHEN ANTI-AMERICAN COALITION IN MIDDLE EAST; AND (D) ISRAEL SHOULD BRING ABOUT

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MILITARY DECISIONS ON FRONTS WITHOUT REGARDING ENEMY. MILITARY ANALYST TALK ABOUT FAVORABLE CONDITIONS ON SOUTHERN FRONT. HAARETZ (ARIEL) SAYS THOUSANDS OF TERRORISTS ARE OPERATING AGAINST ISRAEL FROM SOUTH LEBANON. COMMENTATORS CONCERNED LEST "NEW LEGISLATIVE CRISIS" OVER WATERGATE DIVERTS PRESIDENT NIXON'S ATTENTION FROM MIDDLE EAST.

2. CEASEFIRE: (A) MAARIV (INDEPENDENT) (SEGEV FROM WASHINGTON) WRITES: "THIS VAGUE DRAFTING OF CLAUSE 3 (OF DRAFT RESOLUTION) WHICH CALLS FOR NEGOTIATIONS BETWEEN THE PARTIES "UNDER APPROPRIATE AUSPICES"---IT HAS BEEN LEARNED FROM RELIABLE SOURCES--THAT THE INTENTION IS (TO HOLD NEGOTIATIONS) UNDER THE JOINT AUSPICES OF THE US AND THE USSR AND NOT THE ENTIRE UN SECURITY COUNCIL... THE SOURCES SAY THAT THIS HAS BEEN AGREED UPON BETWEEN KISSINGER AND BREZHNEV BUT IN ORDER NOT TO GIVE RISE TO OPPOSITION AT THE SECURITY COUNCIL THE DRAFTING WAS PURPOSELY MADE IN A VAGUE MANNER."

(B) MAARIV (SCHNEIDER) WRITES: "THERE IS A NATURAL TENDENCY TO RESPOND TO A CEASEFIRE RESOLUTION THAT IS SUBMITTED BY THE TWO SUPERPOWERS... THE TIMING OF THIS RESOLUTION DICTATES CAUTIOUS HANDLING (BY ISRAEL)...THE RESOLUTION MIGHT BECOME A TRAP FOR ISRAEL...IT IS MEANT TO SAVE THE EGYPTIAN ARMY FROM UNAVOIDABLE DEFEAT, WHICH HAS BECOME ONLY A QUESTION OF DAYS..."

(C) MAARIV EDITORIAL ACKNOWLEDGES THAT "TERRITORIALLY" ISRAEL HAS COME OUT OF THE BATTLE WITH SIGNIFICANT GAINS. HOWEVER EDITOR RECALLS ISRAEL'S EXPERIENCE WITH ARABS ON PAST CEASEFIRE AGREEMENTS AND WARNS THAT ARABS MIGHT TAKE ADVANTAGE OF CEASEFIRE TO GET READY FOR A NEW ROUND.

(D) MAARIV COMMENTATOR SAYS: "THE US-USSR PROPOSAL... HASTILY CONCLUDED... IS AN ATTEMPT TO BECLOUD ISRAEL'S MILITARY VICTORY, IN ORDER TO SAVE EGYPT FROM A MILITARY-POLITICAL DEFEAT (AND WITH IT TO SAVE MOSCOW)... AS WELL AS AN ATTEMPT TO LEAVE LARGE TERRITORIES WITH EGYPT... EAST OF THE CANAL AS A PRIZE FOR THEIR BELLIGERENCY, A CEASEFIRE, UNDER THE PROPOSED CONDITIONS, MEANS THAT SADAT CAN CLAIMS THAT THANKS TO THE WAR HE INITIATED AND LOST MILITARILY.... HE CAME OUT POLITICALLY WITH HIS HANDS ON TOP... (THAT HE MANGED) TO FORCE THE SUPERPOWERS TO ACT JOINTLY AND URGENTLY TO FIND A HALF-COMPULSORY SOLUTION IN OUR REGION..."

(E) YEDIDOT AHARONOT (GUINEY) REMARKS: "THERE IS NO DOUBT THAT IF CAIRO ACCEPTS THE CEASEFIRE AS SUCH, IT WILL COME UNDER HARD CRITICISM FROM SYRIA AND OTHER ARAB COUNTRIES, WHO STRICTLY OPPOSE ANY ARRANGEMENT WITH ISRZEL... FOR ISRAEL TOO, THE ACCEPTANCE OF THE US-USSR PROPOSAL IS A BITTER PILL... NOT BECAUSE OF THE CEASEFIRE PROPOSAL... BUT BECAUSE OF THE TIMING OF THE PROPOSAL... SINCE EACH ADDITIONAL DAY (OF WAR) WOULD HAVE MADE IT POSSIBLE FOR THE IDF TO EXPAND THE TERRITORIES UNDER ITS CONTROL... WE HAVE KNOWN FROM THE

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BEGINNING THAT THE CEASEFIRE WILL COME BEFORE THE IDF MANAGES TO LIQUIDATE THE EGYPTIAN FORCES EAST OF THE CANAL... ONE IMPORTANT COMPENSATION (FOR ISRAEL) IS THE BRIDGEHEAD WHICH WE MANAGED TO LAY WEST OF THE CANAL.... ANOTHER COMPENSATION WOULD BE THAT NO ADDITIONAL NAMES WOULD BE ADDED TO THE LONG LIST OF CASUALTIES..." ✓

(F) YEDIOT AHARONOT (IND) EDITORIALIZES: "IT SEEMS THAT THE AGREEMENT... ACHIEVED THROUGH BREZHNEV-KISSINGER TALKS CAME AS A SURPRISE TO ALL AND THE FIRST IMPRESSION IT LEAVES DOES NOT TAKE A BURDEN FROM OUR HEARTS... (SINCE) (A) KOSYGIN CAME BACK FROM EGYPT CARRYING ITS AGREEMENT TO A SOVIET PLAN THAT WAS SUBMITTED A FEW HOURS LATER TO KISSINGER... (B) THE SOVIET-EGYPTIAN TALKS WERE CARRIED OUT WITH THE US KNOWLEDGE AND CONSENT.. (C) THE DETAILS OF THE CEASEFIRE AGREEMENT IS MEANT TO TAKE AWAY THE FRUIT OF THE ISRAELI VICTORY, (AND IS) LESS CONVENIENT TO US THAN THE ROGERS PLAN... (D) THE TALKS WITH MOSCOW ARE CARRIED OUT BEHIND OUR BACK... (E) THE URGENCY HAS BEEN INFLUENCED BY THE ATTEMPT TO SAVE THE ARABS FROM DEFEAT..." EDITORIAL CONTINUES: "... PERHAPS THERE ARE OTHER SECRET CLAUSES IN THE AGREEMENT... THE GUI AND THE IDF SHOULD NOT WATCH THE CEASEFIRE CLOCK..., BUT ATTEMPT TO DOUBLE THE EFFORTS ON THE FRONTS..."

3. ISRAEL'S DILEMMA: HAARETZ (IND) (SCHWEITZER) COMMENTS: "... THE FIRST PROBLEM THAT CONFRONTS ISRAEL... IS WHETHER IT CAN TAKE A RISK AND MAKE PEACE BASED ON SIGNIFICANT TERRITORIAL CONCESSIONS, OR SHOULD IT CONTINUE TO GAMBLE ON ITS MILITARY CAPABILITIES--- WHICH FOR THIS PURPOSE -- IS A COMBINATION OF SUPERIORITY OF FORCES AND WIDE PROTECTIVE (SEGMENTS OF) TERRITORIES... IT IS DOUBTFUL THAT EVEN A TOTAL AND BINDING PEACE COULD PROVIDE THE ANSWER TO ISRAEL'S (SECURITY) REQUIREMENTS... THE QUESTION IS WHETHER IN VIEW OF THE ARAB COUNTRIES RESOLUTENESS TO LIQUIDATE ISRAEL -- WHICH HAS SO IMPRESSED DAYAN (REFERENCE IN DAYAN'S RADIO/TV, INTERVIEW OCT 20) MIGHT JUST BECOME A MEANS TO PUT ISRAEL TO SLEEP AND NOT TO RESOLVE THE CRISIS..." SCHWEITZER CONTINUES: "... WHEN THE PEACE QUESTION SHALL ARISE... IT WILL BE HARD FOR ISRAEL TO REJECT PEACE PROPOSALS THAT ARE SUPPORTED BY THE U.S...."

4. TERRORISTS IN LEBANON: (A) YEDIOT AHARONOT COMMENTATOR NOTE: "... LEBANON HAS LATELY GRANTED THE TERRORISTS A FREE HAND... THINKING THAT ISRAEL IS TOO OCCUPIED... ISRAEL'S HAND IS BECOMING FREER... VERY SOON THE WAR WILL END AND OUR EXCLUSIVE ATTENTION WILL BE GIVEN TO LEBANON... AND IF LEBANON DOES NOT WANT US TO SETTLE THE ACCOUNT- IT BETTER TAKE THE SITUATION UNDER ITS IMMEDIATE CONTROL..."  
(B) HAARETZ (ARIEL) SAYS: "THE NUMBER OF TERRORISTS OPERATING

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FROM SOUTH LEBANON AGAINST ISRAEL HAS REACHED THOUSANDS.  
THE LEBANESE GOVT DOES NOT WANT TO ACT AGAINST THEM NOW  
IN ORDER TO PREVENT A CONFRONTATION BETWEEN THE TERRORISTS  
AND ITS ARMY... HAARETZ WRITER HAS LEARNED THAT THE LEBANESE  
GOVT IS NOW IGNORING ALL AGREEMENTS WHICH REQUIRED  
THE TERRORISTS NOT TO OPERATE FROM ROSH HANIKRA AND NOT TO  
ENTER THE VILLAGES SOUTH OF LEBANON.... LEBANON IS DIPPING SO  
TO AVOID ACCUSATIONS FROM ARAB COUNTRIES..." WRITER CONTINUES:  
".... RECENTLY LONG RANGE TANKS, CAPTURED FROM THE RETREATING  
SYRIANS, HAVE BEEN USED AGAINST THE TERRORISTS...."  
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FM AMEMBASSY MOSCOW

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S E C R E T MOSCOW 13163

ENDIS

SECRET 25

F.O. 11652: XGDS

TAGS: OVIP HENRY A. KISSINGER

SUBJECT: SECRETARY'S TRAVEL TO ISRAEL

PLEASE TRANSMIT THE FOLLOWING INFORMATION TO YOUR NATO COUNCIL  
COLLEAGUES.

"THE PRESIDENT HAS ASKED SECRETARY OF STATE HENRY A. KISSINGER  
TO FLY TO ISRAEL ON HIS TRIP BACK TO WASHINGTON IN CONNECTION WITH  
THE CURRENT EFFORTS TO END THE HOSTILITIES AND TO HASTEN THE FULL  
IMPLEMENTATION OF THE SECRETARY COUNCIL RESOLUTION SUBMITTED BY THE  
US AND THE USSR AND PASSED BY THE COUNCIL LAST EVENING IN NEW YORK."

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TU SECSTATE WASHDC IMMEDIATE 9738

INFO USMISSION USUN NEW YORK 0330

CONFIDENTIAL

LIMITED OFFICIAL USE ALGIERS 2268  
E.O.11652: N/A

TAGS: PEDR, AG, XF

SUBJ: INITIAL ALGERIAN REACTION TO UNSC CEASE-FIRE RESOLUTION

1. OCT. 22 EL MOUDJAHID PUBLISHED FULL TEXT US-SOVIET  
CEASEFIRE RESOLUTION ON FRONT PAGE, COMMENTING THAT AS  
OF TIME IT WENT TO PRESS PASSAGE SEEMED ASSURED.  
EDITORIAL COMMENT STATES THAT US-SOVIET INITIATIVE  
HAS MADE ACTUAL MILITARY SITUATION OF SECONDARY  
IMPORTANCE BUT IT QUESTIONS HOW RESOLUTION CAN BE  
IMPLEMENTED IN VIEW OF MOST RECENT POSITIONS TAKEN BY  
SADAT AND MEIR. IT ALSO WARNS AGAINST TENDENCY TO  
IGNORE RIGHTS OF PALESTINIAN PEOPLE, WHICH ARE AT  
ORIGIN OF CONFLICT.

2. ALGERIAN PRESS SERVICE REPORTS THAT PRESIDENT BOUMEDIENE RECEIVED SUVIET AMBASSADOR "VERY EARLY THIS MORNING".

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RP IMMEDIATE  
DE RUEHC #841 2951152  
O 221147Z OCT 73  
FM USESTATE WAHDC

TU ALL DIPLOMATIC POSTS IMMEDIATE

CONFIDENTIAL STATE 208041

L.D. 11652: GDS

TAGS: UGEN

SUBJ: SECURITY COUNCIL RESOLUTION ON RIDDLE EAST

SUCCESS OF IMPLEMENTATION AND EFFECTIVE CARRYING OUT OF US-USSR RESOLUTION NOW ADOPTED BY THE SECURITY COUNCIL CAN BE IMPAIRED BY UNAUTHORIZED BACKGROUNDED IN INTERPRETATION TO PRESS. IMPERATIVE THAT ALL U.S. OFFICIALS GO BEYOND TEXT OF RESOLUTION AND CAREFULLY PREPARE STATEMENT BY AMBASSADOR SCALI IN OA. RUSH

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INFO ALL DIPLOMATIC POSTS IMMEDIATE  
AMEMBASSY AMMAN NIACT IMMEDIATE 3656  
AMEMBASSY BEIRUT NIACT IMMEDIATE 4470  
AMEMBASSY TEL AVIV NIACT IMMEDIATE 4255  
AMEMBASSY LONDON NIACT IMMEDIATE 8156  
AMEMBASSY PARIS NIACT IMMEDIATE 9251  
USINT CAIRO NIACT IMMEDIATE 3510  
AMCONCEN JERUSALEM NIACT IMMEDIATE 2088

UNCLAS USUN 4117

E.O. 11652: NA  
TAGS: PFD, UNSC, ME  
SUBJ: MIDDLE EAST--SECURITY COUNCIL  
FOLLOWING IS TEXT OF DRAFT RESOLUTION SUBMITTED TO SC  
EVENING OCT. 21 BY US AND USSR.

BEGIN TEXT:

THE SECURITY COUNCIL

1. CALLS UPON ALL PARTIES TO THE PRESENT FIGHTING TO  
CEASE ALL FIRING AND TERMINATE ALL MILITARY ACTIVITY  
IMMEDIATELY, NO LATER THAN 12 HOURS AFTER THE MOMENT  
OF THE ADOPTION OF THIS DECISION, IN THE POSITIONS THEY  
NOW OCCUPY.

2. CALLS UPON THE PARTIES CONCERNED TO START  
IMMEDIATELY AFTER THE CEASEFIRE THE IMPLEMENTATION  
OF SECURITY COUNCIL RESOLUTION 242 IN ALL OF ITS PARTS.

3. DECIDES THAT IMMEDIATELY AND CONCURRENTLY WITH  
THE CEASEFIRE, NEGOTIATIONS START BETWEEN THE PARTIES  
CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT  
ESTABLISHING A JUST AND DURABLE PEACE IN THE  
MIDDLE EAST. END TEXT.

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FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC FLASH 3259

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C O N F I D E N T I A L MOSCOW 13155

SECTD 20  
E.O. 11652: GDS

TAGS: UGEN

SUBJECT: UN SECURITY COUNCIL MIDDLE EAST RESOLUTION  
DEPARTMENT PASS IMMEDIATE TO ALL DIPLOMATIC POSTS,  
NUUAKCHUTT, BEIRUT PASS BAGDAD

1. TEXT FOLLOWS OF UN SECURITY COUNCIL RESOLUTION WHICH HAS SUPPORT OF US-USSR AND WHICH HAS BEEN INTRODUCED THIS EVENING NEW YORK TIME. BEGIN TEXT.

"THE SECURITY COUNCIL

"1. CALLS UPON ALL PARITES TO THE PRESENT FIGHTING TO CEASE ALL FIRING AND TERMINATE ALL MILITARY ACTIVITY IMMEDIATELY, NO LATER THAN 12 HOURS AFTER THE MOMENT OF THE ADOPTION OF THIS DECISION, IN THE POSITIONS THEY NOW OCCUPY.

"2. CALLS UPON THE PARITES CONCERNED TO START IMMEDIATELY AFTER THE CEASE FIRE THE IMPLEMENTATION OF SECURITY COUNCIL RESOLUTION 242 IN ALL OF ITS PARTS.

"3. DECIDES THAT IMMEDIATELY AND CONCURRENTLY WITH THE CEASE FIRE, NEGOTIATIONS START BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST."

2. FOLLOWING IS THE STATEMENT WHICH AMBASSADOR SCALI HAS BEEN INSTRUCTED TO MAKE IN THE SECURITY COUNCIL AT THE TIME OF INTRODUCING THE RESOLUTION. YOU ARE AUTHORIZED TO DRAW ON THE RESOLUTION, AND THE STATEMENT FOLLOWING CONFIRMATION THAT THEY HAVE BEEN USED BY AMBASSADOR SCALI, IN CONSULTATIONS WITH HOST GOVERNMENTS.

BEGIN TEXT.

MR. CHAIRMAN:

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THE UNITED STATES, TOGETHER WITH THE USSR, HAS CALLED FOR THIS MEETING OF THE SECURITY COUNCIL WITH ONE PURPOSE IN MIND: TO TAKE JOINT ACTION AND TO PRESENT A JOINT PROPOSITION TO THE COUNCIL WHOSE AIM IS TO BRING AN IMMEDIATE CEASEFIRE IN PLACE AND TO BEGIN PROMPTLY NEGOTIATIONS BETWEEN THE PARTIES UNDER APPROPRIATE AUSPICES LOOKING TOWARDS A JUST AND DURABLE PEACE BASED ON THE NOVEMBER 1967 SECURITY COUNCIL RESOLUTION.

AS THE MEMBERS OF THIS COUNCIL KNOW, THE TRAGIC FIGHTING OVER THE PAST 17 DAYS HAS BEEN BOTH FURIOUS AND CUSTODY. WE BELIEVE THAT THE PROLONGATION OF THE WAR IS NOT IN THE INTERESTS OF THE PARTIES OR THE PEOPLES IN THE AREA, AND ITS CONTINUANCE CARRIES GRAVE RISKS FOR THE PEACE OF THE WORLD. BECAUSE OF THIS, PRESIDENT NIXON AGREED THAT SECRETARY KISSINGER SHOULD FLY TO MOSCOW, IN RESPONSE TO AN INVITATION OF SECRETARY GENERAL BREZHNEV. AS A RESULT OF THESE DISCUSSIONS THE COUNCIL HAS BEFORE IT THE RESOLUTION AGREED JOINTLY BY THE US AND THE SOVIET GOVERNMENTS ON WHICH BOTH OUR GOVERNMENTS REQUEST IMMEDIATE ACTION ON THE PART OF THE SECURITY COUNCIL. THE RESOLUTION HAS ALREADY BEEN CIRCULATED TO THE MEMBERS OF THE COUNCIL.

LET ME MAKE A FEW BRIEF REMARKS REGARDING THE THREE SHORT PARAGRAPHS OF THE RESOLUTION, FOR THEY ALL STAND CLEARLY IN THEIR OWN WORDS AND SPEAK FOR THEMSELVES.

THE FIRST PARAGRAPH CALLS FOR AN IMMEDIATE CEASEFIRE. IN OUR VIEW AS WELL AS THAT OF THE SOVIET UNION, THIS APPLIES NOT ONLY TO THE PARTIES DIRECTLY CONCERNED BUT ALSO TO THOSE WHO HAVE JOINED IN THE FIGHTING BY SENDING UNITS. THIS PARAGRAPH CALLS FOR THE STOPPING OF FIGHTING IN THE POSITIONS PRESENTLY OCCUPIED BY THE TWO SIDES. WE BELIEVE THAT 12 HOURS SHOULD ALLOW AMPLE TIME TO ACHIEVE THE PRACTICAL IMPLEMENTATION OF THIS PARAGRAPH.

THE SECOND PARAGRAPH CALLS FOR THE IMPLEMENTATION OF THE SECURITY COUNCIL RESOLUTION IN ALL OF ITS PARTS AFTER THE CEASEFIRE. THE MEMBERS OF THIS COUNCIL AS WELL AS THE PARTIES CONCERNED ARE FULLY FAMILIAR WITH SECURITY COUNCIL RESOLUTION 242 AND IT NEEDS NO ELABORATION HERE. THIS PARAGRAPH IS LINKED TO PARAGRAPH 3 WHICH CALLS FOR THE IMMEDIATE BEGINNING OF NEGOTIATIONS BETWEEN THE PARTIES CONCERNED UNDER APPROPRIATE AUSPICES AIMED AT ESTABLISHING A JUST AND DURABLE PEACE IN THE MIDDLE EAST. WE BELIEVE THAT FROM THE TRAGIC EVENTS OF THE PAST SEVENTEEN DAYS THERE MUST BE A NEW RESOLVE, A NEW ATTEMPT TO REMOVE THE FUNDAMENTAL CAUSES THAT HAVE BROUGHT WAR TO THE MIDDLE EAST SO FREQUENTLY AND SO TRAGICALLY. ANOTHER RESPITE BETWEEN TWO WARS IS JUST NOT GOOD ENOUGH. AND FOR OUR PART, BOTH THE UNITED STATES AND THE SOVIET UNION ARE READY TO MAKE OUR JOINT GOOD OFFICES AVAILABLE TO THE PARTIES AS A MEANS TO FACILITATE THE NEGOTIATING PROCESS.

FINALLY, I WANT TO REPORT TO THE COUNCIL THAT BOTH THE SOVIET UNION AND THE UNITED STATES BELIEVE THAT THERE SHOULD BE AN IMMEDIATE EXCHANGE OF PRISONERS OF WAR.

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MR. PRESIDENT, WE BELIEVE THIS IS AN HISTORIC MOMENT FOR THE COUNCIL. WE BELIEVE THAT THIS COUNCIL, IN EXERCISING ITS PRIMARY RESPONSIBILITY IN THE FIELD OF PEACE AND SECURITY, CAN MAKE A MAJOR CONTRIBUTION TO THIS END BY ADOPTING THIS RESOLUTION PROMPTLY. END TEXT.

4. USUN HAS CONFIRMED THAT RESOLUTION HAS BEEN INTRODUCED AND THAT AMBASSADOR SCALI HAS DELIVERED STATEMENT AS SET OUT ABOVE.

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TU SECSTATE WASHDC DIACT IMMEDIATE 405

INFO ALL DIPLOMATIC POSTS IMMEDIATE

UNCLAS USUN 4120

DEPT PASS DIACT IMMEDIATE TO AMEMB. AMMAN, BEIRUT, TEL AVIV  
LONDON, PARIS, CAIRO, JERUSALEM, MOSCOW AND USLU Peking

ALL OTHER DIPLOMATIC POSTS IMMEDIATE

F.O. 116521 NA

TAGS: PFOR, UN, XF

SUBJ: SECURITY COUNCIL DEBATE ON US/USSR-SPONSORED

MIDDLE EAST RESOLUTION

REF: USUN 4110 AND PREVIOUS

UNSC -

1. FOLLOWING IS BRIEF SUMMARY OF SC DEBATE PRECEDING  
ADOPTION OF MIDDLE EAST RESOLUTION INTRODUCED BY  
US AND USSR.

2. FOLLOWING LEAD-OFF STATEMENT BY AMB. SCALI (SEPTED) ✓  
USSR BRIEFLY RECAPITULATED PRINCIPLE ELEMENTS OF  
DRAFT RESOLUTION. ARAB-ISRAELI WAR HAD SERIOUSLY  
ENDANGERED INTERNATIONAL PEACE, AND COMPELLED COUNCIL TO  
TAKE MOST IMMEDIATE MEASURES TO BRING ABOUT CEASEFIRE.  
USSR HAD THEREFORE JOINED WITH US IN INTRODUCING  
RESOLUTION DESIGNED TO HALT HOSTILITIES AND GIVE  
PRACTICAL IMPLEMENTATION TO SC RESOLUTION 242.  
SOVIET PERM REP MALIK CONCLUDED THAT RECENT DANGEROUS  
EVENTS IN MIDDLE EAST RAN COUNTER TO EASING OF INTER-  
NATIONAL TENSIONS, AND MUST BE BROUGHT TO AN END  
BY COUNCIL'S PROMPT ADOPTION OF DRAFT RESOLUTION.

3. UK RESTATED TWO PRINCIPLE RESPONSIBILITIES OF SC IN  
MIDDLE EAST CONFLICT, AS SET FORTH IN ITS EARLIER ADDRESS  
TO COUNCIL. FIRST WAS IMMEDIATE CEASEFIRE, AND SECOND  
WAS USE OF CURRENT HOSTILITIES AS CATALYST TOWARD  
PERMANENT SETTLEMENT. UK SUPPORTED DRAFT RES AS UNIQUE  
OPPORTUNITY TO ACHIEVE BOTH OF THESE OBJECTIVES.

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HOWEVER, IT RECOGNIZED PEACE WOULD NOT BE ACHIEVED TOMORROW AND PERIOD OF HARD NEGOTIATIONS LAY AHEAD. UK WISHED TO MAKE TWO POINTS IN PARTICULAR REGARDING RESOLUTION: (A) RE RESOLUTION'S REFERENCE TO "APPROPRIATE AUSPICES", UK CONSIDERED RESOLUTION'S OBJECTIVES COULD BEST BE ACHIEVED THROUGH UN. (B) AS SOON AS CEASEFIRE TOOK EFFECT, UK HOPED US AND USSR WOULD CEASE ALL ARMS SUPPLY TO MIDDLE EAST--JUST AS UK HAD ITSELF DONE DURING THE CONFLICT.

4. FRANCE CONSIDERED JOINT US-USSR TEXT MET PRIME NEED OF BRINGING IMMEDIATE END TO HOSTILITIES. IT SATISFIED FRANCE'S PREOCCUPATION, AS EXPRESSED UCT 9 BY PRIME MINISTER, OF LINKING CEASEFIRE WITH IMMEDIATE OPENING OF NEGOTIATIONS IN ACCORDANCE WITH SC RES 242. IN SUBMITTING RES, US AND USSR HAD ASSUMED RESPONSIBILITY OF CONTRIBUTING TO REST OF THEIR ABILITY TO IMPLEMENTATION OF RES 242. IN FRANCE'S VIEW "UNDER APPROPRIATE AUSPICES" COULD MEAN NOTHING OTHER THAN "UNDER THE SC." FRENCH GOVT BELIEVED RES COULD ONLY HAVE MEANING IF POWERS WHO SUBMITTED IT STOPPED THEIR SUPPLY OF MASSIVE ARMS TO THE BELLIGERENTS AS SOON AS POSSIBLE.

5. ISRAEL GAVE TWO STATEMENTS, FIRST OF WHICH FOLLOWED ADDRESS BY SAUDI ARABIA'S AMB HAROUDY, AND SECOND OF WHICH WAS CONSIDERED STATEMENT OF ISRAEL'S POSITION ON DRAFT RES. IN FIRST INTERVENTION AMB TEKUAH CLAIMED ARAB AGGRESSION HAD BROUGHT ITS AGGRESSORS "FIGHTING BUT ANOTHER DEBACLE." RESULT OF RECENT HOSTILITIES HAD BEEN DISGRACE FOR LEADERS WHO HAD LED THEIR COUNTRIES INTO MURE DEVASTATION AND SORROW. FOR ISRAEL EFFECT OF HOSTILITIES HAS BEEN TO CONFIRM REALITY OF ITS APPREHENSIONS RE ARAB AGGRESSIVE INTENTIONS. IN SECOND, PREPARED STATEMENT, TEKUAH STATED NUMBER OF ISRAELI CONDITIONS RE DRAFT RES. (FULL TEXT OF TEKUAH STATEMENT BEING SENT DEPARTMENT AND ME ADDRESSEES.) FIRST, ISRAEL'S COMPLIANCE WITH PROPOSED CEASEFIRE WAS CONDITIONAL ON ITS ACCEPTANCE AND OBSERVANCE BY ALL STATES TAKING PART IN FIGHTING. EVERY GOVERNMENT ACCEPTING CEASEFIRE MUST MOREOVER BE RESPONSIBLE FOR INSURING THAT IT APPLY TO "NOT ONLY ITS OWN TROOPS BUT ALSO TO TROOPS FROM OTHER COUNTRIES OPERATING ON ITS SOIL AS WELL AS TO IRREGULARS OF ANY KIND." SPECIFICALLY, TEKUAH ADDED, ISRAEL HAD IN MIND THE TERRORISTS FIRING ON VILLAGES IN NORTHERN ISRAEL FROM LEBANESE TERRITORY OR INFILTRATING ACROSS THE BORDER. ISRAEL ALSO ATTACHED GREAT IMPORTANCE TO PROVISION OF DRAFT RES DECIDING THAT NEGOTIATIONS BETWEEN PARTIES START "IMMEDIATELY AND CONCURRENTLY WITH CEASEFIRE." FINALLY, TEKUAH STRESSED IMPORTANCE OF RELEASE OF ALL POW'S.

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6. CHINA, IN EXPLANATION OF ITS DECISION NOT TO PARTICIPATE IN VOTE, SAID DRAFT RES FAILED TO PROVIDE FOR ESSENTIAL REQUIREMENTS OF THE SITUATION AS SEEN BY CHINA. RES SHOULD HAVE CONDEMNED ISRAEL IN STRONGEST TERMS, GIVEN EXPLICIT SUPPORT TO ARABS, DEMANDED IMMEDIATE ISRAELI WITHDRAWAL FROM OCCUPIED TERRITORY, AND CALLED FOR RESTORATION OF RIGHTS OF PALESTINE PEOPLE. MOREOVER, ACTION OF TWO SUPER-POWERS IN CALLING FOR IMMEDIATE ADOPTION OF RES WITHOUT ALLOWING SC MEMBERS TIME EITHER FOR CONSULTATION OR OBTAINING INSTRUCTIONS, WAS WHOLLY UNACCEPTABLE.

7. EGYPTIAN FOREIGN MINISTER ZAYYAT FOR MOST PART CONFINED HIMSELF TO GENERAL REMARKS. HE SAID EGYPT'S TARGETS WERE, AND CONTINUED TO BE, INTEGRITY OF ITS TERRITORY, LIBERATION OF ITS LAND AND RESTITUTION OF RIGHTS OF PALESTINIANS. HE CHARACTERIZED ISRAELI CONDITIONS AS "ABYSMAL" AND SAID HE WOULD CONSIDER THEM NULL AND VOID UNLESS HE HEARD TWO GUARANTORS CONFIRM THEM.

8. STATEMENTS OF OTHER SC MEMBERS WILL BE SUMMARIZED IN USUN UNCLASSIFIED SUMMARY FOR OCT 22.

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\*\*\*\*\* SECRET \*\*\*\*\* COPY

DP IMMED  
VZCZCSAM 023.  
DD WR TE  
DE 0023 2950840  
0220830 Z OCT 73  
FROM PICKERING ABOARD SAM 86970

22 Oct

TO AMEMBASSY TEL AVIV FLASH

INFO SECSTATE WAS D C IMMEDIATE  
SECRET NODIS

SECTO 29

SUBJECT: SECRETARY, VISIT

1. SECRETARY DISIRFS THT FULL MILITARY BRIEFING ✓  
FROM ISRAELIS BE INCLUDED IN HIS SCHEDULE.

2. WE ASSUME IN PRESENT DELICATE DOMESTIC  
SITUATION, PM WILL WANT MEETING WITH HER KEY MINISTERS  
( ALLON, SAPIR, DAYAN, ( IF HE IS NOT AT THE FRONT) AND  
EBAN). WITHOUT SUGGESTIN IT , YOU SHOULD INDICATE  
THAT SECRETARY IS PREPARED TO MEET ALONE WITH PM  
FOR A PERIOD OF TIME BEFORE OR AFTER SUCH A MEETING  
IF SHE DESIRES.

3. PLEASE INFORM US ABOARD AIRCRAFT OF SUGGESTED  
PROGRAM PLANNED BY GOI FOR VISIT.

4. IN ADDITION SECRETARY WOULD LIKE TO SPEND  
ONE- HALF HOUR WITH SENIOR OFFICER AND A FEW KEY  
AIDES PRINCIPALLY RESPONSIBLE FOR OPERATION OF US  
AIRLIFT IN ISRAEL. WE DO NOT WANT TO HIGHLIGHT  
PRESENCE OF US PERSONNEL. MEETING THERE FORE SHOULD BE  
ARRANGED AT APPROPRIATE PLACE WHERE PRESS NOT APT TO  
PICK IT UP. (EMBASSY, RESIDENCE OR CONSULATE IN  
JERUSA LEM).

5. APPRECIATE YOUR SUGGESSTIONS FOR GENERAL PRESS  
HANDLING OF VISIT.

PICKERING

150

3

\* \* \* \* \* WHSR COMMENT \* \* \* \* \*

SEC RELAYED TO STATE

TDR:295/08:53Z DTG:220830Z OCT 73

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REF ID: A6512

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S E C R E T

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FLASH  
ESAD94EGAL40  
DE KUUSKG #5632 2950943  
Z 220939Z OCT 73  
FM AMEMBASSY AMMAN

TO SECSTATE AUYPRC FLASH 9508

INFO AMEMBASSY BEIRUT FLASH 7383  
USINT CAIRO FLASH 2527  
AMCONSUL JERUSALEM FLASH 4780  
AMEMBASSY JIDDA FLASH 2412  
AMEMBASSY LONDON FLASH 2708  
AMEMBASSY MOSCOW FLASH 0430  
AMEMBASSY TEL AVIV FLASH 5501  
USMISSION USUN NEW YORK FLASH 2643

S E C R E T AMMAN 5632

EXDIS  
E.D. 11652: GUS  
TAGS: PFOR, XF, SC, ME, JII  
SUBJECT: SC RESOLUTION

1. HAVE JUST SPOKEN TO KING TO ASK HIM IF JORDAN  
ACCEPTS SC RESOLUTION IN FULL. HE CONFIRMS THIS.

2. HE SENDS SECRETARY BEST WISHES FOR NEXT STOP  
AND HOPES TO BE INFORMED SOON THAT IT IS GOING WELL.

BROWN

BT

Wa

22 Oct

Jordan

PSN:014123 PAGE 01 UG 01 TOR:295/091512 DTG:220939Z OCT 73

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\*\*\*\*\* C O N F I D E N T I A L \*\*\*\*\* COPY

NP [REFDU  
SUP161R  
047234 (ESA660 CORRECTED COPY PARA 5.)  
DE RULSBE #01735 2333 2950805  
D 220750Z OCT 73  
FM AMEMBASSY BEIRUT

TU SECSTATE WASHDC IMMEDIATE 4845  
AMEMBASSY TEL AVIV IMMEDIATE 4560

CONFIDENTIAL BEIRUT 12333

**EXODIS**      **S. S. B. S. S. T. F. L. M. C. D. M. A. T. T. T. T. T.**

CHIRRECTED COPY (PARA 5)  
E-D-11653: GGS

E.O. 11852: 063  
TAGS: PFUR, H, IS

SUBJECT: SECURITY COUNCIL RESOLUTION RE CEASEFIRE

1. DIRECTOR GENERAL FOREIGN OFFICE, SADAQA, CALLED ME EARLY OCTOBER 22 TO CONGRATULATE US ON SECURITY COUNCIL ACTION AND TO SAY LEBANESE GOVERNMENT IS FULLY CONSCIOUS OF IMPLICATIONS OF THIS FOR LEBANON. I EXPRESSED PLEASURE AT THIS, NOTING THAT THE RESOLUTION HAD CALLED UPON ALL PARTIES RPT ALL PARTIES TO THE FIGHTING TO CEASE ALL FIRING, WHICH CLEARLY MEANT FEDAYEEN WERE GOING TO HAVE TO STOP ALL ACTIVITIES FROM LEBANESE TERRITORY.

2. SADAQA SAID GOL MOST CONSCIOUS OF THIS, THAT SUBJECT HAD BEEN DISCUSSED WITH PRESIDENT FRANGIE IN EARLY HOURS THIS MORNING. PRESIDENT SAID HE WOULD ORDER NECESSARY DISPOSITION OF LEBANESE FORCES TO DO THEIR BEST TO ASSURE CEASEFIRE IS RESPECTED. HE ASKED THAT WE DO WHAT WE COULD TO ASSURE THAT IN THE IMMEDIATE PERIOD AHEAD ISRAELIS DO NOT OVERREACT TO ISOLATED INCIDENTS, SHOULD THEY OCCUR.

3. I RECOMMENDED GUL CONVENE IMMEDIATELY MEETING OF UN MIXED ARMISTICE COMMISSION AND INFORM ISRAELIS THAT THEY RECOGNIZE SC CEASEFIRE RESOLUTION APPLIES TO LEBANON ALSO AND WHAT THEY ARE DOING TO IMPLEMENT IT. HE APPRECIATED SUGGESTION AND SAID HE WOULD PURSUE IT.

4. SINCE FOREGOING CONVERSATIONS HAVE JUST RECEIVED  
TEL AVIV'S 8441. I AM DEEPLY GRATEFUL TO AMBASSADOR

QUANDT

PSN:014122 PAGE 01

TOR:295/091502

DTG: 220750Z OCT 73

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REGARDING FOR HIS EXTREMELY HELPFUL INITIATIVE WITH IRAN,  
LATTER'S COMMENTS TO ISRAELI ATTITUDE ARE MOST  
USEFUL IN PRESSING OUR CASE WITH LEBANESE.  
THAT THEY MUST TAKE STEERNER MEASURES TO RESTRAIN  
FEDAYEEN. I SHALL GET BACK IN TOUCH WITH GUL  
IMMEDIATELY AND DRAW ON HIS REMARKS AS SUGGESTED.  
IN MEANTIME, IN ANY FUTHER DISCUSSION AMBASSADOR  
KEATING MAY HAVE, HE IS FREE TO USE ANY AND ALL OF  
COMMENTS MADE TO ME BY SADAQA.

S. WE UNDERSTAND PRESIDENT FRANCIS CONVOKING URGENT  
MEETING WITH ARMY C-IN-C AND OTHER KEY OFFICIAL TO  
DECIDE ON MEASURES OF CONTROLLING FEDAYEEN. ONE OF  
CRITICAL QUESTIONS TO WHICH GUL SEEKING ANSWER IS  
WHETHER SYRIA WILL IMPOSE STRICT ORDERS ON SAIDA  
AND PLA UNITS IN LEBANON TO RESPECT CEASEFIRE.  
SAIDA/PLA UNITS BELIEVED RESPONSIVE TO SARG ORDERS  
HAVE MOVED INTO BORDER AREAS, ESPECIALLY ARKUB, IN  
LARGE NUMBERS SINCE OCTOBER 6.

BUFFOM

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FLASH /DP IMMEDIATE  
FSA870ADA268  
DE RUESAD #8473 2951545  
Z D 221540Z OCT 73 ZFF-6  
FM AMEMBASSY TEL AVIV

TO: AMEMBASSY LONDON FLASH 2174

INFO: SECSTATE WASHDC IMMEDIATE 0232  
COMSIXTHFLT IMMEDIATE

S E C R E T TEL AVIV 8473

EXDIS  
E.D. 11652: XGDS-1  
TAGS : DVIP. (HENRY A. KISSINGER).  
SUBJECT : SECRETARY'S DEPARTURE  
SECRETARY AND PARTY DEPARTED TEL AVIV 1538 ZULU.  
KEATING  
BT

22 Oct

Wb

\*\*\*\*\* \* \* \* \* \* WHSR COMMENT \* \* \* \* \*

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*10/22*

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ROUTINE  
ESA757GUA767  
DE RUESGU #8357 2951030  
R 221015Z OCT 73  
FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 1457

INFO AMEMBASSY TEL AVIV 645  
USMISSION USUN NEW YORK 2794

S E C R E T ANKARA 8357

E.O. 11652: GDS  
TAGS: PFOR, XF, TU  
SUBJ: TURKISH FONMIN'S PEACE PLAN FOR MIDDLE EAST  
TEL AVIV FOR SECRETARY KISSINGER'S PARTY  
REF: STATE 208675

~~TOP SECRET~~

~~TOP SECRET~~

1. WHEN I D  
DLIVERED MESSAGE CONTAINED REFTEL OCT 21 FONMIN  
BAYULKEN TOLD ME THAT HE WAS REFINING HIS PLAN AND MAKING  
IT MUCH MORE DETAILED THAN IT HAD BEEN DURING HIS EARLIER  
DISCUSSIONS WITH ME. HE SAID HE HOPED TO GET THE PLAN TO ME  
WITHIN THE NEXT TWENTYFOUR HOURS. HE SAID THAT WHEN PLAN WAS  
FINALIZED HE WOULD HANDLE IT IN LOW-KEY AS HE REALIZED FULLY THE  
LOCUS OF ACTION WAS NOW IN WASHINGTON, MOSCOW, AND NEW YORK.

2. PLAN WAS MADE AVAILABLE TO EMBASSY THIS MORNING (OCT 22)  
UNDER TOP SECRET CLASSIFICATION, DESPITE FACT THAT ITS  
GENERAL OUTLINES HAD ALREADY BEEN LEAKED TO LOCAL PRESS.  
IT WAS PASSED TO US QTE SIMPLY FOR INFORMATION UNQUOTE, IN VIEW  
OF FACT THAT LOCUS OF EFFORT IS ELSEWHERE. HOWEVER, AS DEPARTMENT  
KNOWS, BAYULKEN IS SENSITIVE TO LACK OF USG REACTION RE HIS  
INITIATIVES IN THIS AND OTHER MATTERS AND I WOULD THEREFORE  
APPRECIATE RECEIVING COMMENT WHICH COULD BE PASSED ON TO HIM  
ON BEHALF OF USG. TEXT FOLLOWS:  
BEGIN TEXT:

1. SIMULTANEOUS DECLARATIONS OF COMMITMENT BY THE PARTIES  
CONCERNED; THE GENERAL FRAMEWORK OF THE DECLARATIONS TO BE AS  
FOLLOWS:  
A) ISRAEL HAS NO DESIRE FOR EXPANSION OR TERRITORIAL  
ANNEXATION. IT DESIRES THE ESTABLISHMENT OF GOOD NEIGHBOURLY

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RELATIONS AND CO-OPERATION WITH ALL STATES OF THE REGION. CONSEQUENTLY, ISRAEL UNDERTAKES TO WITHDRAW FROM TERRITORIES OCCUPIED DURING THE JUNE 1967 WAR AND TO ENTER INTO NEGOTIATIONS WITH STATES CONCERNED IN ORDER TO ESTABLISH SECURE AND RECOGNIZED BOUNDARIES, BASED ESSENTIALLY ON THE 4 JUNE 1967 LINES AND ON THE SECURITY COUNCIL RESOLUTION 242, AS WELL AS TO IMPLEMENT THE SAID RESOLUTION IN ITS ENTIRETY. THIS NEW BASIS FOR THE FUTURE OF THE INTRA-REGIONAL RELATIONS SHALL BE RECORDED IN AN INTERNATIONAL INSTRUMENT TO BE MUTUALLY AGREED UPON.

B) THE ARAB SIDE-THE ARAB SIDE UNDERTAKES TO RESPECT AND ACKNOWLEDGE THE SOVEREIGNTY, TERRITORIAL INTEGRITY AND POLITICAL INDEPENDENCE OF EVERY STATE IN THE AREA AND EACH STATE'S RIGHT TO LIVE IN PEACE WITHIN SECURE AND RECOGNIZED BOUNDARIES FREE FROM THREATS OR ACTS OF FORCE. CONSEQUENTLY, IT IS READY TO ENTER INTO NEGOTIATIONS WITH ISRAEL IN ORDER TO ESTABLISH SECURE AND RECOGNIZED BOUNDARIES, BASED ESSENTIALLY ON THE 4 OF JUNE 1967 LINES AND THE SECURITY COUNCIL RESOLUTION 242, AS WELL AS TO IMPLEMENT THE SAID RESOLUTION IN ITS ENTIRETY, INCLUDING GUARANTEEING THE FREEDOM OF NAVIGATION THROUGH INTERNATIONAL WATERWAYS IN THE AREA; THUS BRINGING TO AN END THE STATE OF BELLIGERENCY AND ESTABLISHING NORMAL RELATIONS WITH ISRAEL. THIS NEW BASIS FOR THE FUTURE OF INTRA-REGIONAL RELATIONS SHALL BE RECORDED IN AN INTERNATIONAL INSTRUMENT TO BE MUTUALLY AGREED UPON.

2. AS IMMEDIATE CESSION OF MILITARY OPERATIONS ON ALL FRONTS AND THE DECLARATION OF A FORMAL CEASE-FIRE TO COINCIDE WITH THE ANNOUNCEMENT OF THE DECLARATIONS.

3. THE COMMENCEMENT OF THE GRADUAL WITHDRAWAL FROM OCCUPIED TERRITORIES TO BE COMPLETED IN PHASES, EACH PHASE TO COINCIDE WITH PROGRESS TO BE ACHIEVED IN THE PEACE CONFERENCE. THE PROCESS OF WITHDRAWAL SHALL BE ACCOMPAINED BY AN EXCHANGE OF PRISONERS.

4. THE INDUCTION OF AN INTERNATIONAL PEACE-KEEPING FORCE INTO EVACUATED TERRITORIES TO ASSIST AND TO SUPERVISE THE WITHDRAWAL AND TO BE STATIONED IN AREAS WHOSE OCCUPATION BY ONE STATE WOULD ENDANGER THE SECURITY OF ANOTHER. SUCH REAS SHALL BE DETERMINED BY DIRECTLY INTERESTED PARTIES, AND IN CASE OF DISAGREEMENT, BY THE PEACE CONFERENCE, NOT LATER THAN THE COMPLETION OF THE LAST PHASE OF THE WITHDRAWAL OF ISRAELI FORCES.

5. THE WITHDRAWAL FROM OCCUPIED TERRITORIES SHALL BE COMPLETED WITHIN A REASONABLE PERIOD OF TIME WHICH SHALL NOT EXCEED THREE MONTHS. THIS PERIOD IS ALSO ENVISAGED AS THE DURATION OF THE PEACE CONFERENCE.

6. WITHIN TWO WEEKS OF THE DATE OF THE CEASE-FIRE, A PEACE

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CONFERENCE SHALL BE CONVENED WITH A VIEW TO BRINGING ABOUT A SETTLEMENT OF DISPUTES IN ACCORDANCE WITH THE SECURITY COUNCIL RESOLUTION 242, INCLUDING ANY NECESSARY MINOR ADJUSTMENTS ON 4 JUNE 1967 LINES IN THE DELIMITATION OF BOUNDARIES, AS WELL AS THE CREATION OF CONDITIONS, MUTUALLY ACCEPTABLE TO STATES IN THE AREA, FOR PEACEFUL CO-EXISTENCE AND CO-OPERATION WITHIN SECURE AND RECOGNIZED BOUNDARIES, FREE FROM THREAT OR ACTS OF FORCE. THE CONFERENCE SHALL ALSO DEAL WITH THE LEGITIMATE RIGHTS OF PALESTINIANS.

7. THE PARTICIPANTS TO THE PEACE CONFERENCE SHALL BE DETERMINED BY CONSULTATIONS WITH THE PARTIES INVOLVED IN THE CONFLICT.

8. IN THE IMPLEMENTATION OF SOME OR ALL ASPECTS OF SUCH A PEACE PLAN, THE USE OF THE GOOD-OFFICES AND THE ASSISTANCE OF THE SECRETARY GENERAL OF THE UNITED NATIONS OR HIS PERSONAL REPRESENTATIVE OR A COUNTRY OR A GROUP OF COUNTRIES OR OF THE UNITED NATIONS ORGANIZATION SHALL BE DETERMINED THROUGH CONSULTATIONS WITH DIRECTLY INTERESTED PARTIES.

9. THE IMPLEMENTATION OF DECISIONS OF THE PEACE CONFERENCE SHALL BE PUT UNDER EFFECTIVE INTERNATIONAL GUARANTEE, THE MODALITIES OF WHICH SHALL BE DETERMINED BY THE PEACE CONFERENCE.  
END TEXT.

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*Wor*

*Oct 22*

\*\*\*\*\*C O N F I D E N T I A L\*\*\*\*\* C U P Y

PRIORITY /ROUTINE

FJL941

DE RUFNRS #2270 2951130

P R 221143Z OCT 73

FM USINT ALGIERS

TU SECSTATE WASHDC PRIORITY 9740

INFO AMEMBASSY LONDON 0642

AMEMBASSY PARIS 2843

AMEMBASSY RABAT 2080

AMEMBASSY TUNIS 1940

USMISSION USUN NEW YORK 0331

C O N F I D E N T I A L

LIMITED OFFICIAL USE ALGIERS 2270

E.O.11652: N/A

TACSF, PFOR, TAG, XF

SUBJ: NEW ROUND OF ALGERIAN INITIATIVES ON ME

1. IN ADDITION TO TEN PERCENT REDUCTION IN PETROLEUM PRODUCTION AND EMBARGO ON PETROLEUM SHIPMENTS TO US AND THE NETHERLANDS (ALGIERS 2267), GOU HAS TAKEN SEVERAL NEW DIPLOMATIC INITIATIVES WITH REGARD TO ME.

2. PRESIDENT BOUMEDIENE HAS SENT MESSAGES TO AFRICAN HEADS OF STATE WHO STILL MAINTAIN RELATIONS WITH ISRAEL URGING THEM TO sever such relations IMMEDIATELY. RECALLING DAU CHARTER AND PRINCIPLES OF NON-ALIGNMENT, BOUMEDIENE CALLS ON AFRICANS TO DEMONSTRATE SOLIDARITY WITH EGYPT AND SYRIA AGAINST ZIONIST COLONIALISM JUST AS EGYPT AND SYRIA HAVE SUPPORTED AFRICANS AGAINST PORTUGUESE, RHODESIAN AND SOUTH AFRICAN COLONIALISM.

3. PRES. BOUMEDIENE ALSO SENT IDENTICAL MESSAGES TO LEADERS OF FRANCE, UK, BELGIUM, NETHERLANDS, WEST GERMANY, IRELAND, ICELAND, LUXEMBOURG, SPAIN, ITALY, SWITZERLAND, GREECE, SWEDEN, DENMARK, NORWAY, FINLAND AND AUSTRIA. ESSENTIAL POINTS OF THESE MESSAGES ARE NECESSITY TO SOLVE ME CRISIS WHICH RISKS BECOMING INTERNATIONAL CRISIS AND DEMAND THAT EUROPEANS REFRAIN, BOTH DIRECTLY AND THROUGH NATO, FROM AIDING ISRAEL.

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FACILITATING US RESUPPLY OF ISRAEL.

4. GDA HAS ALSO CALLED ON ALL ARAB PETROLEUM EXPORTING COUNTRIES TO SUSPEND SHIPMENTS TO THE NETHERLANDS IN VIEW OF ITS SUPPORT FOR ISRAEL. EDITORIAL COMMENT OCT.

22 CITIES DUTCH SPONSORSHIP OF ISRAEL'S APPEARANCE IN CSCE AND DUTCH OFFER TO REPLACE AUSTRIA AS TRANSIT POINT FOR EMIGRATING SOVIET JEWS AS ADDITIONAL EVIDENCE OF HOLLAND'S POLICY.

5. INTERNALLY, DAILY EL MOUDJAHID REPORTS THAT ALL RECEIPTS FROM WEEKEND SPORTS EVENTS HAVE BEEN DONATED TO SUPPORT ARAB CAUSE. EMPLOYEE OF VARIOUS MINISTRIES HAVE ALSO REPORTEDLY DONATED ONE DAY'S SALARY FOR SAME PURPOSE.

6. U.S. RESUPPLY ACTIVITIES CONTINUE TO RECEIVE CRITICAL HEADLINES IN ALGERIAN MEDIA, WITH SPECIAL ATTENTION DEVOTED TO CAPTURED ISRAELI POLIT'S CONFIRMATION OF US PHANTOM DELIVERIES AND PRES. NIXON'S REQUEST FOR \$2.2 BILLION ADDITIONAL FUNDING FROM CONGRESS.  
EAGLETON  
BT

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